1	DEFENSE NUCLEAR FACILITIES SAFETY BOARD	
2	Board Public Meeting and Hearing	
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10	August 26, 2015	
11	Three Rivers Convention Center	
12	7016 West Grandridge Boulevard	
13	Kennewick, Washington	
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1 APPEARANCES: DNFSB BOARD MEMBERS: MS. JESSIE H. ROBERSON, Vice Chairman MR. SEAN SULLIVAN, Board Member 4 MR. JOHN G. BATHERSON, Associate General Counsel 5 6 DR. DANIEL B. BULLEN, Group Lead Nuclear Programs and Analysis for the DNFSB 7 8 9 ALSO PRESENT: 10 MR. GLENN PODONSKY, Director Office of Enterprise 11 Assessments DOE 12 MR. MARK WHITNEY, Principal Deputy Assistant Secretary for Environmental Management DOE 13 14 MR. KEVIN SMITH, Manager of Office of River Protection 15 DOE 16 MR. WILLIAM HAMEL, Federal Project Director for WTP 17 18 19 20 21 22 23 24

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- 1 PROCEEDINGS.
- 2 CHAIRMAN: Good evening. My name is Sean
- 3 Sullivan and I am a member of the Defense Nuclear
- 4 Facilities Safety Board. And I will preside as Chair
- 5 over this public hearing. The open meeting portion of
- 6 this proceeding has been postponed due to the
- 7 unavailability of Board Member Mr. Daniel Santos, who
- 8 for health reasons could not be present today. As a
- 9 result, we have only two Board members present, and by
- 10 law we must have three in order to have a meeting.
- I would like to introduce my colleague on the
- 12 Safety Board who is here, Ms. Jessie Roberson, the
- 13 Board's Vice Chair. The Board also has two new
- 14 members, Mr. Bruce Hamilton and Chairman Joyce
- 15 Connery, both of whom will not be here this evening.
- 16 We five constitute the Board.
- 17 The Board's acting general counsel, Mr. John
- 18 Batherson, is seated to my left. Several members of
- 19 the Board's staff closely associated with oversight of
- 20 the Department of Energy's defense nuclear facilities
- 21 at the Hanford Site are also here. Seated at the
- 22 table to my far right is Dr. Dan Bullen, the senior
- 23 member of the Boards's technical staff that is here
- 24 this evening.
- Let me now proceed to explain why the Board



- 1 chose to hold this public hearing concerning safety
- 2 culture at the Waste Treatment and Immobilization
- 3 Plant or WTP. The hearing will address safety culture
- 4 at the Department of Energy's defense nuclear
- 5 facilities and the Board's Recommendation 2011-1,
- 6 which was titled Safety Culture at the Waste Treatment
- 7 and Immobilization Plant. In this hearing, the Board
- 8 will receive testimony from the director of DOE's
- 9 independent oversight organization, who will discuss
- 10 his perspective on the WTP independent safety culture
- 11 assessments that have been conducted. The Board will
- 12 also receive testimony from the line managers and the
- 13 Department of Energy's Office of Environmental
- 14 Management who are directly responsible for the safe
- 15 construction and operation of the WTP project. They
- 16 will discuss actions taken to strengthen and sustain a
- 17 healthy safety culture at WTP and to assess the
- 18 effectiveness of improvements and the expectations for
- 19 further progress.
- The focus of this hearing is on DOE's effort to
- 21 improve safety culture at WTP. Some discussion of
- 22 DOE's efforts to improve safety culture at other sites
- 23 is expected here this evening, but actions at other
- 24 sites is not intended to be a focus of this hearing,
- 25 nor do we intend to focus on the safety culture in



- 1 other organizations working here at the Hanford Site
- 2 outside of the WTP project.
- The Board will then receive testimony from Dr.
- 4 Bullen, the senior Board technical staff employee here
- 5 tonight, concerning the Board staff's perspective on
- 6 the status of DOE's execution of the Implementation
- 7 Plan for Board Recommendation 2011-1, corrective
- 8 actions taken in response to the Board Recommendation
- 9 2011-1, and the results of the extent of condition
- 10 reviews conducted by the DOE.
- 11 Today's hearing was publically noticed in the
- 12 Federal Register on July 27th, 2015. In order to
- 13 provide timely and accurate information concerning the
- 14 Board's public and worker health and safety mission
- 15 throughout DOE's defense nuclear complex, the Board is
- 16 recording this proceeding and hearing through a
- verbatim transcript, video recording, and live video
- 18 streaming.
- 19 The transcript, associated documents, public
- 20 notice, and video recording will be available for
- 21 viewing in our public reading room in Washington D.C.
- 22 In addition, an archived copy of the video recording
- 23 will be available through our website for at least 60
- 24 days.
- 25 Per the Board's practice and as stated in the



- 1 Federal Register notice, we will welcome comments from
- 2 interested members of the public at approximately 7
- 3 p.m. A list of those speakers who have contacted the
- 4 Board is posted at the entrance to the room. We have
- 5 generally listed the speakers in the order in which
- 6 they contacted us, or, if possible, when they wish to
- 7 speak. I will call the speakers in this order and ask
- 8 the speakers state their name and title at the
- 9 beginning of their presentation.
- 10 There's also a table at the entrance to this
- 11 room with a sign-up sheet for members of the public
- 12 who wish to make a presentation but did not have an
- opportunity to notify us ahead of time. They will
- 14 follow those who have already registered with us in
- 15 the order in which they sign up.
- To give everyone wishing to make a presentation
- 17 an equal opportunity, we'll ask speakers to limit
- 18 their original presentations to five minutes. As
- 19 presiding Chair, I will then give consideration for
- 20 additional comments should time permit.
- 21 Presentations should be limited to comments,
- 22 technical information, or data concerning the subject
- 23 of this public hearing. The Board members may
- 24 question anyone making a presentation to the extent
- 25 deemed appropriate.



- 1 The record of this hearing will remain open
- 2 until September 28, 2015. Until this date, members of
- 3 the public, including those observing today's hearing
- 4 live via video streaming may submit a written
- 5 statement to the Board to be included in the record.
- 6 Contact information for submitting a statement is
- 7 available on the Board's website at DNFSB.gov.
- 8 I would like to reiterate that the Board
- 9 reserves its right to further schedule and regulate
- 10 the course of any hearing, to recess, reconvene,
- 11 postpone, or adjourn any proceeding, and to otherwise
- 12 exercise its authority under the Atomic Energy Act of
- 13 1954, as amended.
- 14 This concludes my opening remarks. And I will
- 15 now turn to Ms. Roberson to see if she has any opening
- 16 remarks.
- 17 VICE CHAIRMAN: I don't have any opening
- 18 remarks, Mr. Sullivan.
- 19 CHAIRMAN: Okay. Thank you. At this time
- 20 we'd like to begin the hearing by inviting the panel
- 21 of witnesses to the witness table. First panel member
- is Mr. Glenn Podonsky, the Director of DOE's Office of
- 23 Enterprise Assessments; second panel member is Mr.
- 24 Mark Whitney, the Principal Deputy Assistant Secretary
- 25 for Environmental Management; third panel member is



- 1 Mr. Kevin Smith, the manager of DOE's Office of River
- 2 Protection; and the fourth panel member is Mr. William
- 3 Hamel, the Federal Project Director for the WTP
- 4 project.
- We have set aside a total of 10 minutes for
- 6 opening statements by the panel members. If any panel
- 7 members choose to provide copies, the Board will
- 8 accept written statements for the public record. So,
- 9 gentleman, as you take your seats before we hear the
- 10 opening oral statements, does anyone on the panel wish
- 11 to submit a written statement? No. Seeing none.
- 12 After the oral statements the Board will then
- 13 question the panel members. After the panelist to
- 14 whom a question is directed, other panelists may seek
- 15 recognition by the chair to supplement the answers as
- 16 necessary. If the panelist would like to take a
- 17 question for the record, the answer to that question
- 18 will be entered into the record of the hearing at a
- 19 later time.
- 20 At this time I would like to ask -- we said 10
- 21 minutes and I think we left it to you gentlemen to
- 22 figure out how that would be divided. So whoever is
- 23 going to go first. Mr. Podonsky, Mr. Whitney.
- MR. PODONSKY: I will go ahead and go first
- 25 since the subject happens to be the report that our



- 1 office did. If that's all right with you, Mr.
- 2 Chairman.
- Mr. Sullivan, Ms. Roberson, we appreciate the
- 4 opportunity to participate in this hearing. We
- 5 believe it's very important for all of us to remain
- 6 focused on the culture of all organizations. The
- 7 Office of Enterprise Assessments and our predecessor
- 8 organizations have had a very long history of interest
- 9 in safety protection at the Hanford Reservation and
- 10 throughout the construction of the Waste Treatment
- 11 Plant. Over the past decade our safety experts have
- 12 conducted numerous safety engineering, safety
- 13 analysis, construction quality and safety culture at
- 14 WTP. Further, our enforcement office has investigated
- 15 and taken necessary enforcement actions to address a
- 16 range of violations of the Department safety
- 17 regulations. In fact, a comprehensive consent order
- 18 was reached with Bechtel National in June of this
- 19 year, which brought four separate pending and ongoing
- 20 enforcement cases in through the WTP closure. The
- 21 consent order provided an unprecedented level of
- 22 financial accountability for the cited violations and
- 23 established legally enforceable corrective action and
- 24 milestones to resolve longstanding nuclear safety and
- 25 quality and quality assurance weaknesses that will



- 1 promote and enhance safety improvements for the
- 2 substantial remaining work to design, construct and
- 3 operate WTP. We mention this long history of
- 4 engagement here to emphasize the point that EA has for
- 5 many years been concerned about appropriate safety
- 6 protection at WTP. And while we recently have seen
- 7 signs of positive progress and aspects of their safety
- 8 culture, there remains a tremendous lot to be done.
- 9 Last year Secretary Moniz directed EA to perform
- 10 our third comprehensive review of the safety culture
- 11 at WTP, which we have done and have recently briefed
- 12 the Secretary on the results. As we reported to the
- 13 Secretary, we see positive progress being made for the
- 14 first time. Both the Office of River Protection and
- 15 BNI have developed and started to implement strategies
- 16 and practices that if pursued conscientiously over the
- 17 next several years, offer the promise of a healthy
- 18 safety culture. However, as indicated in our written
- 19 report, these improvements are in their early stages
- 20 and progress could stall if attention lapses,
- 21 resources are diverted or management priorities shift.
- 22 Each assessment used the same methodology in the order
- 23 determined change over time. Five methods including
- 24 functional analysis, interviews and focus groups,
- 25 observations of work activities and meetings, behavior



- 1 anchored rating scales and a survey were utilized to
- 2 collect information on the organizational behaviors
- 3 associated with safety culture traits. The
- 4 information collected across the methods was evaluated
- 5 for themes and trends within the safety culture
- 6 traits. Unlike the results of 2014, that indicated
- 7 that culture was essentially unchanged, the data for
- 8 this year's assessment showed some positive movement.
- 9 Today our organization has substantially built
- 10 up competencies in safety culture and related
- 11 assessment methods and we have added behavioral
- 12 science expertise to our staff. With our increased
- 13 capabilities we were able to independently manage this
- 14 most recent assessment with the exception of the very
- 15 specialized skills needed to administer and analyze
- 16 the results of the electronic survey. Our increased
- 17 capabilities also allowed us to more completely
- 18 analyze the various data sources and provide
- 19 additional insights into areas for improvement and
- 20 areas needing additional attention. We want to
- 21 emphasize again that while we see signs of progress,
- there's still a lot of work to be done to sustain the
- 23 momentum and bring about improvements. Both ORP and
- 24 BNI must instill in all their managers an awareness
- 25 that developing and sustaining a positive



- 1 organizational culture is a central tenant of
- 2 management responsibility and accountability. As we
- 3 state in our report, safety and quality are outcomes
- 4 of culture. We know from experience that success or
- 5 failure is determined by a leader's ability to
- 6 understand, influence and manage culture. We are
- 7 hopeful that under the leadership of the new Assistant
- 8 Secretary for Environmental Management, Monica
- 9 Regalbuto, we will see a strong, sustained and active
- 10 commitment to the development to a healthy
- 11 organizational culture not only at WTP but throughout
- 12 the EM program. She believes passionately in getting
- 13 the job done safely and securely. In addition, during
- 14 his tenure, Secretary Moniz has been a consistent
- 15 champion which employees may feel free to raise safety
- 16 concerns. And we believe this will have a positive
- impact on WTP and elsewhere throughout the complex.
- 18 Thank you. That was four minutes.
- 19 CHAIRMAN: Thank you. Mr. Podonsky, very
- 20 well done. Mr. Whitney.
- 21 MR. WHITNEY: Yes. Thank you. And good
- 22 evening. Mr. Sullivan and Ms. Roberson, I appreciate
- 23 the opportunity to discuss the current status of the
- 24 Department of Energy efforts to improve safety
- 25 culture, not only at the Waste Treatment and



- 1 Immobilization Plant but also within the Office of
- 2 Environmental Management.
- 3 DOE has completed a number of actions identified
- 4 in our implementation plan to address the Defense
- 5 Nuclear Facilities Safety Board Recommendation 2011-1.
- 6 DOE's Office of Enterprise Assessments as you just
- 7 heard most recent independent oversight assessment of
- 8 the safety culture at WTP included that ORP and BNI
- 9 have made improvements that both organizations have
- 10 developed and started to implement strategies in the
- 11 practices that if pursued conscientiously over the
- 12 next several years offer the promise of a safety
- 13 culture commensurate with nuclear expectations and the
- 14 unique charter of WTP.
- You will hear more of that I'm sure from Mr.
- 16 Podonsky tonight. The safety of our employees, the
- 17 public and the environment is the Office of
- 18 Environmental Management's overriding priority.
- 19 Establishing and maintaining a positive safety culture
- 20 and safety conscious work environment is the key
- 21 aspect of course in mission accomplishment. This
- includes the need to continuously improve and build
- 23 upon the progress that we have already made.
- The Department's implementation plan for
- 25 Recommendation 2011-1 discusses a range of short term



- 1 and longer term corrective actions to guide us in the
- 2 right direction. Over the last few years the
- 3 Department, the Office of Environmental Management and
- 4 our contractors have initiated significant, broadly
- 5 focused improvement actions in the areas of
- 6 organizational culture, safety culture, and safety
- 7 work conscious work environment. Consistent with the
- 8 Board recommendations, the Secretary of Energy has
- 9 championed these cultural improvement efforts.
- 10 A few of the high level actions initiated by the
- 11 Department are an issuance by the Secretary and the
- 12 former Deputy Secretary of a memorandum in September
- 13 2011, or, excuse me, 2013 entitled Personal Commitment
- 14 to Health and Safety through Leadership, Employee
- 15 Engagement and Organizational Learning. The
- 16 Secretary, the Deputy Secretary and Departmental
- 17 leaders, including myself, have continued to emphasize
- 18 the importance of fostering a positive safety culture,
- 19 a robust safety conscious work environment and an open
- 20 collaborative work environment and policy statements
- 21 and other Departmental communications. Revisions in
- the Integrated Safety Management Guide, and those were
- issued in September 2011, identifying the safety
- 24 culture focused areas of leadership, organizational
- learning and employee engagement, and the context of



- 1 the Department's Integrated Safety Management System
- 2 and focusing on continued improvement and long term
- 3 performance. Independent safety culture -- safety
- 4 culture assessments conducted in 2012 and 2013 by the
- 5 Office of Enterprise Assessments, a defense nuclear
- 6 facilities and projects and a paralleled the
- 7 completion of safety conscious work environment
- 8 self-assessments throughout the DOE complex for
- 9 federal and contract organizations. Training on
- 10 safety conscious work environment, which began in 2012
- 11 and continues to today emphasizing the importance of
- 12 and methods for establishing and maintaining an open
- 13 and collaborative work environment within the
- 14 department and providing knowledge to assist senior
- 15 leaders in creating an environment where employees
- 16 feel free to raise concerns without the fear of
- 17 retaliation. And additional course for safety
- 18 conscious work environment for front line leaders has
- 19 been developed and was piloted in November of this
- 20 past year. It is under final revision right now and
- 21 the course has targeted over 10,000 federal and
- 22 contractor, first line managers and supervisors and
- 23 will further enhancement consistency in the
- 24 Department's safety culture.
- 25 Also, the issuance in May 2014 of a consolidated



- 1 report on the safety conscious work environment extent
- of condition, which reviewed assessment results from
- 3 -- of the independent safety culture assessments as
- 4 well as safety conscious work environment
- 5 self-assessments. Continuing EM active oversight of
- 6 and engagement on the ORP and BNI, WTP culture
- 7 improvements efforts, both ORP and BNI, WTP have taken
- 8 action to improve safety culture and safety conscious
- 9 work environments.
- 10 In addition to oversight, EM headquarters has
- 11 provided safety culture subject matter experts to
- 12 provide tools and resources to assist in the safety
- 13 culture journey. We're also implementing activities
- 14 to sustain long term implementation of safety culture
- 15 improvements such as safety culture assist visit at
- 16 the Waste Isolation Power Plant in January of 2015,
- 17 the development of site specific safety culture
- 18 sustainment plans across the DOE complex, the issuance
- 19 of -- by EM of a safety culture sustainment plan
- 20 review report, an establishment by the Department of a
- 21 safety culture improvement panel just in May of this
- 22 year. And additionally, consistent with 2011 --
- 23 2011-1 implementation plan, we're evaluating
- 24 contractual language to establish clearer expectations
- 25 for maintaining a positive safety culture and safety



- 1 conscious work environment.
- 2 In conclusion, the Department and EM have
- 3 responded to the DNFSB 2011-1 recommendation to
- 4 address the identified underlying safety culture and
- 5 safety conscious work environment conditions. And
- 6 have taken broad actions to improve the organizational
- 7 culture within the Department, within EM, ORP, WTP and
- 8 other federal and contractor organizations. And we
- 9 are institutionalizing improvements and remain
- 10 committed to continuously improving at all levels
- 11 within the Federal organizations, the inside
- 12 organizations and our contractor organizations.
- 13 Thank you again for the opportunity to discuss
- 14 the Department safety culture improvement efforts.
- 15 And I believe we'll be happy to answer any questions
- 16 that you may have at this point unless Kevin or Bill
- 17 would like to make any comments. Although we probably
- 18 used our 10 minutes.
- 19 CHAIRMAN: You used exactly 10. So maybe a
- 20 few seconds. Mr. Smith.
- 21 MR. SMITH: Good afternoon, Mr. Sullivan,
- 22 Ms. Roberson. I appreciate the opportunity to be here
- 23 as well to share with you our commitment for a strong
- 24 safety culture for the Office of River Protection and
- 25 the Waste Treatment Plant. For the sake of time, I'll



