March 27, 1991

The Honorable James D. Watkins  
Secretary of Energy  
Washington, D.C. 20585  

Dear Mr. Secretary:

On March 27, 1991, the Defense Nuclear Facilities Safety Board, in accordance with Section 312(S) of Public Law 100-456, approved a recommendation which is enclosed for your consideration.

Section 315(A) of Public Law 100-456 requires the Board, after receipt by you, to promptly make this recommendation available to the public in the Department of Energy's regional public reading rooms. Please arrange to have this recommendation placed on file in your regional public reading rooms as soon as possible.

The Board will publish this recommendation in the Federal Register.

Sincerely,

[Signature]

John T. Conway  
Chairman

Enclosure
RECOMMENDATION TO THE SECRETARY OF ENERGY
pursuant to Section 312(5) of the
Atomic Energy Act of 1954, as amended.

Dated: March 27, 1991

The principal safety issues to be resolved in connection with restart of the K-Reactor at the Savannah River Site have been assembled in the Reactor Operations Management Plan (ROMP) issued by the Savannah River Site contractor and updated on a number of occasions. These issues had been identified in the course of reviews by a number of organizations, including in-house groups of the DOE, a committee of the National Research Council of the National Academies of Science and Engineering, and the Savannah River contractor. The issues so identified have been divided into those that require resolution before the reactor is restarted, and those that can be addressed over a longer period. DOE has apparently found this process of definition and prioritizing of issues to be acceptable, and the Board has generally regarded it as orderly and competently done.

However, the Board considers the extension of this process to its culmination in closure of the issues as equally important, and has been carefully following its progression. This has largely been done through review of the issue closure packages as they have been received, and further discussion of them with representatives of the DOE and its contractor. The Board considers that it must comment on two aspects of the process.

First, it is seen that the closure packages, which are meant to document completion of the necessary work regarding each issue, contain mainly a list of the reports supporting a conclusion that the issue has been resolved, and the signatures of officials in the contractor’s management chain concurring with the conclusion that closure has been achieved. There is no discussion of the relation of the reports to the issue itself, and no enlightenment is provided on the reason for concluding that the work has produced the desired objective.

During briefings by representatives of the DOE and its Savannah River Site contractor some months ago, Board members pointed out that closure packages of this form would cause difficulty to reviewers, including the Board, because of the failure to provide the logic to support conclusions. It was suggested that each closure package be headed by a brief discussion, stating the issue, the steps taken to address it, the basis for the conclusion that closure had been successful, and the relation of the referenced documents. This text need not be long. At this stage in the Board’s review, the need for such documentary discussion is even more evident. Not only would it aid the Board in its review; it would show others how these problems of the past have been corrected.
Second, the Board is concerned that changes made to the process of final review and approval of closure of issues indicates a weakening of DOE's determination to assure itself of resolution of these problems of the past. Originally, DOE's formal concurrence was to be required for closure of each issue in the ROMP. DOE's concurrence is no longer required. It has been restated that closure of issues is to be dealt with in the DOE's Safety Evaluation Report (SER) when it is issued. The current indication is that this will be done through discussion and description of the closure process, rather than through stating the DOE's position on closure of all specific issues.

The Board remains convinced that the issues covered by the ROMP represent real deficiencies in past practices, and that their correction is important. In its reviews of activities to resolve issues in the ROMP, the Board has observed numerous areas in which improvement was needed over the measures that had been considered by the contractor as satisfactory. These have been transmitted through formal recommendations and through informal observations that on the whole have helped to improve the restart activity in important and often essential ways. This convinces the Board that the closure packages deserve DOE's close attention, to the extent of restoring the original intention of approving the closure issue by issue. In the present situation, where the Board reviews each package to determine adequacy and the DOE does not, DOE is relying on the Board to do DOE's job.

In accordance with the above, the Board recommends:

1. that each closure package of an issue in the ROMP be provided with a brief narrative discussion that clarifies the meaning of the issue, describes the steps that were taken to resolve it, states the reason for concluding that closure has been achieved, and shows how the referenced documents support the claim of closure,

2. that the DOE revert to its earlier plan to fully review and concur with the determinations of each issue closure.

John T. Conway, Chairman
Army Science Board; Open Meeting

In accordance with section 10(a)(2) of the Federal Advisory Committee Act (Pub. L. 92-463), announcement is made of the following Committee Meeting:

**Name of the Committee:** Army Science Board [ASB]

**Dates of meeting:** 30 April-1 May 1991.

**Time:** 0800–1700 hours each day.

**Place:** Pentagon, Washington, DC.

**Agenda:** The Army Science Board Ad Hoc Subgroup on Initiatives to Improve HRCU/M1 Infrastructure will meet to receive information briefing on HRCU/M1 programs from a variety of different sources. The group will be examining ways to maximize both the HRCU/M1 contribution to Army Research and Development and Acquisition and the HRCU/M1 Infrastructure. The meeting will be open to the public. Any interested person may attend, appear before, or file statements with the committee at the time and in the manner permitted by the committee. The ASB Administrative Officer, Sally Warner, may be contacted for further information at (703) 695-7810/0782.