- 1 defer and submit my comments for the record.
- 2 CHAIRMAN: Thank you. Mr. Hamel, did you
- 3 have anything you wanted to say at the outset?
- 4 MR. HAMEL: Good afternoon and thank you,
- 5 Ms. Roberson and Mr. Sullivan, of the Defense Nuclear
- 6 Safety Board. I welcome the opportunity to address
- 7 you and all the participants at this public hearing
- 8 and to provide my perspective on the importance of
- 9 building and maintaining a robust safety culture at
- 10 the Waste Treatment and Immobilization Plant. And for
- 11 the interest of time, I also will be submitting my
- 12 record -- my comments for the record, my remarks.
- 13 CHAIRMAN: Thank you, Mr. Hamel. And thank
- 14 you to all of you gentlemen for your opening remarks.
- 15 And so we'll now turn to Board member questions. And
- 16 I will start. And I'm going to start, Mr. Whitney,
- 17 with you. The Board made this recommendation in 2011.
- 18 And as the Board's practice, it had specific things
- 19 that was recommended to the Secretary. And while much
- 20 safety culture discussion since then centers on
- 21 assessments or safety conscious work environment
- 22 training, the first recommendation the Board made back
- 23 then was to the Secretary to assert Federal control
- 24 here of this project. The clear implication in the
- 25 Board's recommendation was that at the time the



- 1 Federal government did not appear to be in control of
- 2 setting the right culture here at Hanford. Can you
- 3 address what's happened since? And do you now think
- 4 you have federal control over the culture here at
- 5 Hanford?
- 6 MR. WHITNEY: Thank you, Mr. Sullivan.
- 7 Yes. The -- a lot of -- you've heard many of the kind
- 8 of complex-wide, EM complex-wide activities that have
- 9 been undertaken. And you will hear from Kevin and
- 10 Bill about the details of the actions that have been
- 11 taken here. But yes, the team here as well as our EM
- 12 headquarter staff has worked very closely together on
- 13 this, also working with BNI, Federal oversight has
- 14 definitely been established, reinvigorated in this
- 15 area. In addition to the work of the Office of River
- 16 Protection working with BNI, as they implement their
- 17 safety culture improvement plan or management
- 18 improvement plan and the Office of River Protection
- 19 safety culture improvement plan, we are in -- we
- 20 provide I would say continuous Federal oversight, we
- 21 have frequent updates with ORP, with Kevin Smith and
- 22 his staff and they work very closely of course in
- 23 monitoring the contractor and ensuring that not only
- 24 -- that they are putting in place improvement efforts
- 25 that they have outlined in their work that needs to be



- 1 done in their reviews but also that they're effective
- 2 and that they're following through on the ORP as well.
- 3 If you're talking about headquarters, oversight of our
- 4 sites has also implemented a tremendous number of
- 5 actions. Now, the quantity of actions does not
- 6 necessarily mean the quality, you know, and that
- 7 there's going to be improvement. But I think what
- 8 you've heard from Mr. Podonsky, what I have seen that
- 9 there has been improvement. There is still work to be
- 10 done, that's for sure, and that's across the complex.
- 11 But there has been a lot of improvement and a
- 12 sustained commitment to that improvement, including in
- 13 the area of federal oversight.
- 14 CHAIRMAN: Thank you. So I'd like to hear
- some more about exactly how federal control has been
- 16 asserted. And maybe, Mr. Smith, if you want to take
- 17 that. But, I mean, clearly we don't gain Federal
- 18 control by holding classroom training on safety
- 19 culture. So what -- and I hear you say that yes,
- 20 we've got it. So I'd like to hear how we got it.
- 21 What's different today than say four years ago?
- MR. SMITH: Thank you. Probably across the
- 23 board there has been efforts and actions taken to
- 24 insert safety culture right down through performance
- 25 plans that flow all the way down to individuals. I am



- 1 directly accountable to Mr. Whitney on the improvement
- 2 and the actions taken here and as part of my
- 3 performance plan there is a mandatory performance
- 4 element. We have cascaded that through the
- 5 organization. We have established those standards.
- 6 We've done training. We have -- do work sessions. We
- 7 have developed our processes. We also hold our
- 8 contractors accountable and their performance
- 9 evaluation plans and their fees and their fee
- 10 determining is part of the fee determining process and
- 11 considerations. I would say that the -- that we have
- 12 had to have our safety culture improvement plans
- 13 approved by headquarters by an independent group
- 14 outside of the line management and recommended to Mark
- 15 Whitney for his approval and concurrence. I think
- 16 across the board that we have put in the formal
- 17 mechanisms to do that. There's a bunch of additional
- 18 physical features, whether they be contract actions I
- 19 can go into if you like, or contract inserts or items
- 20 that we have done to be able to ensure the contractors
- 21 are also following these processes and have a strong
- 22 safety culture, those are also working. We do
- 23 periodic reviews. We do -- we have Federal personnel
- 24 from my office inserted into the reviews and
- 25 activities. We review the matrix and the processes



- 1 with that. So to answer your question, I think that
- 2 it is high visibility. I think it is closely
- 3 monitored. We have gone -- we've all undergone formal
- 4 training in our office for safety culture and we're
- 5 held accountable for the results.
- 6 CHAIRMAN: And so for the sake of the
- 7 public, you weren't here in 2011, correct?
- 8 MR. SMITH: That is correct. I arrived in
- 9 2013.
- 10 CHAIRMAN: Okay. Thank you. So, Mr.
- 11 Hamel, you're directly in charge of the WTP project.
- 12 So basically I'm going to ask you the same question,
- 13 you know, how long have you been here? What's your
- 14 history? What -- and then how do you see the federal
- 15 control over the project today in terms of do you have
- 16 the tools you need, et cetera? Please go ahead.
- 17 MR. HAMEL: Yes. I arrived at the Waste
- 18 Treatment Plant in January of 2013. How I see the
- 19 oversight is I see that through a series of actions.
- 20 The first one being the traditional oversight, which
- 21 is a surveillance of the contractor, watching what
- they're doing with respect to the implementation plan,
- 23 how they're implementing it, is it effective, is it
- 24 yielding results, are those results visible to us, not
- 25 only in what they provide us in terms of paper but



- 1 more importantly, in the behaviors that the contractor
- 2 exhibits. Does it look like it's taking? In addition
- 3 to those oversights, we have regular interfaces,
- 4 interface meetings with BNI where we discuss the
- 5 health of their organization and we talk about a
- 6 number of topics, including safety conscious work
- 7 environment, we talk about quality assurance, we talk
- 8 about safety in the field, all of those key aspects.
- 9 We look at those discussions and we basically take
- 10 those and we evaluate those against what's been
- 11 written over to us in a corrective action and in
- 12 addition to what we're seeing in the field. So it
- 13 would be a three point validation, if you will.
- 14 Based on that, we provide feedback to the contractor
- on how they're doing and we monitor, you know, what
- 16 they think and how they react to that.
- 17 CHAIRMAN: Well, so no world is perfect, I
- 18 imagine yours isn't either. What's your biggest
- 19 challenge then in trying to maintain -- maintain
- 20 control? And when I -- we're talking about control,
- 21 asserting Federal control, I'm talking about over the
- 22 culture here, about the way -- and specifically, the
- 23 culture with respect to the ability of people to bring
- 24 forward safety issues if they find them.
- MR. HAMEL: I think one of the biggest



- 1 challenges for the culture is -- is maintaining it.
- 2 You know, it's a journey, it's not a destination.
- 3 It's something you always have to be doing. You have
- 4 to be leading by example. You have to make sure that
- 5 the culture is fostered and that is a challenge. It's
- 6 a very dynamic project. And you've got to make sure
- 7 that people don't become caught up in the day-to-day
- 8 grind without losing focus. Again, very, very
- 9 important that we keep it visible and forefront. And
- 10 that is a challenge.
- 11 CHAIRMAN: Mr. Smith, you look like you're
- 12 ready to jump in.
- 13 MR. SMITH: I'd like to add something. I
- 14 think the biggest challenge is to maintain the trust
- of the employees. Trust when it's lost is very hard
- 16 to regain. It takes a long time to restore. And the
- 17 trust in a degree had degraded and we're in the
- 18 process of restoring it. And so individuals that
- 19 struggled before with the -- with the inability to get
- 20 their issues out through normal systems, it just takes
- 21 time for them to trust. And so I think Bill hit it on
- the head, good leadership, good management,
- 23 consistency and unrelenting focus on getting the
- 24 technical issues identified and allowing everybody's
- voice to be heard. And so the biggest issue is person



- 1 by person by person you have to win over that we are
- 2 in a different place with a different culture and
- 3 we're going to sustain it.
- 4 CHAIRMAN: I didn't want to ask you
- 5 specifically. One of the findings in the assessment
- 6 done earlier this year on safety culture by Mr.
- 7 Podonsky and his organization had to do with roles and
- 8 responsibilities within your office. There still
- 9 seems to be some lack of clarity, if you will, on
- 10 roles and responsibilities. What are you doing to
- 11 address that finding?
- 12 MR. SMITH: Roles and responsibilities
- 13 are -- first of all, stems partly from not having
- 14 enough staff to do the job. We have been granted a
- 15 substantial increase in the staff that now we have
- 16 enough people to do all the jobs. And we're in the
- 17 process of re-establishing roles and responsibilities.
- 18 We have an ongoing activity to clearly define that
- 19 through my -- we have an assistant manager that is
- 20 working that activity. But the clarity that employees
- just want to know what's expected of them and where is
- 22 the organization going. And part of it had to do with
- 23 it was just with technical issues and with working
- through that, some of the employees didn't have a
- 25 clear vision of where the Office of River Protection



- 1 was going and the projects were going and how we're
- 2 going to get there. And creating a very strong vision
- 3 and a very clean roadmap allows us then for each
- 4 employee to feel -- to now better understand where
- 5 they fit in. We're now in the process of refining
- 6 that and inculpating it correctly so that everybody
- 7 will have a view of how they fit in and what their job
- 8 is, what their roles and responsibilities are.
- 9 CHAIRMAN: Okay. Thank you. Ms. Roberson.
- 10 VICE CHAIRMAN: Thank you, Mr. Sullivan.
- 11 So it's my understanding that there is reviews and
- 12 assessments have identified similar safety cultural
- 13 problems. And Mr. Podonsky cited some in the
- 14 enforcement area. And some of those are notable as
- 15 well. For instance, concerns were identified by the
- 16 Office of Enforcement September 15, 2008. Price
- 17 Anderson Enforcement Office took action against BNI
- 18 for retaliating against a whistleblower in
- 19 relationship to nuclear safety requirements. More
- 20 recently on June 1, 2015, Price Anderson Enforcement
- 21 Office issued a consent order in other areas related
- 22 to safety culture in the failure to resolve identified
- 23 technical issues in a timely manner. So I want to ask
- 24 you, Mr. Whitney, I mean, we talk about safety culture
- 25 as this all encompassing thing, but what specifically



- 1 do you -- have you concluded contribute to these
- 2 recurring problems?
- MR. WHITNEY: Thank you. Thank you, Ms.
- 4 Roberson. Yeah, and this is, you know, I mentioned in
- 5 my initial response that, you know, this is something
- 6 that we're going to continue to have to work on.
- 7 That, you know, this is -- this is not an excuse but
- 8 it is a very challenging and hazardous work
- 9 environment in which we work. A very challenging,
- 10 complex project. And not without risk. Not without
- 11 risk. And so we need to take the opportunity while
- 12 we're improving, implementing these actions, many of
- which I outlined, that we're taking the opportunity to
- 14 learn from each of these, not just for what it means
- 15 to that specific site, to that specific contract or
- 16 that specific project so it doesn't happen again
- 17 there, but to spread those lessons across the EM
- 18 complex. So we have instituted a process among our
- 19 senior leadership team where we devote essentially a
- 20 large portion of our time in our senior leadership
- 21 meetings where we bring in the field managers as well
- 22 as our senior leadership team from headquarters to
- 23 look at these types of things precisely. Safety
- 24 culture, oversight. At our last senior leadership
- 25 meeting we devoted essentially the entire day to the



- 1 WIPP AIP report and got a briefing from the author,
- 2 the lead, the chair of that board and then talked
- 3 about lessons learned, how we can apply that across
- 4 the complex. And we will have a follow-up workshop on
- 5 safety culture in general and how we're doing it
- 6 across the complex as well as the Federal oversight.
- 7 This is an example, this is a continuing process.
- 8 We've had discussions about this. And I agree
- 9 completely with you, we can't -- you know, we have to
- 10 learn from these things applying across the complex.
- 11 And we're focused on that and we are committed to
- 12 doing that.
- 13 As Kevin mentioned, you know, changing the
- 14 culture takes time. And I'm not going to sit here
- 15 today and tell you we have everything solved, that we
- 16 fixed everything. And actually, I hope I never get
- 17 into that position. We should always be working and
- 18 improving. And that's what we're going to do. And
- 19 that's part of it is sharing those lessons learned
- 20 across the complex and making sure that we understand
- 21 that, as well as best practices, industry for --
- 22 across complex as well as industry best practices. In
- 23 the safety conscious or, excuse me, the safety culture
- 24 sustainment plans, the review that was conducted that
- 25 was part of that process to look at the safety culture



- 1 sustainment plans developed by the sites, first to
- 2 work with them as they were developed and then when we
- 3 conducted our review not to just look at them or
- 4 neither approve or conditionally approve them, but
- 5 also to identify those best practices. We identified
- 6 over 50 best practices across the complex, feed that
- 7 back to our sites, our site managers with a direction
- 8 to share that with their leadership team and their
- 9 employees as well as the contractors. So those are
- 10 some of the examples of what we're trying to do to
- 11 make sure those are lessons that are not positive
- 12 lessons when things happen, negative things happen,
- 13 but that we're actually trying to take those and try
- 14 to ensure that they don't happen again somewhere else
- 15 not just at that particular site.
- 16 VICE CHAIRMAN: So you correct me if I'm
- 17 wrong. I think what I just heard you say, I mean,
- 18 there's lot of activity, there's no doubt about a lot
- 19 of things. But the things you tended to focus on were
- 20 Federal engagement and improving oversight, did I read
- 21 that wrong? Those seem to be the two areas you
- 22 gravitated to.
- MR. WHITNEY: I would say Federal oversight
- 24 and in that particular area I was talking about was
- 25 safety culture and safety conscious work environment.



- 1 But as far as, you know, operational upsets, things
- 2 that Price Anderson Act, where that comes into play,
- 3 you know, we really try to focus on one, you know,
- 4 taking advantage of that opportunity that we have with
- 5 our colleagues in EA. And I mentioned before how we
- 6 really look forward to not just their support in that
- 7 area but also in their assessments because it is an
- 8 opportunity for us to learn and we do look at that as
- 9 a positive opportunity, but using our contracts to
- 10 make sure as we move forward in their equality. The
- 11 area of safety culture as well as Bill mentioned, that
- 12 we're holding our contractors accountable and not only
- 13 to make improvements but to sustain them moving
- 14 forward.
- MR. PODONSKY: Ms. Roberson, may I --
- 16 VICE CHAIRMAN: I'm coming -- actually, I'm
- 17 coming to you. You have an interesting view.
- 18 MR. PODONSKY: May I add to that first?
- 19 VICE CHAIRMAN: Yes.
- MR. PODONSKY: For the edification for the
- 21 Board and for the public, the Office of Enforcement
- 22 actively follows any whistleblower cases. We're
- 23 working very closely with the Department of Labor as
- 24 well as our hearings and appeals. And right now this
- 25 week, we actually have an enforcement team on site



- 1 looking at another part of the reservation where there
- 2 is some concern about whistleblower activity and make
- 3 sure that they're protected.
- 4 VICE CHAIRMAN: Thank you. I was actually
- 5 going to ask you the same thing because I didn't mean
- 6 to focus on just the enforcement action but the
- 7 combination of indicators. So I'd ask you, Mr.
- 8 Podonsky, if I ask you what were the top two things
- 9 that based on every -- all the information your
- 10 organization has gathered, what do you see as the
- 11 primary underlying causes?
- MR. PODONSKY: Well, culture cannot be
- 13 regulated, it's got to be about leadership. And we
- 14 have gone through quite a few leaders in Washington as
- 15 well as in the field. And what my observation is for
- 16 just a short 32 years in the Department is that we're
- 17 not consistent. There was one secretary that came out
- 18 to the Hanford Reservation many many years ago and
- 19 promised there would be no tolerance for whistleblower
- 20 retaliation and there wasn't anything done after that.
- 21 So in my opinion through all the assessments that
- 22 we've done where people are put in harms way, we make
- 23 a lot of assertions and promises and we don't always
- 24 follow through, for any number of reasons. I think
- 25 the intentions are well intended but the follow



- 1 through is what has to happen. And that's why I said
- 2 in my opening statement, the positive things that
- 3 we've seen here on this survey are encouraging but
- 4 they're fleeting if my colleagues to the left don't
- 5 maintain the attention, the sincerity and the trust
- 6 that they're building up with the people and the
- 7 contractor as well.
- 8 VICE CHAIRMAN: I see Mr. Smith itching
- 9 there. Do you want to add something?
- 10 MR. SMITH: Yes, I am itching. Thank you.
- 11 I think it would be beneficial to know that we attack
- 12 the root causes. You know, you don't want -- we see
- 13 the results but you need to fix the root causes. And
- 14 the root causes were not that -- that people didn't
- 15 see things wrong, they just didn't see the fixes
- 16 occurring at the rate they wanted them to occur.
- 17 Things weren't getting aligned right, the PDSA was
- 18 misaligned, so we attacked the root causes. First of
- 19 all, we changed the performance evaluation plan. We
- 20 gave 50 percent of the fee to the contractor for
- 21 changing the way they did business to self-discovery
- 22 and self-reporting. To change the paradigm and reward
- 23 that as a metric and as a process where you harness
- the entire workforce to find things and be rewarded
- 25 for finding them. And the second thing we did is to