Sally A. Warner,
Administrative Officer, Army Science Board.

[FR Doc. 91-7611 Filed 4-3-91; 8:45 am]
BILLING CODE 3710-06-M

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Army Science Board; Closed Meeting

In accordance with section 10(a)(2) of the Federal Advisory Committee Act (Pub. L. 92-463), announcement is made of the following Committee Meeting:

**Name of the Committee:** Army Science Board [ASB]

**Dates of meeting:** April 23-24, 1991.

**Time:** 0900–1630 hours each day.

**Place:** Fort Leavenworth, Kansas.

**Agenda:** The Army Science Board 1991 Summer Study on Army Simulation Strategy will hold a two-day meeting. The meetings will include technical/programmatic briefings and site visits in the area of modeling and simulation. The meeting will be open to the public. Any interested person may attend, appear before, or file statements with the committee at the time and in the manner permitted by the committee. The ASB Administrative Officer, Sally Warner, may be contacted for further information at (703) 695-7810/0782.

Sally A. Warner,
Administrative Officer, Army Science Board.

[FR Doc. 91-7616 Filed 4-16-91; 8:45 am]
BILLING CODE 3710-06-M

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DEFENSE NUCLEAR FACILITIES SAFETY BOARD

Adoption of 5 CFR Part 735—Employee Responsibilities and Conduct

**AGENCY:** Defense Nuclear Facilities Safety Board.

**ACTION:** Notice.

**SUMMARY:** Pursuant to 5 CFR 735.104(f), the Director, Office of Government Ethics, has approved the adoption by the Defense Nuclear Facilities Safety Board of the current government employee standards of conduct and conflict of interests regulations set forth in 5 CFR part 735, in lieu of developing the Board’s own regulations on these subjects. This notice announces the Board’s adoption of 5 CFR part 735 as the regulatory framework for Board employees standards of conduct and conflict of interests issues.

**EFFECTIVE DATE:** April 3, 1991.

**SUPPLEMENTARY INFORMATION:** 5 CFR 735.104(f) provides that small federal agencies do not have to prepare their own specific regulations implementing the Office of Personnel Management (OPM) regulations on employee standards of conduct and conflicts of interest. Instead, an agency may request the Office of Government Ethics (OGE) approval to adopt 5 CFR part 735. Such an approval was requested by letter from the Board’s General Counsel to the Director of OGE, dated February 20, 1991. By return letter, dated March 5, 1991, the Director granted the approval.

Accordingly, pursuant to an unanimous affirmative vote of the Board members, the Board has adopted 5 CFR part 735 (Employee Responsibilities and Conduct), in lieu of promulgating its own regulations. After the effective date of this notice, 5 CFR part 735 regulations will govern conflict of interests and standards of conduct issues pertaining to Board employees.

Dated March 1, 1991.

John T. Conway,
Chairman.

[FR Doc. 91-7753 Filed 4-2-91; 8:45 am]
BILLING CODE 6825-KO-M

[Recommendation 91-2]

Closure of Safety Issues Prior To Restart of K-Reactor at the Savannah River Site

**AGENCY:** Defense Nuclear Facilities Safety Board.

**ACTION:** Notice: recommendation.

**SUMMARY:** The Defense Nuclear Facilities Safety Board has made a recommendation to the Secretary of Energy pursuant to 42 U.S.C. 2286a concerning closure of safety issues prior to restart of K-Reactor at the Savannah River Site. The Board requests public comments on this recommendation.

**DATES:** Comments, data, views, or arguments concerning this recommendation are due on or before May 3, 1991.

**ADDRESSES:** Send comments, data, views, or arguments concerning this recommendation to: Defense Nuclear Facilities Safety Board, 625 Indiana Avenue, N.W., suite 700, Washington, DC 20004.

**FOR FURTHER INFORMATION CONTACT:** Kenneth M. Pasateri or Carole J. Council, at the address above or telephone (202) 208-6400.

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*OGE is now independent of OPM and exercises the authority under 5 CFR part 735.104(f) for approval of agency request to adopt 5 CFR part 735. Public Law 100-506, 202 etal. 3031-3055.*
Dated: March 27, 1991.

John T. Conway,
Chairman.

Closure of Safety Issues Prior to Restart of K-Reactor at the Savannah River Site

Dated March 27, 1991.