- 1 change the professional relationship. We stopped with
- 2 no surprises and no bashing each other
- 3 unprofessionally or blaming the others. We also
- 4 wouldn't let anybody talk amorphously like BNI or
- 5 Bechtel or DOE or ORP, they had to be specific of
- 6 where the issue was. And that forced people to work
- 7 together. We restored communication, collaboration,
- 8 common focus, early understanding. And we had -- we
- 9 maintained that for several performance periods. And
- 10 that we essentially created a different relationship
- 11 with a focus on identifying problems and rewarding
- 12 problems. Then we had to find a way to get the
- 13 creativity out. That people had good ideas. We
- 14 created a grand challenge process, a workshop, where
- 15 we brought in national labs, national lab directors to
- 16 help us support that, and allow people to give their
- 17 great ideas on how to improve things. Then we found a
- 18 way that we wanted to have a zero tolerance issues
- 19 management system where anybody could put something
- 20 into the issues management system and have it
- 21 dispositioned. And then I can talk about a number of
- other things, but I'll stop with a full unfettered
- open-door policy and an e-mail from me to every person
- that works in the ORP, contractor and Federal, that no
- 25 matter what the issue is if they can't get it solved



- 1 any other way, they can come to me either anonymously
- 2 or in person and I will help them so that we have a
- 3 full capture of it so that all issues are rewarded.
- 4 Nobody shoots the messenger. We want to know all the
- 5 issues out, we want to get them on the table and
- 6 fundamentally change and harness the entire workforce
- 7 to get WTP done and operational.
- 8 VICE CHAIRMAN: Thank you, Mr. Smith. Just
- 9 one last question on this topic for you, Mr. Podonsky.
- 10 In the most recent assessment there were a couple of
- 11 new terms, and it's not the term, it's what I'd like
- 12 for you just to do is just explain what they were.
- 13 And they were notable in that they represented some of
- 14 the weakest results, as I recall, from the assessment.
- 15 Avoidance behavior and affiliative behavior. Can you
- just tell us were those new behaviors that were seen
- 17 or just new -- are we calling them something
- 18 different?
- MR. PODONSKY: Would you repeat? I didn't
- 20 hear what you said.
- 21 VICE CHAIRMAN: Avoidance behavior and
- 22 affiliative behavior.
- MR. PODONSKY: I can't tell you the answer
- 24 to that. But what I will give you information on is
- 25 that as I said in my opening statement, we used the



- 1 same methodologies. And the data that we came up with
- 2 in this report we feel is very valid. However, there
- 3 are some nuances that I want to expand upon. For
- 4 example, the crafts at the site were not as positive
- 5 as some of the other groups were. But yet, the same
- 6 group, the crafts, said that WTP was the safest place
- 7 that they've ever worked. So there was -- there were
- 8 things -- there's qualify -- qualitative data that's
- 9 not also always quantifiable. And through the
- 10 interviews, not just the surveys, but through the
- 11 interviews, the observation of work, we got a lot of
- 12 information. And that's why I said it goes beyond
- 13 just surveys or regulations, it's all about the
- 14 leadership. And what we found in our -- in the
- 15 overall analysis, as I said, I'm reiterating the
- 16 point, there's a lot of arrows pointing up but in
- 17 order to sustain those, regardless of what the
- 18 terminology was used, it has come down to the
- 19 leadership commitment.
- 20 VICE CHAIRMAN: And I agree. But let me --
- 21 so let me just tell you what I got out of the
- 22 assessment and you tell me if I read it wrong. And
- 23 it's particularly concerning. And the reason I'm
- 24 raising it was because they were two of the weakest
- 25 areas. Regardless to what label you put on it was a



- 1 concern about this is -- as it specifically relates to
- 2 the Federal staff and the assessment of the Federal
- 3 staff. That they felt threatened and vulnerable and
- 4 so they weren't quite there, this was a weak area.
- 5 And then another weak area was an open communication
- 6 cooperation. Those seem to be -- to come out very
- 7 poorly. I just want to make sure we're talking to
- 8 each other.
- 9 MR. PODONSKY: We're talking the same. On
- 10 the Federal staff, there's also -- I think we also
- 11 used the term about risk averse. And what we saw is
- 12 that if there was an emergency, an immediate safety
- event, there's no question that both the Federal staff
- 14 and contractor would deal with it right away. During
- 15 the interviews and the meetings some of the Federal
- 16 staff expressed a risk aversion, our terms, for long
- 17 term items down the road. The only interpretation
- 18 that I would have for that, I haven't talked to the
- 19 team about that, would be whether or not they have a
- 20 comfort that they can bring those things forward to
- 21 their management and that the management would listen.
- 22 Not in fear of a reprisal, we've never seen that
- 23 wholesale, the fear is not -- is a perceived fear, not
- 24 necessarily a real one but a perceived fear of whether
- 25 their management would listen to them. And that was



- 1 -- and that was a few of the employees.
- 2 VICE CHAIRMAN: Okay.
- 3 CHAIRMAN: So my next question, I think
- 4 I'd like to go and either -- well, any of the
- 5 gentlemen who are directly in the front line who are
- 6 responsible for this project. So just today there was
- 7 a press report, several major newspapers reporting
- 8 about a draft report that was leaked. So the, you
- 9 know, my Google alert comes up because the press
- 10 reports even note that probably no coincidence we're
- 11 having this hearing tonight. But the press reports
- 12 give -- paint the picture of sort of the sky is once
- 13 again falling at this troubled project. The less I
- 14 hear from you gentlemen, a lot of things that I
- 15 attribute I would characterize as confidence. So
- 16 anybody want to address that -- that report? What's
- inaccurate or what was left unstated in those press
- 18 reports? How do you square your confidence as you sit
- 19 here with what came out in the press today? Mr.
- 20 Smith, you want to talk?
- MR. SMITH: Well, let me start and then
- 22 I'll pass to Mr. Hamel, whose the owner of that
- 23 report. It was a draft report that we commissioned
- 24 ourselves and that it was a preliminary version and
- 25 that the activities in that are still in work and that



- 1 we haven't issued the final report in that effect.
- 2 There are very, very few things in there that do. 100
- 3 percent of those issues have been captured in our
- 4 issues management system and are being worked. And
- 5 that Bill has -- is -- Mr. Hamel is working on a
- 6 process by which the report will be completed because
- 7 these issues are very complex. And I'll pass the mic
- 8 to Mr. Hamel if that's all right.
- 9 CHAIRMAN: Certainly.
- 10 MR. HAMEL: Yes. Excuse me. To reiterate
- 11 some of what Kevin said and further elaborate on that,
- 12 that was a DOE self-initiated report. It is very
- 13 important to us. The issues that are contained in
- 14 there fall into a number of categories. Not only have
- 15 we captured the recommendations and the 500 plus, what
- 16 I would call comments on design, there are a number of
- 17 programmatic issues that are in there. We have looked
- 18 at those preliminarily. And those are captured by the
- 19 BNI, the Bechtel management improvement plan and other
- 20 mechanisms. We do take them very, very seriously.
- 21 And we are working them off.
- 22 As Kevin indicated, less than five percent of
- 23 what is in that report is what we call new material,
- 24 i.e., those issues are known to both ORP and to
- 25 Bechtel. We are aggressively working them off. And



- 1 there are no new major issues contained therein.
- 2 MR. SMITH: May I finish?
- 3 CHAIRMAN: Sure.
- 4 MR. SMITH: I think you should take this as
- 5 this was initiated by Bill when he arrived in trying
- 6 to drive and identify all of the physical possible
- 7 issues left to go and turn up all the rocks and
- 8 question everything more than once. And so some of
- 9 these questions just didn't have an answer at the
- 10 time. But it's very important that this was the
- 11 initiative by Mr. Hamel to make sure that we could
- 12 find what are the potential issues that could derail
- 13 us to getting the law facility up and going. And so
- 14 that was the intent of the report, it was
- 15 self-initiated and we're methodically working through
- 16 those issues.
- 17 CHAIRMAN: Okay. Thank you. And what's
- 18 the timeline for turning this draft report into
- 19 something that's final?
- MR. SMITH: Go ahead. You've got an
- 21 answer.
- MR. HAMEL: We're hoping to accomplish that
- 23 within the next two months and have that finalized.
- 24 CHAIRMAN: Okay. I'll look forward to it.
- 25 So, Mr. Whitney, I want to go back to you now. And I



- 1 want to specifically address your confidence. And I
- 2 want to refer back to a discussion that we had at a
- 3 prior public hearing that we held at Washington, D.C.
- 4 last October. So at the time we pointed out about the
- 5 accidents at the Waste Isolation Pilot Plant down in
- 6 New Mexico, so WIPP, you even referred to these
- 7 before, although you used an acronym which would cost
- 8 you at least a quarter here for -- at a public
- 9 hearing. You referred to the AIB, the Accident
- 10 Investigation Board. But in our prior discussion we
- 11 discussed the fact that it -- that in January of '13,
- 12 if memory serves me correctly, there were safety
- 13 culture surveys done at WIPP that were an outgrowth of
- 14 this 2011 recommendation of WTP. So the 2011-1
- 15 recommendation WTP, the Department decided to take the
- 16 recommendation to assess conditions elsewhere in the
- 17 complex, conditions were assessed elsewhere including
- 18 at WIPP, and that was done in January of 2013 and that
- 19 assessment said in a nutshell things are fine. And
- 20 then a year later they have two accidents and an
- 21 accident investigation board came in and one of their
- 22 major findings was that safety culture at WIPP was not
- 23 fine. In fact, it was not good at all. So it
- 24 immediately raised the question of well, so how valid
- 25 was that 2013 assessment at WIPP? So with all that as



- 1 background, I want to fast forward to where we are
- 2 today, the assessments we're getting today, how do we
- 3 -- how -- what makes you confident that we are --
- 4 we're now getting there? And I say we, I mean the
- 5 United States Government. We're getting there. We
- 6 now kind of have -- we have assessments that you feel
- 7 confident are really showing us where we are.
- 8 MR. WHITNEY: Thank you, Mr. Sullivan. And
- 9 first, the self-assessments, the safety culture
- 10 self-assessments are of course one tool. And I
- 11 personally believe the process of going through the
- 12 self-assessment has tremendous benefit and from a
- 13 learning organization standpoint to talking the same
- 14 language for the site learning that this is important
- 15 not only to their management in the field but also at
- 16 headquarters. But it is one tool of many. We
- 17 discussed last time and I accepted and we actually
- 18 pointed out in our extent of condition review report
- on the self-assessments that the guidance needed more
- 20 rigger as far as how to conduct the self-assessments,
- 21 needed more rigor, needed to be better essentially.
- 22 And so we have started a process of working towards
- 23 that starting last year actually after our hearing I
- 24 told you we were going to start looking at that. We
- 25 have. One thing that we did as well shortly after the



- 1 hearing that is related and we were able to use, the
- 2 initial part of that process to improve guidance was
- 3 on the assist visit that occurred earlier this year at
- 4 WIPP at the Waste Isolation Pilot Plant, which brought
- 5 in INPO, brought in other commercial nuclear
- 6 experience and some other Federal agencies. And now I
- 7 mentioned the stand up of the Safety Culture
- 8 Improvement Panel by the Department of Energy, in just
- 9 May of this year it was stood up and charted by the
- 10 Deputy Secretary. One of the things that they're
- 11 looking at right now is to kind of continue that
- 12 process, working with the energy facility contractors
- 13 group to look at developing a guide that has more
- 14 rigger, that has better guidance on how to conduct
- 15 self-assessments. But I still believe that, you know,
- 16 the self-assessments to some degree just human nature
- 17 they're going to be imperfect. I also believe but I
- 18 think they also add tremendous value in helping our
- 19 organization understand where they are but also in
- 20 going through the process and using that with other
- 21 tools that we have that we had mentioned, I think is a
- very positive thing and it will help us moving
- 23 forward.
- Now since we -- I believe all the
- 25 self-assessments were completed, the first round prior



- 1 to our hearing in October of last year, since then we
- 2 have completed a review of the safety culture
- 3 sustainment plans, which it was also a process that
- 4 incorporated what was learned in the self-assessments.
- 5 And so we have not yet conducted the next round of the
- 6 self-assessments.
- 7 CHAIRMAN: So turning to you, Mr. Podonsky,
- 8 you work in an office in Washington, D.C., your job is
- 9 to run up and tell the Secretary based on whatever
- 10 you're doing about where there's problems, not only
- 11 here but anywhere in the complex about not only safety
- 12 culture, about a myriad of other issues. So how do
- 13 you really know? I mean, what -- how do you really
- 14 know how the conditions are here out in Hanford?
- 15
- MR. PODONSKY: Well, a good example, Mr.
- 17 Sullivan, was our safety culture review in 2010. We
- 18 did it with our nuclear engineers, we did it with our
- 19 protocols that we normally use and the results were
- 20 not as reliable as we feel they are today because what
- 21 did we do different? We got a hold of behavioral
- 22 scientists that actually were experts in the field, we
- 23 used validated methodology that the NRC uses that are
- 24 standard approaches. We used a large sampling size.
- 25 For example, this time we had over a thousand people,



- 1 individuals participate in the survey. We had over
- 2 400 people in the groups. The sample size was rather
- 3 rigorous. But as Mr. Whitney says, anything that is
- 4 involving human are going to be imperfect. So we're
- 5 very cautious when we go forward on any of these to
- 6 make sure that we know exactly what is happening
- 7 through our interviews and we have a degree of
- 8 assurance to go to a cabinet official to tell that
- 9 cabinet official how things are going or not going
- 10 well. So the discipline that we use, the expertise
- 11 that we use give us a comfort that we have an
- 12 understanding.
- So let's go back to the report that is the
- 14 subject of this public meeting. Some people think
- 15 that it is sugarcoated with the results. But if you
- 16 read it, it's not being sugarcoated. We're simply
- 17 saying in this case, Mr. Secretary, Mr. Assistant
- 18 Secretary, we see the arrow in the right direction.
- 19 When Secretary Moniz directed us to go do this, he
- 20 said, I want to know if there's improvement. He
- 21 wasn't looking to see if things were solved. And we
- 22 didn't say things were solved in our report. We said
- 23 there's a lot more work to be done. And I think we've
- 24 already heard the line say that as well. So to your
- 25 question directly, we never know 100 percent but we're



- 1 pretty confident in the methodologies we have used
- 2 here for the two of the last three as well as the nine
- 3 others that we did around the complex. And we've been
- 4 consistent with the expertise that we've been using
- 5 and the understanding.
- 6 Now let me -- you didn't ask but I will answer
- 7 this. The expertise that we used, we consistently
- 8 used the same contractor organization for conducting
- 9 the survey. This time we had enough experience on our
- 10 own and the contractor's schedule was not necessarily
- 11 exact going to match ours, we weren't going to gamble.
- 12 The Secretary wanted this done, so we made sure that
- 13 we went to this particular contractor expertise. We
- 14 went to her partner and she recommended to us somebody
- independent from NIOSH. So we had the independence,
- 16 we had the efficacy of the process, so we had as much
- 17 assurance that we could go forward that I felt
- 18 comfortable going forward to Secretary Moniz to say
- 19 this is the results of this -- of this assessment.
- 20 CHAIRMAN: Okay. So having said all that,
- 21 you said earlier that this was mostly about
- leadership, which I imagine then is a positive
- 23 reflection on the three gentlemen sitting to your
- 24 left. But going forward, you know, how do we -- how
- 25 do we make sure that there's good leadership? What do



- 1 you -- what are you recommending to the Secretary?
- 2 The Secretary himself is only there as long perhaps as
- 3 the current administration, which means there will be
- 4 a new secretary perhaps in not too long in the future.
- 5 How do you -- what gets put in place to make sure that
- 6 good leadership or well performing leadership can
- 7 carry forward?
- MR. PODONSKY: Well, you're asking my
- 9 opinion on something that's really something that's an
- 10 institutional challenge, especially in an organization
- 11 like DOE and any other executive branch where you have
- 12 a changeover in the political team. So you have a
- 13 constant change. So the consistency of leadership, be
- it at ORP at the Federal level, be it at EM, at the
- 15 Deputy Assistant Secretary level, if those are career,
- 16 then you have sustainability. And so the secret in my
- 17 opinion, and that's what you're asking for, is the
- 18 sustainability of good leadership is going to rest
- 19 with consistency and sustainability. And
- 20 unfortunately, you don't always get that with the
- 21 political turnover that you have in most of the
- 22 agencies, including Department of Energy. Because
- 23 Secretary Moniz, I believe, as Assistant Secretary
- 24 Regalbuto, are sincere and committed to the worker
- 25 health and safety of this department. But how long do



- 1 they have to actually implement that? So the
- 2 sustainability of the career people is what's going to
- 3 have to be in place. How do you measure that? You
- 4 measure that by coming back, by having public hearings
- 5 like this, by having oversight like we do to see how
- 6 it's going and talking to the people, and talking to
- 7 the people and finding out what's really happening.
- 8 That's the only value I put into these surveys and to
- 9 the work group sessions that we held with our experts
- 10 is that listen to the people. Because the people if
- 11 they have a sense that you're there to really hear
- 12 what they have to say they'll open up and they'll tell
- 13 you.
- Now we had one deputy secretary, this is not
- 15 part of your question but it is part of what I want to
- 16 give to you if you don't mind, is that we had one
- deputy secretary who came out here and addressed 4,000
- 18 people, and that individual, that deputy secretary
- 19 came back to me and said, Podonsky, not one person
- 20 raised a question to me. And I said, Mr. Deputy
- 21 Secretary, the venue that you were in was not
- 22 conducive to anybody raising their hand. So my point
- 23 on that is that it is consistency and sustainability
- of the leadership to carry forward and prove to the
- 25 people that they are trusted and so that the



- 1 responsibilities are carried out by the site, by the
- 2 workers and sustained by the leadership.
- CHAIRMAN: Okay. So just a comment but not
- 4 a question. Perhaps given the fact that we all know
- 5 that leadership will turn over because of the nature
- of our nation's system, maybe some of these folks,
- 7 behavioral scientists can help you find a few traits
- 8 to look for right after a change in leadership that
- 9 might give you an indication of whether or not there's
- 10 change and if so which direction. Did you want to add
- 11 something, Mr. Whitney?
- 12 MR. WHITNEY: Yes, Mr. Sullivan. I just
- 13 wanted to add that this is precisely the reason that
- 14 the Secretary and Deputy Secretary, one of the reasons
- 15 established the safety cultural improvement panel that
- 16 is led by senior leaders, career leaders in the
- 17 department, co-chaired by the Associate Under
- 18 Secretary for safety and security in DOE. And it also
- 19 has representation -- senior representation from all
- 20 the programs secretarial offices as well as field
- 21 representation. In fact, the co-chair of the group is
- 22 Kevin Smith's Deputy a J.D. Dowell. And to look at
- 23 ensuring that one, we have these issues that we need
- 24 to look at that we know, some of the things that came
- 25 out of the DNFSB recommendation that we're working on



- 1 now. There were other things that we've discovered
- 2 through our self-assessments and the review processes
- 3 that we're looking at. But more than anything, to
- 4 institutionalize this as a priority for the Department
- 5 at the very senior levels moving forward. And I think
- 6 that, and along with the safety culture, the things
- 7 that we've talked about, the safety culture
- 8 sustainment plans, which really do look at the
- 9 institutionalization of those things that are working
- 10 that we've put in place the last few years as well as
- 11 trying to identify things that could help as well in
- 12 addition to those. So those are the types of things
- 13 that we're doing. And I think the Secretary and
- 14 Deputy are focused on that. That is something before
- 15 this administration is over they want to see to make
- 16 sure we have that institutionalized and that's one of
- 17 the reasons for it.
- 18 CHAIRMAN: All right. Ms. Roberson.
- 19 VICE CHAIRMAN: Thank you, Mr. Sullivan. So
- 20 since we have the executive career service here, one
- 21 of the -- and my first question is to you, Mr.
- 22 Podonsky, and you'll tell me if I'm reading this
- 23 wrong. I kind of read this most recent assessment.
- One, the team was looking at trends, but things that
- 25 were significant upper or questionably down. So one



- of the things that we noticed in the assessment was
- 2 the emphasis on the conflict between headquarters, the
- 3 program, and the field office. And I just want to get
- 4 you to elaborate if you'd like to before I ask those
- 5 gentlemen how they fix it -- how they're fixing it.
- 6 MR. PODONSKY: And if I say I don't want
- 7 to? No. The interviews and the discussions that the
- 8 assessment folks got was that they were not -- there's
- 9 not a lot of encouraging words about guidance from
- 10 headquarters. And I -- and in a discussion with Mr.
- 11 Whitney not too long ago we talked about that because
- 12 you can be at a site working very hard but -- and you
- 13 can have all the perceptions you want but if the
- 14 people in place, be they executive service members or
- 15 not, don't feel that they're getting complete support
- 16 and guidance out of headquarters that's their reality.
- 17 And having been in headquarters somebody once asked me
- 18 the question, what's my biggest problem doing my
- 19 oversight? And I said being in headquarters. And the
- 20 reason for that is because people in headquarters
- 21 don't always have the sense of what it's like to be on
- 22 the front line doing the work out in the field. The
- 23 people, once upon a time when I was Chief of HSS not
- 24 too very long ago, our policy promulgators were
- 25 generating policy that didn't make a lot of sense for



- 1 the implementators (sic) that had to live with it. So
- 2 the same thing is true. And in our report that you
- 3 make reference to, there was conflict expressed not
- 4 always getting consistency or the type of support that
- 5 perhaps the folks in the line wanted to have from the
- 6 headquarters.
- 7 VICE CHAIRMAN: Thank you, Mr. Podonsky.
- 8 So, Mr. Whitney, can you see that issue or you think
- 9 that's a false perception?
- 10 MR. WHITNEY: No. I think that -- well,
- 11 first of all, you know, I did talk to Mr. Podonsky
- 12 about this first when we were briefed on the results
- of the Board and talked to the chair of the report
- 14 understanding that, you know, some of those comments
- 15 came from interviews, not surveys. And so that's an
- 16 important -- very important fact that I wanted to
- 17 really understand what they meant because my
- 18 understanding was that they weren't necessarily
- 19 specific to safety culture but they were general
- 20 statements. Either one is concerning. But the
- 21 general statements I wanted to understand kind of what
- 22 that might mean. And so Kevin and I and the other
- 23 folks at the staff talked about that. There is -- and
- 24 continue to talk about that. There is a dynamic, as
- 25 you know, between headquarters and field that has



- 1 existed for many, many years and will probably always
- 2 exist. And it's something that in the past year we've
- 3 really tried to focus on. We have -- we actually
- 4 dedicated a large position over the last summer and
- 5 fall to the headquarter field alignment issue. And I
- 6 think a lot of this has to do with that headquarter
- 7 field alignment issue. I think it's not unnatural,
- 8 doesn't mean it's right, it's not unnatural when you
- 9 have geographic distance between organizations and one
- 10 is at headquarter and you have a lot of field sites
- 11 that you are going to have some of these issues. And
- 12 so we wanted to drill down into what those issues were
- 13 and so we spent time on that. We developed protocols
- 14 to try to advance things on roles and
- 15 responsibilities, who does what, when, how, and the
- 16 correct way to communicate with folks at different
- 17 levels. I mean, some very basic stuff that we were
- 18 having issues with, to be quite frank. Clearly, we
- 19 need to be more. Since this assessment happened more
- 20 recently it's something that we're going to continue
- 21 on focus on. I feel very encouraged by the leadership
- 22 that we have in the field. We have very strong
- leadership. And, you know, my job is to empower them
- 24 to do their job and to provide oversight and allow and
- 25 enable them to provide oversight that work that's done



- 1 here. So it's something we'll continue to focus on.
- 2 I don't know if Kevin or Bill has something they
- 3 wanted to add to that.
- 4 VICE CHAIRMAN: I'm coming to Mr. Smith
- 5 next to see how it's working for him.
- 6 MR. SMITH: Thank you, Ms. Roberson. I
- 7 think there will always be a degree of tension between
- 8 headquarters and the field just if nothing else the
- 9 distances as part of that. I think the -- what is --
- 10 just EM in general, Environmental Management in
- 11 general has very little buffer, if you will, between
- 12 Congress and the media and others. So it is kind of a
- 13 tough environment anyway just in general. But the --
- 14 I think the answer is detailed communication and
- 15 knowledge of the work in the field, because the better
- 16 the headquarters point of contact understands the work
- in the field the better they can represent and help
- 18 with the field back and forth. And I think that for
- 19 us a little bit of it -- it's not abnormal for me to
- 20 be on the phone a dozen or more times a day to some
- 21 point of contact at headquarters depending on what the
- 22 topic is or a particular person that represents
- 23 headquarters it may six or seven times a day. We're
- 24 working things that are important or working through
- 25 issues. So I think communication, understanding the



- 1 mission of the field are two probably the most
- 2 important to align the field and headquarters. And
- 3 Mr. Whitney has really made this a priority in the
- 4 last year. And the number of field manager meetings
- 5 with the headquarter staff has dramatically increased
- 6 to try to forge an alignment and forge that team.
- 7 I will say that this last year has been
- 8 difficult because of the -- we are currently in
- 9 Federal court with the State of Washington and that
- 10 has caused the communication to slow a little bit.
- 11 And we also had a notice of intent to sue on the
- 12 vapors, which has also caused a degree of more careful
- 13 communications with legal undertone. And so I think
- 14 that has colored probably the commentary and the
- 15 rating this last period in that regard.
- 16 VICE CHAIRMAN: Okay. I appreciate that
- 17 because my sense is -- I mean, you have other field
- 18 offices, so kind of the reason we got into this
- 19 recommendation was there's always some conflict but
- 20 you can tell when it's outside the circle. It's not
- 21 within that normal range. And that was my sense from
- 22 this review. Okay.
- MR. WHITNEY: Can I add? Because Kevin
- 24 said something I wish I had. And it's a very
- 25 important point. It has to do with being in another



- 1 person's shoes. And, you know, a lot of it is just
- 2 being for folks at headquarters to get out to the
- 3 field and spend some time in the field. And folks in
- 4 the field to get to headquarters and spend some time
- 5 at headquarters to really understand what happens.
- 6 Because a lot of times we have folks, it is not a bad
- 7 thing, it's, you know, just we have a large
- 8 organization and we have many folks that have spent
- 9 their entire career at headquarters and many folks
- 10 have spent their entire career in the field and they
- 11 don't really see what the other side does on a daily
- 12 basis. So there are a lot of misperceptions that also
- 13 contribute to this tension. So we try to institute at
- 14 the senior level, at the midlevel and the working
- 15 level, the career level, it has not been -- it's not
- 16 been as difficult a task in the past to have details
- 17 and -- but at the senior level it has not been that
- 18 common of late. And so we have tried to do more of
- 19 that in the past year. Of course that costs money to
- 20 do details. But we have done a lot, including folks
- 21 from Kevin's staff, one of his assistant managers and
- 22 his chief of staff as well has spent time with us.
- 23 And I think that was beneficial not only for us, to
- them, but also to the organization as they bring those
- 25 experience back and vice versa, as we send folks,



- 1 senior folks out to the field to do details. It's
- 2 very important and something we want to continue.
- MR. PODONSKY: Ms. Roberson, may I add to
- 4 this -- it is a very interesting line of questioning
- 5 because while not directly related to the Federal
- 6 side, but this whole thought process that Mr. Smith
- 7 and Mr. Whitney are talking about is walking in
- 8 somebody else's shoes. We also have to apply that to
- 9 the workers and the people that we are asking to do
- 10 this difficult task because when you also understand
- 11 not just what headquarters and the field does but you
- 12 understand what the workers are doing on a regular
- 13 basis, then we have a better understanding of some of
- 14 their challenges and some of the reason why you're
- 15 even having this public hearing today. Because -- I
- 16 realize that sounds almost Pollyanish, but as the
- 17 former head of HSS, that was a big part of our job is
- 18 to understand the worker health and safety part of the
- 19 equation. And that's something that the agency known
- 20 as DOE often strives to achieve but doesn't always get
- 21 to that point.
- VICE CHAIRMAN: Thank you, sir. So, Mr.
- 23 Hamel, I guess my last question on this one is to you.
- 24 You're kind of -- you're on the -- you're in receipt
- of a lot of views in this area. How is it affecting



- 1 your ability to really implement oversight of the
- 2 project?
- MR. HAMEL: You know, I agree with Kevin
- 4 and Mark, you know, distance does make it difficult.
- 5 But Kevin said something I like that's really, really
- 6 important. He talked about detailed communication and
- 7 knowledge. And what I can tell you is that for
- 8 certain topics we've actually utilized a tactic or
- 9 basically a summit where we, on key topics such as
- 10 contract management, project management, we've
- 11 actually taken, you know, myself and key members of my
- 12 staff back and met with our headquarter counterparts.
- 13 That actually has worked very, very well. We did that
- 14 knowing, you know, that distance is a problem and
- 15 these topics would be difficult topics and that there
- is no substitute for face-to-face communication. So,
- 17 you know, I think Mark said that we're working on this
- 18 and we've placed a lot emphasis on it this year. And
- 19 this is one of the ways that we're doing this knowing
- 20 that this does help.
- 21 VICE CHAIRMAN: So let me ask you, Mr.
- 22 Smith: What is it that you see that makes you believe
- 23 progress is being made in this area? Because we saw
- 24 this raised in previous reviews as well too. What is
- 25 it you see now that makes you say you think things are



- 1 improving?
- 2 MR. SMITH: Well, things are better than
- 3 they were when the survey was taken for sure. And I
- 4 will tell you that having a good, clean course that
- 5 the Secretary has laid for us on direct feed law makes
- 6 all the difference in the world because now people
- 7 have predictability in their lives, they see things
- 8 more clearly, both the headquarters and the field can
- 9 be on the same team with the same focus. And I'll
- 10 tell you that from our contractors and all of our
- 11 labor union folks and all of the -- even
- 12 subcontractors now know where we're headed. And that
- 13 makes a tremendous difference. So I think a clear
- 14 path forward to getting WTP up and running that we
- 15 have now with the Secretary is very important. And I
- 16 think that has made all the difference.
- 17 VICE CHAIRMAN: Okay. Thank you, Mr.
- 18 Sullivan.
- 19 CHAIRMAN: So folks, now to Mr. Smith and
- 20 Mr. Hamel, again, a few questions trying to come out
- 21 of the clouds and down to the worker level and the
- 22 weeds. By the way, you said watch the workers. I'll
- just point out, we're talking about WTP, but I was
- 24 here about two months ago and I was over in tank farms
- 25 watching folks on a 90-degree day with full respirator



- 1 and the anti-contamination clothing and that looked
- 2 like that was kind of tough work with nuclear control.
- 3 So a shout out to them. I know everybody here is
- 4 doing hard and tough work. So I want to talk about
- 5 some of just the specifics that come out of this
- 6 recent assessment that might be more germane to them.
- 7 But some of the folks at WTP, for example, Mr. Hamel,
- 8 we're talking about a lack of communication going on
- 9 between WTP and tank farms. So there were specific
- 10 comments about taking cover over on the tank farms and
- 11 that they didn't know about it and oh, by the way,
- 12 they're down wind of the tank farms at WTP, concerns
- with the vapor smells if it's over there, what's
- 14 happening over here. Can you address that
- 15 specifically the communications issue and what's
- 16 happening to make the workers feel better at WTP?
- 17 MR. HAMEL: You know, one of the things
- 18 that we're -- have implemented is more -- better
- 19 communication between the tank farms and WTP through
- 20 the route of the fac reps so that they are aware of
- 21 what activities are happening over at the tank farms.
- 22 And the fac reps even in the field communicate that to
- 23 the site contractor management that helps flow that
- 24 information around. So that's one of the specific
- 25 things that we did in response to that.



1 Okay. Mr. Smith. CHAIRMAN: 2 MR. SMITH: We have done a number of things 3 to fundamentally improve communication between the plants. The first and probably the most significant 4 one is we have put in and rechartered the One System 5 6 program to a much more comprehensive marrying of two 7 different programs, two different contracts and providing a governance board at the senior level so 8 9 that we're now driving to marry the two contracts up 10 to feed it to operate the plant. And so they're 11 working closer together than they ever had been before. So that means all the interface controlled 12 documents and the standards are being put into place. 13 14 And with that has come the communication processes 15 that go with that communication as well. 16 And particularly on the vapors issue, the tank 17 farm lead, Mr. Dave Olson, has gone a long ways into 18 bringing not only just the Waste Treatment Plant along but also the rest of the interface contractors to 19 ensure that that communication now is -- extends well 20 21 beyond the tank farm, it is timely, those kinds of 22 devices and communications are becoming realtime, 23 wireless and electronic. And we're trying to take the 24 step into the tank farm of the future. And that means 25 that all of the communications that go with that.



1 And lastly, I think all of us would like to see 2 at the end of the day every worker go home with both 3 their eyes, all their fingers and all their toes. And 4 that leadership needs to take that responsibility on 5 and ensure that things are done properly and that they 6 have the responsibility for caring and ensuring their. 7 Employees are safe. And that is being inculcated at multiple levels. And we are in the process of very 8 9 heavily restoring that responsibility to make sure 10 that it's absolutely clear. And with that, I have had to take and make DOE be the owner of the plant and be 11 12 responsible for the oversight and not be -- not be blending in in any aspect but to stand there, to be 13 14 the oversight to be the person that people can 15 approach and be able to raise issues and concerns 16 immediately. So many things have happened to ensure 17 that this is a better place and it functions better 18 and it has the communication needed to keep people safe. It's working better. 19 20 CHAIRMAN: Okay. Thank you. I want to 21 ask you now about another specific comment out of that 22 assessment. And it had to with something that was 23 characterized as a strong avoidance behavioral norm 24 within your organization. So that was explained as an 25 organization that tended to not reward success but

- 1 rather punish mistakes and therefore people tried to
- 2 avoid making decisions or doing other things that
- 3 would actually bring risk upon themselves. Are you
- 4 addressing that?
- 5 MR. SMITH: Yes. So, first of all, the way
- 6 that particular BARS works is that we had about 12
- 7 percent not take the survey. And the way they
- 8 interpret that is typically that characteristic means
- 9 that people are afraid to take the survey. There's
- 10 also another explanation for it, is that people are
- 11 tired of surveys. And since we have had multiple
- 12 surveys in a very short duration period of time
- 13 there's probably a degree. But we have taken it
- 14 seriously. And I have made it so that again my
- 15 standards of how to lead an organization is how we're
- 16 grooming and developing the organization. And I have
- offered the opportunity for anybody in my organization
- 18 at any level can challenge a decision any time one
- 19 time for free. And that just opens up the door for
- 20 that individual to feel confident to come in and say,
- 21 hey, this wasn't really the right decision because you
- 22 didn't consider this or this. And it has made it a
- 23 different place for us to be able to have people come
- in. As for behavorial norms, we make every effort to
- 25 reward anybody that brings issues up that -- of



- 1 concern. We have opened multiple avenues for that.
- 2 We have created different professional technical
- 3 review panels and processes. We've established
- 4 opportunities for individuals to be able to raise
- 5 technical issues differently, and I've already
- 6 mentioned the zero tolerance or the zero threshold
- 7 level for the issues Management System. So I think
- 8 there's multiple reasons for that. But as we talked
- 9 about before, every single person has to see one
- 10 person at a time to trust.
- Now one last aspect, decision-making. Today's
- 12 environments with electronics, just about anybody's
- 13 willing to put a decision to the highest level. If
- 14 you don't ever make a decision you can't be wrong.
- 15 And we don't groom people to make decisions. So we
- 16 have found a way, continued to try to make and reward
- 17 people for decisions at their level that's within
- 18 their scope and responsibility, to groom them, as you
- 19 were talking about the next generation of managers and
- 20 leaders. And so when I'm away I refuse to make
- 21 decisions, I leave it to the deputy manager, the
- 22 deputy manager's running the organization. He knows
- 23 our culture and where we're headed and he can make
- 24 these decisions in my absence. And we try to do that
- 25 at various levels. If we don't have to make a