The principal safety issues to be resolved in connection with restart of the K-Reactor at the Savannah River Site have been assembled in the Reactor Operations Management Plan (ROMP) issued by the Savannah River Site contractor and updated on a number of occasions. These issues had been identified in the course of reviews by a number of organizations, including in-house groups of the DOE, a committee of the National Research Council of the National Academies of Science and Engineering, and the Savannah River contractor. The issues so identified have been divided into those that require resolution before the reactor is restarted, and those that can be addressed over a longer period. DOE has apparently found this process of definition and prioritization of issues to be acceptable, and the Board has generally regarded it as orderly and competently done.

However, the Board considers the extension of this process to its culmination in closure of the issues as equally important, and has been carefully following its progression. This has largely been done through review of the issue closure packages as they have been received, and further discussion of them with representatives of the DOE and its contractor. The Board considers that it must comment on two aspects of the process.

First, it is seen that the closure packages, which are meant to document completion of the necessary work regarding each issue, contain mainly a list of the reports supporting a conclusion that the issue has been resolved, and the signatures of officials in the contractor's management chain concurring with the conclusion that closure has been achieved. There is no discussion of the relation of the reports to the issue itself, and no enlightenment is provided on the reason for concluding that the work has produced the desired objective.

During briefings by representatives of the DOE and the Savannah River Site contractor some months ago, Board members pointed out that closure packages of this form would cause difficulty to reviewers, including the Board, because of the failure to provide the logic to support conclusions. It was suggested that each closure package be headed by a brief discussion, stating the issue, the steps taken to address it, the basis for the conclusion that closure had been successful, and the relation of the referenced documents. This text need not be long. At this stage in the Board's review, the need for such documentary discussion is even more evident. Not only would it aid the Board in its review; it would show others how these problems of the past have been corrected.

Second, the Board is concerned that changes made to the process of final review and approval of closure of issues indicates a weakening of DOE's determination to assure itself of resolution of these problems of the past. Originally, DOE's formal concurrence was to be required for closure of each issue in the ROMP. DOE's concurrence is no longer required. It has been restated that closure of issue is to be dealt with in the DOE's Safety Evaluation Report (SER) when it is used. The current indication is that this will be done through discussion and description of the closure process, rather than through stating the DOE's position on closure of all specific issues.

The Board remains convinced that the issues covered by the ROMP represent real deficiencies in past practices, and that their correction is important. In its reviews of activities to resolve issues in the ROMP, the Board has observed numerous areas in which improvement was needed over the measures that had been considered by the contractor as satisfactory. These have been transmitted through formal recommendations and through informal observations that on the whole have helped to improve the restart activity in important and often essential ways. This convinces the Board that the closure packages deserve DOE's close attention, to the extent of restoring the original intention of approving the closure issue by issue. In the present situation, where the Board reviews each package to determine adequacy and the DOE does not, DOE is relying on the Board to do DOE's job.

In accordance with the above, the Board recommends:

1. That each closure package of an issue in the ROMP be provided with a brief narrative discussion that clarifies the meaning of the issue, describes the steps that were taken to resolve it, states the reason for concluding that closure has been achieved, and shows how the referenced documents support the claim of closure.

2. That the DOE revert to its earlier plan to fully review and concur with the determinations of each issue closure.

John T. Conway,
Chairman.

March 27, 1991.

The Honorable James D. Watkins,
Secretary of Energy, Washington, DC 20585.

Dear Mr. Secretary: On March 27, 1991, the Defense Nuclear Facilities Safety Board, in accordance with Section 312(e) of Public Law 100-400, approved a recommendation which is enclosed for your consideration.

Section 315(c) of Public Law 100-400 requires the Board, after receipt by you, to promptly make this recommendation available to the public in the Department of Energy's regional public reading rooms. Please arrange to have this recommendation placed on file in your regional public reading rooms as soon as possible.

The Board will publish this recommendation in the Federal Register.

Sincerely,

John T. Conway,
Chairman.

[FR Doc. 91-7764 Filed 4-2-91; 8:45 am]
BILLING CODE 6420-01-M

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

(Docket Nos. RP88-115-000, RP90-064-000, and RP89-192-000)

Texas Gas Transmission Corp.; Informal Settlement Conference

March 27, 1991.

Take notice that an informal settlement conference will be convened in these proceedings on April 23, 1991, at 1 p.m., at the offices of the Federal Energy Regulatory Commission, 810 First Street, NE, Washington, DC 20426. The conference will continue on April 24, if necessary.

Any party, as defined by 18 CFR 385.120(c), or any participant, as defined by 18 CFR 385.120(b), is invited to attend. Persons wishing to become a party must prove to intervene and receive intervenor status pursuant to the Commission's regulations (18 CFR 385.214).

For additional information, contact Donald A. Heydt (202) 208-0740 or Joanne Leveque (202) 208-5705.

Lois O. Cashell,
Secretary.

[FR Doc. 91-7767 Filed 4-2-91; 8:45 am]