- 1 decision and it's in the power of that particular
- 2 manager or employee's level, we let them make that
- 3 decision. So we're grooming and developing the next
- 4 generation of leaders. We're grooming people to be
- 5 able to make decisions. We're grooming people to have
- 6 the confidence to make decisions and feel that they
- 7 can make the decisions. It is just all a function of
- 8 leadership and development.
- 9 CHAIRMAN: Okay. Thank you. So my last
- 10 question on this topic, I'm going to jump back to you,
- 11 Mr. Hamel. Differing professional opinion, employee
- 12 concerns programs, just with respect to the WTP
- 13 project, are those programs working in their two
- 14 separate programs?
- MR. HAMEL: You know, from my perspective,
- 16 yes. One of the ways I think you can tell is, you
- 17 know, the programs in and of themselves are there to
- 18 be used kind of as a last resort, so what you'd expect
- 19 to hear if those programs are working in my opinion is
- 20 that you hear open, candid conversation in the staff
- 21 meetings, on the floor, in discussion, discussion with
- 22 myself and discussion between staff, those are good
- 23 indications of how the culture is generally going. If
- 24 people can talk openly about the tough stuff, the
- 25 tough decisions, the things that they're not



- 1 comfortable with and things they don't understand, and
- 2 ask, you know, why is management making this decision?
- 3 Those discussions can -- can happen in an open and
- 4 candid conversation. I think you have a culture that
- 5 basically allows those programs to work quite well.
- 6 When they're not allowed to happen I think then, you
- 7 know, they may act as an outlet but I don't think
- 8 they're nearly as effective. So I think that's -- a
- 9 lot of that has to do with the culture that you are
- 10 leading.
- 11 MR. SMITH: May I?
- 12 CHAIRMAN: Sure.
- 13 MR. SMITH: The -- so to Bill's point is
- 14 that if you really have a good organization that there
- are a lot of opportunities that those programs aren't
- 16 as needed as much, but they're there if people need
- 17 them and we emphasize them. And we don't -- we
- 18 encourage them where appropriate. I will tell you
- 19 that the DPO process, particularly the biweekly
- 20 meeting we have on technical issues is a unconstrained
- 21 environment where we talk and bring technical issues
- 22 up and bring them out on the table and we really make
- 23 every effort to know what our risks are and how we're
- 24 going forward. So the fundamental culture below that
- 25 is bringing these issues to us. The DPO process is



- 1 available, we encourage it, but we want to have
- 2 managers considering employees concerns and issues
- 3 well before it gets to an acute phase that you have to
- 4 have somebody on site. So what Bill's describing is a
- 5 process by which he encourages these technical issues
- 6 to be brought to him and we will have a team or our
- 7 chief engineer, we will have our senior technical
- 8 adviser sit down, go through, evaluate and try to have
- 9 and bring these issues into fruition and resolve them
- 10 where everybody is valued in the process. And so Bill
- 11 -- that process is working quite well. We also have
- 12 it at the ORP level, so we also have a level above
- 13 Bill where the deputy manager has worked a technical
- 14 review process where again, technical issues can be
- 15 vetted across the managers.
- Then lastly, is that we have reinvigorated the
- 17 failsafe programs the Department of Energy has, the
- 18 IG, the imported concerns, the opportunity, all those
- 19 programs we make sure are available to all employees.
- 20 And we advertise that on a regular basis. And I've
- 21 already mentioned that I'm the failsafe, that they can
- 22 always come to me.
- 23 CHAIRMAN: Okay. But are we -- are these
- 24 programs being used? And I say that knowing full well
- 25 that sometimes you put the suggestion box out, you



- 1 could have a great organization, it's happy land,
- 2 nobody has any suggestions. You can have a terrible
- 3 organization where they're so paranoid they think
- 4 you're videotaping who might be stuffing something in
- 5 the suggestion box. Either way the result's the same,
- 6 there's nothing in the suggestion box. So if we're --
- 7 are we getting much on these programs? And if not how
- 8 do we know which of those two we're in?
- 9 MR. SMITH: So the answer on the employee
- 10 concerns program is periodic. Okay. Not very often
- in the employee concerns piece. It has actually kind
- 12 of gone from when I first arrived about two years ago
- 13 to be quite high in numbers to reasonably low and
- 14 periodic now. But they are there and available. The
- 15 differing professional businesses is thriving. We
- 16 have all kinds of people bringing up technical issues
- or different ways to do things or even different ways
- 18 to build a plant. It is a robust process. There are
- 19 still issues to work through. And we still have
- 20 employees that want their idea to be the winner but it
- 21 is working.
- 22 CHAIRMAN: Okay. Thank you. Ms. Roberson.
- VICE CHAIRMAN: Thank you, Mr. Sullivan.
- 24 So actually, I'm going to come to you first, Mr.
- 25 Whitney. I know Mr. Smith will want to add some



- 1 clarifying feedback. The backlog of unresolved
- 2 technical issues at the WTP project was a product of
- 3 questionable management decisions. That was one of
- 4 the Board's conclusions in this recommendation, which
- 5 was one of the precipitating reasons for the
- 6 recommendation overall. What have you done to remedy
- 7 the backlog of unresolved technical issues on the
- 8 project?
- 9 MR. WHITNEY: And I will, you know, defer
- 10 to Kevin on the specifics of this. But I have
- 11 recently received a briefing on the technical issues
- 12 and where the team is. I think Kevin and his staff,
- 13 both ORP and BNI, have done a tremendous amount to
- 14 reduce the backlog. One, I mean, there are two pieces
- of this, one, you want to -- it could be a good sign
- 16 that you have a lot of technical issues that haven't
- 17 been identified whether by self, by staff, by self
- 18 identification or not. But you also want to make sure
- 19 you have the resources dedicated to then resolving
- 20 them. And in my, you know, briefings and work with
- 21 Kevin and his team, I'm confident that they're
- 22 applying the resources to do that. Some of these
- 23 issues are very difficult and complex and are going to
- 24 take some time and they're still working through that.
- 25 And I'm talking years in time in some cases. And I'll



- 1 turn to Kevin to provide more details on the specific
- 2 numbers of how many cases before and where they were
- 3 now.
- 4 MR. SMITH: Well, there's two parts to your
- 5 question. Let's talk about the T1 teams, the high
- 6 level ones, the nine areas that really are the more
- 7 difficult ones that are out there first. Those teams
- 8 in those particular areas have been projectized, they
- 9 are tracked meticulously, we have dedicated team leads
- 10 and we're trying to drive a conclusion that we're in
- 11 --- knock on wood, we're on track to knock two of
- 12 these out for good, the criticality and HPAV, may very
- 13 well be the first two that we can get done. So
- 14 hopefully we can get them off the plate this year and
- 15 we're working methodically.
- 16 As for general issues, one of the byproducts of
- 17 trying to go to a self-discovery, self-reporting,
- 18 where you all of the sudden reward employees for
- 19 bringing out issues is you get issues. And now there
- 20 are those issues that were brought on to the plate
- 21 plus the backlog issues. Mr. Hamel here has
- 22 incentivized or proposed and incentivized the team for
- 23 Bechtel to try to make a fiscal reduction in this
- 24 fiscal year. He set a goal of trying to reduce it by
- 25 50 percent. I just happened to be in a meeting



- 1 yesterday with Ms. McCullough, the head of WTP, where
- 2 she set the team's goal and focus again as to
- 3 eliminating the backlog of these issues because it's
- 4 the defense to get the project done on time and to
- 5 make sure that we can resolve them effectively. So
- 6 they have a very good dedicated team to that. But
- 7 these are technical issues, some of them aren't ripe
- 8 until you reach that point of the design build, so
- 9 some of them will hold a little bit.
- In terms of the Office of River Protection, we
- 11 also have issues that have been around for a period of
- 12 time that we are bringing focus in and trying to bring
- 13 to resolution as well. So I would say at both levels
- 14 for both projects, the WTP level and also for ORP, we
- 15 are focusing on eliminating these issues because
- 16 that's important to our success and it is also needed
- 17 to get the project done.
- 18 VICE CHAIRMAN: So are you confident you
- 19 have a functioning issues management system because
- 20 you have emerging issues as well too, right?
- 21 MR. SMITH: It's sometimes a lot. It's
- 22 significant to address. And the resources to do that
- 23 are, you know, you only have so many great technical
- 24 experts in certain fields, so the answer is we're
- 25 working on them. And we've got a ways to go. But it



- 1 is a focus of ours right at the present time.
- VICE CHAIRMAN: Did you want to comment,
- 3 Mr. Hamel?
- 4 MR. HAMEL: To further support that, one of
- 5 the key things that's important on the T1 through T8
- 6 issues is the fact that we not only have technical
- 7 teams that are working on them, we've enlisted the aid
- 8 of the national laboratories, academia and industry,
- 9 the best that we can get to support closing those
- 10 items. So there is a lot of emphasis on there and
- 11 we're trying to get the best that we can get to close
- 12 those technical issues.
- 13 VICE CHAIRMAN: Okay. So, Mr. Whitney,
- 14 simply put, what are -- what have you communicated is
- 15 your expectations, your leadership expectations for
- 16 oversight of WTP nuclear safety processes?
- MR. WHITNEY: Well, first of all, you know,
- 18 the very highest level of communication is something
- 19 we try to reinforce is what's captured in our
- 20 integrated safety management system, our order. And
- 21 that is what safety culture is and what our
- responsibilities are as leaders. And that's got to be
- 23 a consistent part of every message that we provide.
- 24 And then it's being involved as a leader, being
- 25 involved. We talked a lot about what that means. How



- 1 do you drive safety culture, whether it is in the
- 2 Federal organization or an oversight of a contract
- 3 organization, but it is a lot of things like being
- 4 visible, being in the field. Both for folks like
- 5 Kevin and for BNI, you got to get out there and see
- 6 the people and work with the people that are actually
- 7 doing the work. So my expectations are one, in the
- 8 area of safety culture the -- kind of the
- 9 recommendations and the implementation plan that we
- 10 have is that we focus on those, that we continue to
- 11 improve safety culture but that we also
- 12 institutionalize that. And that has to be at the core
- of everything we do. And that goes back to the open
- 14 statement about what safety culture is to DOE. And
- 15 there's a lot of different definitions for safety
- 16 culture. I think the one that we have identified in
- 17 ISM is the right one for DOE. And that kind of --
- 18 that kind of sets everything out. And then the ISM
- 19 attachment 10, that captures our safety culture, the
- 20 way we approach safety culture and how we integrate
- 21 that into our integrated safety management system.
- 22 And that also is a clear expectation. And I don't
- 23 think there should be a lot of questions on, you know
- 24 --
- 25 VICE CHAIRMAN: I understand what you're



I quess simply put, my question is: One of 1 saying. 2 the concerns the Board raised was more than expected 3 tension when it came to integrating engineering and nuclear safety. So how do you detect, how do you 4 determine that there's been improvement in that area? 5 MR. WHITNEY: Well, for me at headquarters 6 providing the field oversight it is working with my 7 site manager, working with Kevin, having confidence in 8 my site management, not just here, everywhere. And 9 10 here I have a tremendous amount of confidence in Kevin and his team. And we talk about this on a regular 11 12 basis. And he tells me what he's doing to ensure that that's being done. So for me that is my role when I'm 13 14 able to visit here. I have -- I get briefings on 15 this, I had a briefing today, I had a briefing the 16 last time I visited on technical issues, but we always 17 have some portion of safety culture and the oversight 18 function that the Federal organization is to provide. So for me that is my role and ensuring that I have the 19 20 right leaders in place that have the right training, the right mindset, understand my expectations in this 21 22 And then allow them to do their job and hold 23 them accountable, reward them when they do a good job 24 and hold them accountable when something else happens. 25 VICE CHAIRMAN: I just come to you

- 1 since you are who gives Mr. Whitney confidence, how do
- 2 you determine that there's been improvement?
- 3 MR. SMITH: Well, Ms. Roberson, you
- 4 know that anybody responsible in nuclear operations
- 5 take it absolute seriously. And since we also have an
- 6 active tank farm that's a nuclear facility as well and
- 7 you know I've had responsibilities in past assignments
- 8 also. So I think that, first of all, I keep Mr.
- 9 Whitney informed on a day-to-day basis of just picking
- 10 up the phone if anything turbulent or anything unusual
- 11 happens. I also communicate very clearly the needs,
- 12 the infrastructure, the requirements, how it's
- 13 performing and where we're going and so we have some
- 14 very clean communication on a day-to-day basis between
- 15 the two of us.
- 16 As for ensuring the question about the
- 17 turbulence that used to exist in WTP relative to
- 18 nuclear safety, I think has smoothed out considerably.
- 19 I think it works a lot more efficiently and I think
- 20 that the -- they still have some challenges to bring
- 21 the safety basis into alignment. But Mr. Hamel here
- 22 is keeping the fence up that he has -- he is driving
- 23 the series of decisions necessary, particularly in the
- 24 high level waste facility, that it has to have the
- 25 PDSA combination maybe DSA aligned before we're going



- 1 to give them any authorization to resume full
- 2 construction. And I'm upholding that fence for him.
- 3 He has to prove it to me, and I take that obligation
- 4 and that safety basis delegation authorities
- 5 seriously. And I'm -- I don't think anybody would
- 6 have a doubt of that.
- 7 VICE CHAIRMAN: Thank you, sir.
- 8 CHAIRMAN: Mr. Hamel, are the
- 9 subcontractors here from a safety standpoint, safety
- 10 culture standpoint, are they held to the same standard
- 11 as the prime, BNI?
- 12 MR. HAMEL: Yes. What I have seen is I
- 13 have seen Bechtel hold their subcontractors especially
- 14 accountable. You know, we see that through field
- 15 performance, you know, we see that through the general
- 16 overall safety briefings, which the subcontractors are
- 17 at. We see that in how Bechtel treats their entire
- 18 site workers with the same expectation and standard.
- 19 So I can definitely say yes, the expectations are
- 20 consistent, they're applied consistently and they're
- 21 communicated consistently.
- 22 CHAIRMAN: Okay. Mr. Podonsky, this point
- 23 was raised in your most recent assessment that there
- 24 was at least a perception that the subcontractors were
- 25 not held to the same standard as the prime. So I'm



- 1 asking you first if you can address any specifics from
- 2 that and second, since you're also responsible for
- 3 enforcement, can you speak to enforcement by the
- 4 Department on the subcontractors?
- 5 MR. PODONSKY: The question is actually a
- 6 very good question because it actually is pervasive to
- 7 the Department. I have just completed going around to
- 8 and talking to almost all the National Laboratory
- 9 directors and site managers for those labs. And the
- 10 biggest issue that the lab directors have is having
- 11 the subcontractors following the same safety standards
- 12 that the primes do. I can't give you the specific on
- 13 WTP, but I would say my assumption is that there is
- 14 difficulty there as expressed by the other parts of
- 15 the Department. Our enforcement folks are starting to
- 16 look at that across the board because this is one of
- 17 the issues that came out of the 17 labs that I
- 18 visited, 16 out of the 17, and it is something that
- 19 has been evasive in the Department and it is something
- 20 that we're going to go start working with the national
- 21 labor unions, AFSL, metal trades, steel workers,
- 22 building and construction because they're following --
- 23 most of them are following OSHA standards, they're
- 24 following other standards, EPA, but they're not always
- 25 following the standards of DOE. And that's been a



- 1 difficult challenge, as I said, across the complex.
- 2 Specifically here, I don't recall how dramatic of a
- 3 problem that was, but if it is happening at at least
- 4 16 of 17 labs I'd say it is probably the same issue.
- 5 And so I'm starting an initiative out at VA that we
- 6 actually started about three weeks ago. The Secretary
- 7 has asked us to look at what are the best practices in
- 8 the Department above and beyond operational experience
- 9 that is part of the AU organization's
- 10 responsibilities. And one of the things that we're
- 11 starting to do, Mary Jo Campanoni, as you may recall,
- 12 is leading this project, is starting with the labor
- 13 unions to find out how we can bridge the gap between
- 14 what we're hearing at some of the sites about the
- 15 standards that the subs are using versus what the
- 16 primes are using.
- 17 CHAIRMAN: So it is kind of a contract
- 18 question. So I'm speaking generically. I'm talking
- 19 about contracts and legal stuff, but can you reach
- 20 directly to a subcontractor or do you have to rely on
- 21 your enforcement upon the contractor, who in turn is
- 22 supposed to be enforcing upon the sub?
- MR. PODONSKY: The legislation that
- 24 congress gave to the Department on the three areas,
- 25 for everybody's edification, is nuclear safety, worker



- 1 health and safety 51, and then also control of
- 2 classified matter. And we go to the prime
- 3 contractors.
- 4 CHAIRMAN: Okay. So you go to the prime
- 5 and the prime has to keep the subcontractor in line,
- 6 if you will, if the subcontractor is not meeting
- 7 requirements. Is that my understanding?
- 8 MR. PODONSKY: That's our understanding.
- 9 CHAIRMAN: Okay. And is that problematic
- 10 for you? I mean, so anything that can become a daisy
- 11 chain sometimes loses something in translation.
- 12 MR. PODONSKY: The whole enforcement
- 13 activity is a challenge because it's a long process.
- 14 It is very much a legal process as well as a technical
- 15 process. We haven't had difficulties with conducting
- 16 enforcement all the way down but it's been taking in
- 17 some cases up to three years. So reaching the
- 18 perpetrators of any potential violations has not been
- 19 a problem for us thus far with -- just for your, the
- 20 Board's edification, NNSA, we go to the administrator,
- 21 we do all the investigations, investigatory work, but
- 22 ultimately it's the administrator that signs off on
- 23 that documentation. Only one time did we have one of
- 24 the previous administrators for NNSA go to a lesser
- 25 recommendation. But to answer your point directly, we



- 1 have always been able to reach the intended target.
- CHAIRMAN: Okay. Thank you. I think we've
- 3 reached the scheduled time where we were going to end
- 4 this session. Do you have any more questions you'd
- 5 like to ask?
- 6 VICE CHAIRMAN: I do. I have at least one
- 7 more question I'd like to ask. In one of the Board's
- 8 previous public meetings one of the experts on safety
- 9 culture expressed concerns that safety conscious work
- 10 environment approaches tend to focus more on personal
- 11 safety rather than organizational culture of safety.
- 12 The expert noted that this was a concern raised by
- unions and DOE personnel at a 2014 workshop for DOE
- 14 facility reps -- representatives. In addition, most
- of the assessments at WTP conclude that people are
- 16 willing raise issues but did not believe that
- 17 management would accept and address their concerns.
- 18 This suggests a problem with a belief in leadership
- 19 commitment, visibility and dependability, rather than
- 20 general workforce fear of retribution.
- So, Mr. Smith, I'm asking you because we're
- 22 talking about WTP, could you tell us why the primary
- 23 response to the Board's recommendation has been a
- 24 focus on safety conscious work environment and are
- 25 there specific components of safety conscious work



- 1 environment that you think have been fruitful in your
- 2 pursuit to change the culture on the project?
- 3 MR. SMITH: I don't -- as you well know,
- 4 Ms. Roberson, I didn't live through the first part of
- 5 this period of time so I'm only used to running
- 6 organizations with these kinds of cultures and
- 7 sensitivities and so it is actually a foreign concept
- 8 to me because it is internal to what I do. I mean, it
- 9 is just the way a good manager should manage. I do
- 10 think that the Board's focus on safety culture has
- 11 highlighted a need to remind ourselves both on nuclear
- 12 culture but also in individual culture and has
- 13 actually has expanded the discussion into things like
- 14 infrastructure, aging infrastructure and do we have
- 15 the right trained workforce in the future. So I it
- 16 has been very helpful in expanding the dialogue into a
- 17 lot of areas.
- For me personally, I think it has helped me look
- 19 for the difference between an M & O contract and an
- 20 FAR contract where the -- I have to be much more
- 21 vigilant I find in a FAR contract that I don't have
- 22 seams or complacency. So to answer your question, and
- 23 I'm not known for giving the Board a lot of kudos on
- 24 public, but I think this one has been well served.
- 25 CHAIRMAN: So we end with a kudo to the



- 1 Board. That was -- how wonderful. All right. Well,
- 2 thank you very much to each of you for your testimony.
- 3 At this point we've concluded our questions to you as
- 4 a panel. So thank you very much. And if you like,
- 5 you can return to your seats.
- At this time we'll continue with the testimony
- 7 from the Board's Senior Technical Staff. The Board
- 8 recognizes Dr. Daniel Bullen, who is the group lead
- 9 for nuclear programs and analysis for our staff. He's
- 10 going to briefly discuss our staff's perspective on
- 11 the status of DOE's execution of the implementation
- 12 plan for Board Recommendation 2011-1, the corrective
- 13 actions taken in response to the Recommendation at WTP
- 14 and the results of the extent of condition reviews
- 15 conducted by the Department of Energy.
- 16 Dr. Bullen, please proceed.
- DR. BULLEN: Good evening, Mr. Sullivan and
- 18 Ms. Roberson. Thank you for the opportunity to
- 19 testify today. My name is Daniel Bullen. I'm the
- 20 group lead for Nuclear Programs and Analysis at the
- 21 Defense Nuclear Facility Safety Board. My group is
- 22 responsible for overseeing the Department of Energy's
- 23 implementation of Board recommendation 2011-1, safety
- 24 culture at the Waste Treatment and Immobilization
- 25 Plant. All actions in DOE's implementation plan have



- 1 essentially been completed except for one. In Action
- 2 16 DOE committed to reviewing the contract for the WTP
- 3 project and to and I quote, implement appropriate
- 4 mechanisms to achieve balanced priorities and include
- 5 safety culture elements, end quote.
- 6 The completion of Action 16 is necessary to
- 7 ensure that the contract properly awards the safety
- 8 performance that DOE expects of the contractor. The
- 9 delay in the completion of Action 16 is due to the
- 10 fact that the baseline for the project is currently
- 11 being re-evaluated and the contract will not be
- 12 renegotiated until the new baseline has been
- 13 determined. There have been areas where
- 14 implementation of the plan has resulted in improvement
- 15 within Department of Energy. However, there have been
- 16 other areas where implementation was less effective
- due to inadequacies of the plan. DOE's efforts have
- 18 led to increased awareness and understanding of
- 19 organizational culture and its impact on the safety of
- 20 operations at defense nuclear facilities. The concept
- 21 of safety culture -- concepts of safety culture are
- 22 being discussed at all levels within DOE and its
- 23 contractor organizations and DOE's senior leaders have
- 24 been engaged in establishing their expectations and
- 25 communicating their support for improving safety



- 1 culture within the complex.
- 2 An important outcome of DOE's efforts was the
- 3 procurement of outside expertise in organizational
- 4 psychology and the development and application of
- 5 in-house expertise and tools in the Office of
- 6 Enterprise Assessments. In early 2012 that capability
- 7 provided the first full picture of the organizational
- 8 weaknesses within the WTP project and the cultural
- 9 dysfunctions that led to those weaknesses. Since that
- 10 time the Office of Enterprise Assessment's independent
- 11 safety culture assessment team has provided valuable
- 12 insight into the organizational cultures at other
- 13 major defense nuclear facility construction projects,
- 14 key DOE organizations and the Pantex Plant.
- 15 However, there were some weaknesses that only
- 16 became apparent during the plan's implementation. The
- 17 plan was developed and approved by DOE prior to the
- 18 completion of the 2012 independent safety culture
- 19 assessment at the WTP project. As a result, the plan
- 20 was based on preliminary analysis and assumptions
- 21 about the underlying causes of the organizational
- 22 weaknesses that led to the Board's decision to issue
- 23 the recommendation. DOE did issue an addendum to the
- 24 implementation plan to clarify their approach to
- 25 resolving the findings of the independent assessment



- 1 at WTP. However, the implementation plan was not
- 2 modified to ensure that these findings and their
- 3 underlying causes were incorporated in its actions at
- 4 other defense nuclear facilities. The Board issued
- 5 the recommendation because it was concerned that, and
- 6 I quote, both DOE and contractor project management
- 7 behaviors reinforced a subculture at WTP that deters
- 8 the timely reporting, acknowledgment and ultimate
- 9 resolution of technical safety concerns, end quote.
- 10 However, DOE's implementation plan identified only
- 11 four underlying causes of the issues that led to the
- 12 recommendation. One, DOE's failure to establish
- 13 expectations for safety culture; two, the inadequate
- 14 migration of the unintended impacts on culture during
- 15 shifts in project execution phases; three, the need
- 16 for DOE and contractor managers to require more
- 17 knowledge and awareness of safety culture, and four;
- 18 ineffective technical issues, resolution and
- 19 communication at WTP. None of these underlying causes
- 20 directly addressed the Board's concern about
- 21 management behaviors reinforcing subcultures that act
- 22 counter to good nuclear safety practices.
- Both ORP and BNI have reorganized or have
- 24 recognized the importance of the findings from the
- 25 various assessments of their safety culture. They



- 1 developed improvement plans with a number of actions
- 2 to address these safety culture concerns and have
- 3 nearly completed implementing those actions. ORP and
- 4 BNI had expended considerable effort and resources to
- 5 improve their safety culture by adapting concepts and
- 6 principles from other organizations. However, these
- 7 actions have not been in place long enough to judge
- 8 their effectiveness in addressing the respective
- 9 issues.
- 10 DOE conducted an extent of condition issue
- 11 reviews to determine if similar cultural weaknesses
- 12 existed at other defense nuclear facilities and
- 13 projects. Those assessments were conducted using one
- of two approaches. The same independent expert team
- 15 that was used for the WTP reviews was used for the
- 16 review of major defense nuclear facility construction
- 17 projects. In contrast, self-assessments were
- 18 conducted by sites with defense nuclear facilities and
- 19 associated federal offices. The independent
- 20 assessment team identified issues with the safety --
- 21 with the safety culture of the projects.
- 22 Additionally, the team conducted assessments of the
- 23 Pantex Plant and selected DOE headquarter elements
- 24 where they also identified significant issues. DOE's
- 25 senior leadership has recognized the importance of



- 1 these issues. The primary focus of the
- 2 self-assessments was on whether a safety conscious
- 3 work environment existed at each site and not on the
- 4 broader safety culture concerns raised by the Board.
- 5 The recommendation did not tie the extent of the
- 6 condition reviews to the state of the safety conscious
- 7 work environment at each site. By limiting the scope
- 8 of these reviews, the question of whether the Board's
- 9 broader safety culture concerns were occurring at
- 10 other sites was not addressed. The self-assessments
- 11 lacked meaningful guidance and expectation and the
- 12 assessment teams did not have adequate training. This
- 13 had a significant detrimental impact on most of the
- 14 self-assessments. In contrast, the independent
- 15 assessments demonstrated that the application of
- 16 consistent and appropriate tools and techniques along
- 17 with qualified and experienced team members yielded
- 18 meaningful and workable results. Some of the
- 19 self-assessment reports clearly demonstrated the
- 20 thoughtful, self-critical and introspective mindset
- 21 required to make this type of assessment successful.
- 22 However, a high frequency of confirmation bias was
- observed in most of the reports . Confirmation bias
- 24 in such assessments creates situations where valid
- 25 safety culture and safety conscious work environment



- 1 concerns may be overlooked or ignored because such
- 2 observations do not fit within the perception of that
- 3 organization. DOE directed that sites with defense
- 4 nuclear facilities develop plans to assure sustainment
- of a robust safety culture but gave them the
- 6 flexibility to select tools suitable to the specific
- 7 condition at their site. As with the
- 8 self-assessments, the lack of meaningful guidance,
- 9 expectation and training had significant detrimental
- 10 impact on the overall quality and usefulness of the
- 11 sustainment plans. Again, some of the individual
- 12 plans displayed very good understanding of the issues
- 13 that needed to be addressed at the site and they
- 14 presented well thought out approaches to addressing
- 15 those issues.
- 16 Consistent with our analysis, DOE's independent
- 17 safety culture assessment team identified similar
- 18 concerns regarding the effectiveness of
- 19 self-assessments and the weaknesses associated with
- 20 the sustainment plans during their oversight of those
- 21 activities.
- In summary, the implementation plan has
- 23 essentially been completed. DOE has characterized
- 24 safety culture issues at WTP and continues to
- 25 implement corrective actions. DOE has completed



- 1 extent of conditions reviews that identified issues at
- 2 other DOE defense nuclear facilities. The Board staff
- 3 will continue to monitor the status of these issues as
- 4 part of our routine oversight. I'd like to thank you
- 5 for the opportunity to testify today and that
- 6 concludes my testimony.
- 7 CHAIRMAN: Thank you, Dr. Bullen. So you
- 8 indicated that one of the key reasons why the Board
- 9 issued this recommendation was because of management's
- 10 behavior reinforcing a subculture at WTP that deterred
- 11 the timely reporting, acknowledgement and ultimate
- 12 resolution of issues. And I heard you -- if I
- 13 understood you correctly, the implementation plan for
- 14 the recommendation didn't squarely address that. And
- it's one of the weaknesses that you saw in the
- 16 implementation plan. Nevertheless, my question to you
- is whether or not our staff has been able to assess
- 18 whether or not management behavior today still
- 19 encourages behavior -- still has the wrong behavior
- 20 which encourages the wrong results, have we been able
- 21 to assess that?
- DR. BULLEN: Thank you for the question,
- 23 Mr. Sullivan. Actually, it's very complex and
- 24 somewhat difficult to answer. We routinely, as you
- 25 know, have site representatives on the site that are



- 1 observing the WTP project. We have cognisant
- 2 engineers at headquarters who are also doing the same
- 3 types of observations. And I would venture to say
- 4 that our staff has sort of a non unanimous or a mixed
- 5 result on that. In some cases they've seen
- 6 improvement and in some cases it is difficult to
- 7 determine if we have enough information to see that
- 8 types of behaviors no longer exist. And so we have a
- 9 mixed answer or a mixed message and that is I don't
- 10 know if we have enough information to definitively to
- 11 give you a positive yes or a definitive no.
- 12 CHAIRMAN: So you can't say for like there
- 13 are site reps who live here and work here every day
- 14 and have for the last several years, that don't have
- 15 an answer to this question.
- DR. BULLEN: Again, as I talked to our site
- 17 reps and I talked with our cognisant engineers I got
- 18 somewhat of a mixed message. In some cases they see
- 19 improvement and in some cases they see that the types
- 20 of where it -- there's a potential for the behavior to
- 21 still exist, so it's a mixed message.
- 22 CHAIRMAN: But in 2011 the Board clearly
- 23 came up with the determination that there was
- 24 definitely problems with management behavior. Now I'm
- 25 hearing well, maybe not.



- DR. BULLEN: There may not be enough
- 2 information to say maybe not or maybe so. It is still
- 3 up in the air in the eyes of the staff.
- 4 CHAIRMAN: I guess my question to you is
- 5 why don't we have enough information? I mean, we live
- 6 here every day, you people live here every day and you
- 7 have a group of engineers who come out here to do
- 8 reviews frequently. We don't have enough the
- 9 information?
- DR. BULLEN: That's correct no, we have
- information but we get mixed messages is the bottom
- 12 line.
- 13 CHAIRMAN: I'm clearly getting a mixed
- 14 messages right now.
- DR. BULLEN: Yes, you are. Sorry.
- 16 CHAIRMAN: All right. I don't have any
- other questions for Dr. Bullen. Do you?
- 18 VICE CHAIRMAN: No, I do not, Mr. Sullivan.
- 19 CHAIRMAN: Okay. Thank you very much.
- DR. BULLEN: Thank you.
- 21 CHAIRMAN: At this time, per the Board's
- 22 practice and as stated in the Federal Register notice,
- 23 we will welcome comments from interested members of
- 24 the public. A list of those speakers who have
- 25 contacted the Board is posted at the entrance to this



- 1 room. We have generally enlisted the speakers in the
- 2 order in which they wish to speak. I will call the
- 3 speakers in this order and ask the speakers to state
- 4 their name and if applicable, their title and
- 5 organization that they are representing at the
- 6 beginning of the presentation.
- 7 There's also a table at the entrance to the room
- 8 with a sign-up sheet for members of the public who
- 9 wish to make a presentation but did not have an
- 10 opportunity to notify us ahead of time. They will
- 11 follow those who have already registered with us in
- 12 order in which they have today. And I understand we
- 13 currently have 13 people on our list; is that correct?
- 14 It's down to 12. Okay. We have 12 people on our
- 15 list.
- To give everyone wishing to speak to make a
- 17 presentation equal opportunity we ask that speakers
- 18 limit their presentation to five minutes. And I point
- 19 out I just did the quick math and if it's 5 minutes
- 20 everybody, we're here at least an hour. The Chair
- 21 will then give consideration for additional comments
- 22 should time permit.
- 23 Presentations should be limited to comments,
- 24 technical information, or data concerning the subject
- of this public hearing. The Board members may



- 1 question anyone making a presentation to the extent
- 2 they deem appropriate.
- And with that, we're about to begin. We thank
- 4 all members of the public who have come here and been
- 5 part of this discussion today and those who are about
- 6 to provide comments. And my first person on the list
- 7 is Mayor Steven Young. Mayor Young, are you here?
- 8 MR. YOUNG: Well, thank you. In order to
- 9 keep this brief I'll just read from my short testimony
- 10 here. As the Vice-Chairman of the -- my name is Steve
- 11 Young, Mayor of the City of Kennewick. As
- 12 Vice-Chairman of the Energy Community Alliance,
- 13 Vice-Chairman of the Hanford Communities, but more
- 14 importantly, the mayor of the City of Kennewick, which
- is located just 17 miles from the Hanford Site, I want
- 16 to thank the members of the DNFSB for the opportunity
- 17 to testify this evening regarding the safety culture
- 18 at the Waste Treatment Plant. The issue of safety at
- 19 the Waste Treatment Plant for us is of the utmost
- 20 importance, especially to the citizens of the City of
- 21 Kennewick, as well as the three other cities and two
- 22 counties that make up the primary population affected
- 23 by the work performed at the Hanford Site.
- Now, as an elected official I think it's
- 25 important to understand that we see ourselves, the



- 1 citizens, as the primary customer of the cleanup
- 2 mission at Hanford. We stand to have the greatest
- 3 loss if safety is ever compromised. And unsafe
- 4 conditions affect our constituents, our agriculture,
- 5 our tourism, and just as important our workers.
- 6 Therefore, the four cities and two counties are
- 7 dramatically affected by all of DOE's cleanup
- 8 operations at Hanford. These effects can be and are
- 9 clearly mitigated by stability, and we need and expect
- 10 stability in the Waste Treatment Plant work for
- 11 planning, stability in the work -- Waste Treatment
- 12 Plant workforce, stability in contracting at all
- 13 levels and stability in both DOE and prime contractor
- 14 leadership.
- 15 As a community leader I have had the unique
- 16 opportunity to closely observe both the Office of
- 17 River Protection and Bechtel National, Incorporated,
- 18 and can say that they have made major improvements in
- 19 many areas, including professionalism, work
- 20 relationships, work planning, communication with the
- 21 workforce and most importantly, communication with our
- 22 communities. All of which has led and continues to
- lead to a more stable and confident community where
- 24 workers, their families and companies want to remain
- long after the site has been cleaned up and new



- 1 industry has emerged.
- 2 From my observations things have really changed
- 3 over the past two years. Concerned employees and
- 4 whistleblower's seemed to have pretty much
- 5 disappeared. What we see now are legacy cases from
- 6 the past, which are now making the news as they're
- 7 brought to closure. ORP and BNI appear to see a
- 8 common purpose holding events like the Grand Challenge
- 9 Competitions to encourage creative ideas for improving
- 10 safety and efficiency throughout the project. Both
- 11 ORP and BNI leadership have embraced and rewarded
- 12 employees for identifying safety issues. And, in
- 13 fact, go so far as to encourage the identification of
- 14 these issues.
- This is the kind of safety culture behavior and
- 16 attitude we need to get the WTP completed, operating,
- 17 and the waste tanks emptied, closed and put to bed
- 18 once and for all. We as a community have waited a
- 19 long time for this positive safety culture at the WTP.
- 20 And as a Mayor, I have waited a long time not to
- 21 receive those late evening or weekend calls by
- 22 frustrated or even frightened workers who believe that
- 23 nobody was watching out for their best interest.
- 24 From the employees, workers and family members within
- 25 the community that I come in contact with, they



- 1 universally tell me that ORP, BNI and WRPS have the
- 2 right leadership and the culture is dramatically
- 3 better and headed in a very good direction. So I
- 4 implore you as a customer and representing the more
- 5 than 75,000 customers that live within my city to keep
- 6 this culture moving forward to ensure the protection
- 7 of the workforce and to encourage efficiencies in the
- 8 planning, construction and operation of the WTP.
- 9 Thank you.
- 10 CHAIRMAN: Thank you, Mr. Mayor. Next
- 11 person on the list is Dawn Wellman.
- 12 MS. WELLMAN: Good evening. I am Dr. Dawn
- 13 Wellman, I manage the Environmental Health and
- 14 Remediation market for Pacific Northwest National
- 15 Laboratory. I'm pleased to be able to share insights
- on PNNL's experience supporting the mission to process
- 17 Hanford tank waste and the ORP WTP safety culture.
- 18 PNNL has provided continuous support to the
- 19 Hanford Site mission for over 50 years. Throughout
- 20 this time PNNL has maintained the necessary core
- 21 competencies to serve the enduring technical entity
- 22 and provide the scientific and technical leadership
- 23 necessary to address complex challenges that have
- 24 limited progress in waste processing, environmental
- 25 remediation and increased lifecycle costs for long



- 1 term stewardship.
- 2 However, throughout this history, we at the
- 3 Hanford Site National Laboratory have experienced
- 4 varying degrees of engagement in resolving the
- 5 technical problems that challenge the progress of the
- 6 Hanford mission.
- 7 During the early '90's PNNL was the primary
- 8 partner in for the development of long term solutions
- 9 to reduce the risks and costs of the EM mission. In
- 10 the last '90 and early 2000's DOE transitioned from
- 11 using the National Laboratory as strategic partners of
- 12 long term research and development to a role of
- 13 limiting engagement for the resolution of challenges
- 14 to enable the baseline.
- In the late 2000's a further change was realized
- 16 wherein the National Laboratories were nearly
- 17 completely removed from supporting the EM mission.
- 18 Over the past several years we have experienced a
- 19 re-engagement of the National Laboratories by DOE, EM,
- 20 the Hanford Site offices and the site contractors.
- 21 And we have been involved as strategic partners across
- 22 all elements of technology, development and
- 23 martyrization ranging from solving critical technical
- 24 issues limiting baseline to conducting analyses of the
- 25 maturation of technologies to provide alternatives to



- 1 the baseline and to conducting long term research and
- 2 development for solutions that can reduce lifecycle
- 3 costs and risk to cleanup.
- 4 As an example, on December 17th, 2010, the DNFSB
- 5 issued recommendation 2010-2 Pulse Jet Mixing at the
- 6 Waste Treatment and Immobilization Plant. In
- 7 response, ORP engaged a team made up the Waste
- 8 Treatment Plant contractor, National Laboratories,
- 9 industry experts and academic scholars to develop
- 10 technical solutions through large scale testing with
- 11 stimulants representative of the complete range of
- 12 Hanford waste processes properties and establish risk
- 13 management strategies for technical and safety related
- 14 risks that remained unresolved in 2010.
- 15 Throughout this process ORP and BNI leadership
- 16 had exhibit strong commitment by management and staff
- 17 to resolve the technical issues and has been
- 18 intimately engaged with the technical team. ORP and
- 19 BNI leadership has not only been accepting but
- 20 encouraging of differing technical opinions and have
- 21 pursued engineering studies to evaluate possible
- 22 alternatives that could be realized -- that could
- 23 realize improvements by changes in the WTP design. An
- 24 example is an alternative engineering study that is
- 25 evaluating the performance improvements possible by



- 1 using standard design for all vessels that will be
- 2 handling high solid content waste in the pretreatment
- 3 facilities. The testing and design efforts evaluated
- 4 pulse jet mixer design elements, including the number
- 5 and radial positions of pulse jet mixers, the drive
- 6 velocities and volume of liquid change at the pulse
- 7 and many other factors.
- 8 In our role as the Hanford Site National
- 9 Laboratory, Pacific Northwest National Laboratory has
- 10 observed firsthand a strong commitment by the ORP and
- 11 BNI management and staff to safely resolve technical
- 12 issues and assure that design efforts on the WTP's
- 13 facility can proceed in a manner that is safe and
- 14 functional for the long term vitrification of Hanford
- 15 waste.
- We greatly appreciate the current approach by
- 17 DOE and specifically leadership from the Hanford Site
- 18 offices and contractors to utilize PNNL and the
- 19 enduring historic knowledge and scientific and
- 20 technical experts that continue to remain essential to
- 21 the success of the Hanford mission. Thank you.
- 22 CHAIRMAN: Thank you. Next on my list I
- 23 have two names signed up on the same line. Carl and
- 24 Gary Peterson. I don't know if they're going to both
- 25 speak or just one or the other.



- 1 MR. PETERSON: Yes. Thank you. I'm
- 2 speaking for Carl Adrian and myself. And first I want
- 3 to say thank you, Gary Peterson, Vice President of
- 4 TRIDEC. And thank you for having this meeting and for
- 5 also having me up at the front. For my age 74 and
- 6 three-quarters, 74 is almost my bedtime as some people
- 7 in here know, so I appreciate it.
- 8 Jessie, I also welcome you back to the
- 9 Tri-Cities. It's very nice to see you. I also sit on
- 10 the Hanford HAMMER Steering Committee and the
- 11 executive board, so Glenn Podonsky, I want to say
- 12 thank you to you as well for your support for HAMMER.
- 13 With that I'll enter the comments.
- Let me just point out too there's another
- 15 unusual feature about my job. And that is I'm only
- 16 the second person to hold this job. And I've held it
- 17 now for 13 years, the predecessor held it for almost
- 18 50. And that was Sam Bobemtum (phonetic). And he had
- 19 the nerve to die at 101 and he'd still be here if he
- 20 hadn't passed on.
- 21 So TRIDEC last testified before the DNFSB in
- 22 2012. At that meeting we stated that TRIDEC and our
- 23 community does have confidence in DOE's Office of
- 24 River Protection and in Bechtel's leadership on the
- 25 construction of the Waste Treatment Plant. We



- 1 continue to have confidence in these organizations.
- 2 And the ensuing three years from 2012 to 2015 have
- 3 further solidified our beliefs that progress is being
- 4 made, safety is a prime importance throughout the site
- 5 and employees who may have safety or other concerns
- 6 are being heard. The mantra of whistleblower's has in
- 7 essence disappeared over the last three years because
- 8 ORP and BNI leadership have created an atmosphere
- 9 where issues are brought forward openly, discussed
- 10 openly and brought to the resolution that is
- 11 satisfactory to the employees.
- If I may, though, for just a few minutes I want
- 13 to get more personal in my remarks. For an
- 14 understanding of why I feel the need to get personal,
- 15 let me tell you that I have lived in the Tri-Cities
- 16 since 1965. And that's a longer period than some
- 17 people in the room, but not everybody. My wife has
- 18 lived here since 1944. And so I drank the water that
- 19 comes from the Columbia River immediately downstream
- 20 from the Hanford Site. I think most people in the
- 21 room know that the City of Richland is the only major
- 22 municipality located downstream of Hanford that uses
- 23 Columbia River water for its potable water source.
- 24 While you have and will hear from what I call watchdog
- 25 organizations and individuals who do not in the live



- 1 in the Tri-Cities, I can assure you that after 50
- 2 years of living next to Hanford and working all across
- 3 Hanford Site and the constant relative to Hanford,
- 4 Hanford cleanup and the safety issues at Hanford, the
- 5 constant is the people who live in our community and
- 6 who live in Richland.
- 7 Who has the most to gain or lose from actions
- 8 taken by Department of Energy and the prime
- 9 contractors or even you on the DNFSB? I assure you
- 10 it's the individuals like myself and my family who
- 11 live in our community. It is not the people who don't
- 12 live here and never will.
- While I retired from the National Laboratory in
- 14 2002, I have continued to work for TRIDEC and now I
- 15 have worked for TRIDEC for 13 full years. My job at
- 16 Hanford is singularly focused on Hanford and the
- 17 National Laboratory. I have previously, however,
- 18 worked in a variety of jobs across the Hanford Site
- 19 for nearly 50 years. I can almost guarantee you, not
- 20 quite, almost guarantee you, the members of the
- 21 Defense Nuclear Safety Facility Board, that there is
- 22 no other individual other than those who work
- 23 regularly at Hanford who goes to Hanford more
- 24 frequently than I do. I'm going to say that again. I
- 25 don't think there's anybody other than the workers at



- 1 Hanford who goes to Hanford more often than I do.
- 2 Just last week I helped escort 13 congressional staff
- 3 members on a full day tour of Hanford, and this was
- 4 the 18th year that TRIDEC has sponsored that
- 5 particular trip. Congressional staff asked difficult
- 6 questions. You don't try and hide anything from them
- 7 and they keep coming back. I know personally that
- 8 Kevin Smith, Stacy Charboneau, the DOE managers at ORP
- 9 and RL. And I also know that the prime contractor
- 10 managers like Peggy, sitting over here on my left, and
- 11 managers that work for them and their workers are
- 12 really concerned about safety. Why do I say this?
- 13 I'm convinced that our contractors and DOE want to
- 14 clean up Hanford. They want the Waste Treatment Plant
- 15 to be completed and to operate as designed. They want
- 16 the tanks emptied of all nuclear waste and the sludge
- 17 from removed from K basin. And they want to do this
- 18 as safely as possible. There is not a single manager
- 19 that I know of that doesn't want their entire
- 20 workforce to return at home at night in the same
- 21 health as when they came to work in the morning.
- 22 These are not individuals who are trying to cut
- 23 corners, increase risks or build facilities that won't
- 24 work. To me, my wife, two daughters, six
- 25 grandchildren, I and my neighbors want Hanford cleaned



- 1 up. I ask for your help, that of the DNFSB to do
- 2 this. Not with impediments along the way. But with
- 3 recommendations and oversight that get the job done
- 4 safely, efficiently and without burdening the work
- 5 being done with requirements that are simply outside
- 6 the realm of possibility. I thank you very much.
- 7 CHAIRMAN: Thank you, Mr. Peterson. Next
- 8 name on the list is Chris McNiel.
- 9 MS. MCNIEL: Good evening. I can
- 10 appreciate that it's almost past my bedtime too. So
- 11 thank you. My name is Chris McNiel, I'm the director
- of Environmental Safety and Health for Washington
- 13 River Protection Solutions, my affiliations are with
- 14 ACOM and that's an LLC company operated by ACOM and
- 15 Energy Solutions. I'd like thank the Board the
- 16 opportunity to talk tonight. And I want to say just a
- 17 few words concerning some of the initiatives we have
- 18 going on within ACOM that are also effecting what
- 19 we're doing at WTP.
- I spent most of my career, all 38 years in
- 21 environmental safety and health. I have been on many
- 22 of the nuclear sites here in the U.S. And I just
- 23 returned about a year ago from Sellafield in the UK
- 24 and I was really glad to come back to some place warm
- 25 and sunny and so Hanford, here I am. Thank you very



- 1 much.
- 2 Some of the insights that I have gained over the
- 3 last 38 years are that the safety culture, as we call
- 4 it, is really a three-legged stool, if you will. It
- 5 is leadership, organizational learning and
- 6 communications. But within that, the leadership leg
- 7 of the stool has many elements. And I found that
- 8 absolute key to that is the senior managers walking
- 9 the talk. At WCH and WRPS and now at WTP I see senior
- 10 managers not only walking around but listening.
- 11 They're listening to what the individuals are saying,
- 12 they're listening to the employees. And when they
- observe and see things and they're being told things,
- 14 they fix those things. It is very, very important.
- 15 So they're walking the talk.
- 16 At WTP the management team participates in the
- 17 observation, evaluation and improvement of safety and
- 18 senior supervisor watch reports, management
- 19 observation checklists. The project directors
- 20 management teams are routinely in the work areas,
- 21 they're talking to the individuals. They're walking
- 22 the talk. The communication leg of the stool not only
- 23 consistent, effective communication but most
- 24 importantly effective listening, effective listening
- leads to employee engagement, which is the cornerstone



- 1 of any strong nuclear safety culture. At ACOM we
- 2 recently conducted an employee engagement survey that
- 3 included WTP and the employees stated our work areas
- 4 are safe, we can raise concerns and corrective actions
- 5 are taken and good safety performance is recognized.
- 6 This is a positive indication of our culture and where
- 7 we're going.
- Finally, the organizational learning leg of the
- 9 stool and ACOM sites including WTP consists of things
- 10 like classroom, on-the-job training, we have this
- 11 wonderful facility in HAMMER that I think is a one of
- 12 a kind in the world. But beyond that, it is really
- 13 operational experience sharing OPEC's understanding
- 14 what we're doing as far as hazard identification,
- 15 hazard recognition, work package review, including the
- 16 employees working those down with you and performance
- 17 monitoring and assurance conduct to make sure that
- 18 we've got the oversight that we need and that it is in
- 19 place.
- The second major lesson I have learned about
- 21 safety culture and development is that no nuclear
- 22 project or site is an island. It is fundamental
- 23 mistake in building a safety culture to go it alone.
- 24 To try to tackle the task without outside help. At
- 25 Sellafield, WCH, WRPS, Idaho, wherever we've been



- 1 we've sought the advice and counsel of the parent
- 2 companies, other nuclear sites, regulators oversight
- 3 groups and industry experts. At WTP we're doing the
- 4 same, plus supporting their safety culture improvement
- 5 efforts through the use of corporate subject matter
- 6 experts, site expertise, outside experts and via our
- 7 internal function coordination teams.
- 8 The third and final major lesson I have learned
- 9 is safety culture development is that complacency is
- 10 the enemy. Sustaining a safety culture require
- 11 vigilance and it doesn't happen over night. And we
- 12 have brought that up a couple of times. To combat
- 13 complacency at the projects and sites we operate we
- 14 perform the following, observation programs, such as
- 15 crafted base safety observations, quality programs,
- 16 ISM certifications, environmental management, ISO
- 17 certifications, voluntary protection program, leading,
- 18 liking metrics and dashboards such as the project
- 19 health dashboard at WTP, improvement programs and
- 20 infusion of new talent and, you know, we still with
- 21 pride in this industry at WRPS we're taking the safety
- 22 culture monitoring panel that was developed in WTP and
- 23 we're now incorporating that into our site to try to
- 24 grow that culture within us.
- So the big question that we have all been



- 1 listening to tonight is is the safety culture efforts
- 2 at WTP working? We have talked a lot about the
- 3 surveys, we've talked about a lot of the interviews
- 4 that have been conducted. I believe that the results
- 5 from those are leading us down the right path. And we
- 6 have got to stay the course. We've got to not get
- 7 complacent along the way and that we will get there.
- Just a couple of things we haven't talked about.
- 9 I had the opportunity of being at the BPP national
- 10 conference this week and on Sunday there was three
- 11 sites from Hanford that received the star of
- 12 excellence award. WCH, WRPS and WTP. And that's not
- 13 just about safety stats, although it's really
- 14 important to me that everybody goes home the way they
- 15 came to work. It is also about what we're doing in
- 16 the communities, our outreach programs and our
- 17 mentoring. That is key. And I appreciate the
- 18 comments from local community that's been given as
- 19 well.
- 20 So thank you again for providing me the
- 21 opportunity to speak about safety culture improvement
- 22 at WTP. We're committed to continuously improving the
- 23 safety culture at WTP and at all of our other nuclear
- 24 project sites. And I have discussed, I think we're
- 25 making progress and we'll continue to push forward.



- 1 Thank you.
- 2 CHAIRMAN: Thank you, Ms. McNeil. Next
- 3 name is Pam Larson.
- 4 MS. LARSON: Hello. I'm Pam Larson and I'm
- 5 the Executive Director of the Hanford Communities
- 6 Organization, which is an interlocal organization
- 7 comprised of the cities and counties that surround the
- 8 Hanford Site. I have served in this job for 21 years.
- 9 I have also been a member of the Hanford Advisory
- 10 Board for 21 years. We are not term limited here.
- 11 I'm not speaking to you on this evening as a HAB
- member.
- First of all, I want to express our appreciate
- 14 for the enormous progress that has been made with the
- 15 cleanup of the Hanford Site and the Department of
- 16 Energy's commitment to be sure that work is done
- 17 safely. For those of us who live in this region,
- 18 maintaining the pristine quality of water in the
- 19 Columbia River is essential. We draw our drinking
- 20 water from the river, we swim and fish in the river.
- 21 As we diversify our economy away from Hanford, growing
- 22 our food processing industry, agriculture, healthcare
- 23 and the wine industry we must be assured that our
- 24 environment is safe and the water quality remains
- 25 high. For those reasons it is imperative that the



- 1 Department of Energy continue to empty tanks and build
- 2 the extraordinarily complex Waste Treatment Plant.
- 3 We're very encouraged with the DOE framework plan for
- 4 an early start of the WA facility. We need tank waste
- 5 treatment as soon as possible.
- 6 The direct feed LAW approach will insure that
- 7 waste fed to the WA melters meets specifications. And
- 8 starting up WA early that will also provide initial
- 9 tank capacity so that waste can continue to be pumped
- 10 from tanks that are leaking or may leak in the future.
- 11 This added flexibility is crucial. We are encourage
- 12 that ORP as resumed full production engineering of the
- 13 HLW facility. And I hear they may soon authorize full
- 14 construction or they may do so within the next year or
- 15 so. The Hanford Communities endorse the construction
- of the blending and conditioning facilities to provide
- 17 waste feed to WTP that meet waste acceptance criteria.
- As you're aware, the Department of Energy and
- 19 the state of Washington are engaged in a dispute about
- 20 cleanup progress under the Federal consent decree.
- 21 The Federal judge has held two hearings about the
- 22 dispute in our community. I have attended both and I
- 23 have listened to the attorney for both sides express
- 24 their positions. The judge has asked a compelling
- 25 question. What has changed since you agreed to the



- 1 conditions in the decree? It is important to know
- 2 that one of the answers is that the defense Board has
- 3 continued to revise what you think is an acceptable
- 4 and manageable risk. Studies have been undertaken and
- 5 significant cost that have delayed the progress of the
- 6 project. Tanks continue to degrade and increase the
- 7 risk to our region. To my knowledge, the studies that
- 8 have been undertaken have largely validated the path
- 9 forward. In order to avoid further delays we ask that
- 10 you please get any remaining concerns on the table now
- 11 so that ORP can complete design and resume full
- 12 construction of WTP. We need tank waste treatment as
- 13 soon as possible. Because of the litigation with the
- 14 State, DOE attorneys have restricted the information
- that ORP can share with the public, leaving an
- 16 impression that progression is not being made. The
- 17 Hanford Communities have had the unique opportunity to
- 18 closely observe both ORP and BNI and we can say that
- 19 things are have dramatically improved, including
- 20 professionalism, working relationships, mission
- 21 planning, technical issue resolution and the
- 22 integration between tank farms and WTP. New people
- 23 have been brought in to leadership positions who are
- 24 providing strong direction and they're reaching out to
- 25 workers encouraging them to share ideas and concerns.



- 1 We believe they are taking the necessary steps to make
- 2 the WTP plant operational and safe.
- I have had the opportunity to tour the
- 4 vitrification plants at Sellafield, LaHog and Savannah
- 5 River and at each of those facilities they have
- 6 continued to refine their processes as they have been
- 7 treating waste. We can do the same. All possible
- 8 questions that could be answered do not need to be
- 9 fully answered before the plant begins operation.
- 10 Any first of their kind facility needs to learn from
- 11 experience. It is time to start.
- 12 I would like to speak briefly about the
- 13 outstanding progress that has been made in
- 14 decommissioning and demolition activities at the
- 15 highly contaminated Plutonium conditioning plant. DOE
- 16 expects to meet their milestone and have demolition
- 17 completed in 2018. This has been a difficult project
- 18 involving extremely dangerous materials. We're very
- 19 encouraged by the work that has been done and the
- 20 focus on safety. This evening I want to express our
- 21 appreciation for the highly trained scientists,
- 22 engineers, technical staff and the remarkable workers
- 23 that do the hard tasks of cleaning up Hanford. The
- 24 work they do is difficult, stressful and the materials
- 25 some of them encounter are very hazardous. We honor



- 1 them and sincerely appreciate their efforts, which are
- 2 improving our environment, remediating risk and
- 3 putting us in a position to move forward with a vision
- 4 for a clean energy generation, new jobs and a future
- 5 no longer tied to Hanford. We are encouraged by the
- 6 continuous improvements in the safety culture and the
- 7 increased confidence the workforce has that they can
- 8 raise questions and concerns about the work they're
- 9 doing. My impression from friends and acquaintances
- 10 who work at WTP is that the culture is healthy. There
- 11 are a number of organizations that seem to love
- 12 negative press about Hanford. We have found this
- 13 frustrating and distracting from the important issues
- 14 that need to be discussed. There's much more cleanup
- 15 to be accomplished. We look forward to continued
- 16 public dialogue about this work remaining, not just
- 17 the issues that generate headlines designed to sell
- 18 papers, garner donations and scare the heck out of the
- 19 public. Concluding --
- 20 CHAIRMAN: I was going to ask you to please
- 21 conclude.
- MS. LARSON: For those of us who live in
- 23 this beautiful region and the extraordinary workforce
- 24 who engage in cleanup, we would like to point out that
- 25 work is getting done, progress is being made and



- 1 technical decisions are being made answered. The
- 2 cleanup of Hanford is investment worthy, it will
- 3 benefit the entire Pacific Northwest both
- 4 environmentally and economically. We share with you
- 5 the common goal as safely treating waste, the risk of
- 6 not doing so is real. The concept of zero risk in
- 7 treating waste must be bound with a timely cost
- 8 effective and aggressive to get the cleanup done.
- 9 Thank you so much for being here and thank you for the
- 10 opportunity for public comment.
- 11 CHAIRMAN: Thank you, Mr. Larson. Keith
- 12 Klein.
- MR. KLEIN: My name is Keith Klein. I'm
- 14 here representing myself as a citizen of the
- 15 community. I in fact know probably most of the people
- 16 in room. I spent eight years as the manager of the
- 17 Richland Operations Office, prior to that I had the
- 18 privilege for working for Ms. Roberson at Rocky Flats
- 19 and was dispatched to get WIPP open and we succeeded
- 20 in doing that. And have done a number of good things
- 21 starting at going back to the Atomic Energy
- 22 Commission. I'm speaking her just as behalf of a
- 23 citizen of the Tri-Cities, retiring as eight years ago
- 24 from DOE. I have been a consultant and working
- 25 various tasks through that, been able to maintain



- 1 contact with many people in the workforce from the
- 2 workers that live next door me to the senior managers.
- 3 And Gary Peterson stole most of what I intended to say
- 4 about us wanting to get on with the cleanup here. But
- 5 there's one observation that I guess I will share at
- 6 this point and that I don't think it has been said.
- 7 And that goes back to the schedule budget pressures
- 8 and the impact that have had on a number of things
- 9 that have happened here in the past. I think starting
- 10 with a whole design build contract where the design
- 11 engineering got ahead of the safety analysis and a lot
- 12 of that was in response to pressures to meet deadlines
- 13 that were set in a tri-party agreement and other
- 14 things. People want to please, they did what they
- 15 could. But eventually that got caught up. In that
- 16 process I would observe that decisions seem to be made
- in a rather closed environment, they were not
- 18 transparent how they were made, who was making them on
- 19 what basis. As a result of the Defense Board
- 20 recommendation and other things, I think there's
- 21 obviously been a lot more intention, care and caution
- that is now being used in the decision-making process.
- 23 And I as a virtue of knowing the people here, I can
- 24 honestly say that you can't find a more dedicated,
- 25 competent, hardworking group of people. I trust them.



- 1 I know they want to get with on with doing work. So I
- 2 hope you will see the goodness, the improvements and
- 3 the progress that have been made. And with that we'll
- 4 be able to get on with getting the job done here.
- 5 Thank you.
- 6 CHAIRMAN: Thank you, Mr. Klein. Gene St.
- 7 Pierre.
- 8 MR. ST. PIERRE: Good evening. My name is
- 9 Gene St. Pierre, I'm an independent consultant to the
- 10 nuclear industry. And I'm here representing myself.
- 11 Just a little bit about my background because I think
- 12 it will help frame the context of what I have offer.
- 13 I was a former vice president of a commercial nuclear
- 14 power industry. I was a former corporate vice
- 15 president where we had eight reactors at five
- 16 different sites and was responsible for all aspects of
- 17 operations, including corrective action programs and
- 18 that safety culture. Also spent sometime at the World
- 19 Association of Nuclear Operators, which is commonly
- 20 known WANO. WANO conducts assessments of nuclear
- 21 facilities around the world to ensure that they're
- 22 operating safely. I was involved with a post
- 23 Fukushima assessment and some corporate evaluations,
- 24 notably Tokyo Electric, who was the operator of
- 25 Fukushima. And the major focus on these assessments



- 1 dealt with corrective actions and safety culture.
- 2 Because of my background I was asked by Bechtel to be
- 3 part of the independent team to assess the adequacy of
- 4 their management improvement plan, which is commonly
- 5 known as MIP. This assignment was approximately 18
- 6 months ago. And this was my first exposure to the
- 7 Hanford Reservation, so I really got a cold, hard look
- 8 indoctrination, if you will, to the organization. I
- 9 returned about a month ago at the request of Bechtel
- 10 to conduct an independent assessment of their
- 11 corrective action program, which is one element of
- 12 their management improvement plan. Thus, my insights
- 13 span 18 months.
- 14 First I want to just talk about what a
- 15 corrective action program is just so everyone's clear.
- 16 A corrective action program serves the purpose of
- 17 documenting the deficiencies and areas for improvement
- in a systematic and formal way and in then these
- 19 deficiencies and improvement areas are tracked for
- 20 resolution. A robust and healthy corrective action
- 21 plans are an important element for the safety culture
- 22 in any facility or industry that deals with
- 23 potentially hazardous materials. Thus, the assessment
- of the corrective action program provided a window of
- 25 opportunity for me to view the safety culture at the



- 1 Waste Treatment Plant. So my perspective 18 months
- 2 ago was that Bechtel's corrective action program was
- 3 less than effective, it was not valued by the Bechtel
- 4 organization, that is it was not considered part of
- 5 their core business. And I believe these inadequacies
- 6 help contribute to a strained nuclear safety culture
- 7 at the site at that time.
- 8 So we fast forward now 18 months to now and it's
- 9 a completely different story. Today the corrective
- 10 action program I believe is valued and it is
- 11 considered core business, and this is after multiple
- 12 interviews of individuals where you can really test
- their belief, if you will, and the value of corrective
- 14 action program. This transformation in my opinion has
- 15 had a great positive impact on the safety culture at
- 16 the Waste Treatment Plant. Today I believe there is a
- 17 degree of confidence that if an issue is discovered,
- 18 people believe there is a sound mechanism for
- 19 documenting an issue and there will be resolution to
- 20 the issue. They will not be forgotten or lost. Thus,
- 21 a positive effect on safety culture.
- I'd just like to make a comment on leadership.
- 23 To have positive change of this magnitude, the
- 24 leadership at Bechtel and the Department of Energy,
- 25 Office of River Protection should be commended. In



- 1 all my experience both domestically and
- 2 internationally, I'd be hard pressed to find a
- 3 comparable example of such rapid change. That said,
- 4 there is no perfect corrective action program that
- 5 exists in the world. The key to a healthy robust
- 6 corrective action program and safety culture is to
- 7 continuously work to improve the programs, that effort
- 8 will never end. And I also believe the programmatic
- 9 pillars for sustainability are embedded in the
- 10 processes at the Waste Treatment Plant, and those
- 11 pillars are -- there's governance on the words,
- 12 procedures and policies that embed the corrective
- 13 action program so it will continue to function. The
- 14 roles and accountability are strong and the oversight
- 15 both internal and external will ensure that those
- 16 programs continue. Thus, if you believe the
- 17 corrective action program is going to continue to be
- 18 effective then it has a positive effect on safety
- 19 culture as well.
- 20 And I would like to make one last comment too
- 21 and it was talked extensively during the discussions
- 22 this evening. Leadership. The strong leadership must
- 23 continue as it has been over the last 18 months, both
- 24 by Office of River Protection and Bechtel. And this
- 25 concludes my comments and I'd like to thank the Board



- 1 for the time to speak.
- 2 CHAIRMAN: Thank you, Mr. St. Pierre.
- 3 Thomas Young.
- 4 MR. YOUNG: Mr. Sullivan and Mrs. Roberson,
- 5 thanks for your time tonight to speak. My name is
- 6 Thomas Young and I'm the Executive Vice President with
- 7 Energy Solution and I run the local office here and
- 8 have been around the Hanford Site and in or around
- 9 since 1986. I have had the privilege to see a lot of
- 10 great leadership teams come and go in and out of the
- 11 Tri-Cities area. And I can attest that the current
- 12 leadership at DOE and the Waste Treatment Plant and
- 13 WRPS are working together to do the right things and
- 14 to be inclusive of workers and their ideas and
- 15 concerns along the way.
- Personnel from my organization have performed a
- 17 variety of work on the WTP project over the last 10
- 18 years. This includes work out at the WTP construction
- 19 site and working side by side with the WTP staff over
- 20 the most recent last two-year period. We have also
- 21 been the test execution organization completing the
- 22 pulse jet mixing trials over the last several years
- 23 and most recently at test facility at the WSU Tri-City
- 24 campus. We've also performed a significant amount of
- 25 engineering and test work demonstrating both the high



- 1 level waste and the low active waste the melter
- 2 technology employed at the Waste Treatment Plant.
- 3 And we have demonstrated it to be safe, reliable and
- 4 effective. In all instances I have been -- I have
- 5 seen firsthand that the workforce and the line
- 6 management people our organization interfaces with
- 7 takes seriously concerns for safety and quality and
- 8 always taken the time to get things done right.
- 9 Sometimes even if it takes a little longer or costs a
- 10 little more, getting the work done right and safely
- 11 has been put above all else. I strongly encourage the
- 12 DNFSB to get all remaining concerns about the Waste
- 13 Treatment Plant out once and for all so that DOE can
- 14 complete the design and get the pretreatment facility
- 15 back to full construction as soon as possible.
- 16 Nuclear safety for us is getting the waste out of
- 17 tanks, getting it emptied and putting it into safe,
- 18 long term glass waste form. And is not an academic
- 19 exercise that every single person has to agree with
- 20 every single technical opinion along the way. Thank
- 21 you for your time.
- 22 CHAIRMAN: Thank you, Mr. Young. Tom
- 23 Carpenter.
- MR. CARPENTER: Hello. Thank you for
- 25 inviting public comment tonight. My name is Tom



- 1 Carpenter, I'm the Executive Director of an
- 2 organization called Hanford Challenge. And I have
- 3 been coming out to the Hanford Site off and on since
- 4 1987. Worked with a number of employees and
- 5 whistleblower's and workers at the site in various
- 6 ways over the years. And tonight I wanted to make
- 7 just a few comments about what I didn't hear discussed
- 8 that I think should have been discussed and also to
- 9 make a now comments about safety culture. And one is
- 10 the organizations are in essence Darwinian, right, and
- 11 so notice who isn't here tonight. In 2010 the DNFSB
- 12 did hold a hearing and before you sat a panel of
- 13 people, including the manager of environmental and
- 14 nuclear safety, and her name was Donna Bushing, and
- 15 she testified in a manner that was a bit shocking I
- 16 think to the B and to her peers around her. She
- 17 talked about deposition velocity and other technical
- 18 matters and in her professional experience raised
- 19 concerns about the safety of the plant. And she is
- 20 not here today. She's not sitting before you
- 21 testifying because she was terminated. That fact has
- 22 not been discussed tonight. Or that others have also
- 23 been terminated. So the organization has purged
- 24 itself.
- 25 And we heard Mr. Smith here talk about how



- 1 nuclear safety concerns have largely gone a lot
- 2 smoother without Donna there. Well, maybe people
- 3 aren't raising those concerns, you know, in the same
- 4 way certainly. And maybe you need to hear those kind
- 5 of concerns.
- 6 So I think it is important that the Board know
- 7 that last Thursday I received an e-mail and the Board
- 8 was also cc'd on this e-mail, don't know if you got it
- 9 or not, from a WTP engineer. And he wrote, I have
- 10 worked at WTP for many years, I have been deeply
- 11 concerned about the safety culture, it's not improved,
- 12 it's the worst I have ever seen. Never in my long,
- 13 professional career have I seen anything that even
- 14 resembles the deceit and lack of integrity that I have
- 15 seen here. I have raised issues and solutions and in
- 16 my opinion I have been retaliated against. As an
- 17 engineer it is my job to fix things but under the
- 18 current environment that is not possible without
- 19 risking my livelihood and further retaliation. I
- 20 apologize for the obscurity of this e-mail but if it
- 21 were found out that I was even thinking the truth or
- 22 bringing up these issues, I would be looking for
- 23 another job. I have been waiting for months for the
- 24 Department of Energy to issue the attached report,
- 25 which was disclosed this morning. But this upcoming



- 1 public meeting has prompted me to get the word out.
- 2 I'm disappointed in the lack of transparency and
- 3 leadership has demonstrated in this regard. Some of
- 4 these issues if not resolved will result in millions
- of dollars of costs to the tax payer and could
- 6 possibly result in injuries to future workers. This
- 7 is simply unacceptable. I wish we had a culture that
- 8 would allow me to talk freely and openly.
- 9 So there is at least one person out there who
- 10 feels a little differently than what you've heard
- 11 tonight. And I can attest that there are a few others
- 12 out there who also feel very strongly who aren't here
- 13 tonight and don't feel like it is safe to stick their
- 14 head up and talk about what's going on.
- What's not talked about tonight, there have been
- 16 four OSHA decisions in last year validating Hanford
- 17 whistleblower concerns in the last year alone. There
- 18 have been three disclosures to the Office of Special
- 19 Counsel by DOE Federal employees at Hanford about ways
- 20 for audit abuse and alleged retaliation from this site
- 21 from Federal workers. Recently in the last couple of
- 22 years there have been two senate hearings about
- 23 whistleblower terminations . There was a DOE IT
- 24 investigation that was initiated by the secretary of
- 25 energy after one of those senate hearings, that



- 1 investigation was shut down because of lack of
- 2 cooperation from the contractors. No accountability
- 3 there. They just didn't make a decision. That was
- 4 supposed to look into the circumstances of Donna
- 5 Bushing's termination. Similarly, one of your
- 6 recommendations in 20 dash -- 2011-1 was to look into
- 7 the circumstances of the termination of Dr. Tomasitis
- 8 in 2010. And that investigation was never conducted.
- 9 I don't know why not but there was never any followup
- 10 on that.
- 11 So in 2013 there was a memo issued by Dr. Moniz
- 12 affirming a safety culture and several weeks later Dr.
- 13 Tomasitis was terminated. A couple of months later
- 14 Donna Bushing was terminated. So the memo maybe
- 15 didn't have its desired effect other than high profile
- 16 terminations of people. And I would submit to you
- 17 that that is a much stronger message than any memo,
- 18 poster, paycheck insert or training session that a
- 19 worker might receive out there. It is going to be
- 20 behaviors that inform people about what is safe and
- 21 what is not safe. And that was missing from the
- 22 discussion tonight. And as long as you have those
- 23 examples out there then people aren't going to believe
- 24 the training, they're not going to believe the payroll
- inserts or the memos that come out. That's mostly



- 1 what I heard tonight is we've got memos.
- 2 So I want you to reconsider, you know, some of
- 3 the evidence that's out there and discuss it and maybe
- 4 consider having some OSHA people up here to discuss,
- 5 you know, or whistleblower's, people who are on the
- 6 receiving end of the system. Thanks for considering
- 7 my comments tonight.
- 8 CHAIRMAN: Thank you, Mr. Carpenter. Next
- 9 I have Dawn Wellman speaking for Steven Ashby, that's
- 10 what's written down. So Ms. Wellman, you've had your
- 11 five minutes. You're speaking for someone else?
- 12 MS. WELLMAN: Speaking on behalf of Dr.
- 13 Steven Ashby, Director of Pacific Northwest National
- 14 Laboratory.
- "I wish to affirm my commitment to the
- 16 partnership we have developed and underscore the
- 17 laboratory's continued support in providing
- 18 scientifically defensible solutions to the challenges
- 19 at the Hanford Site. I know that we are committed to
- 20 the success of the Hanford mission and for ensuring
- 21 the safety of those executing that mission.
- 22 As mentioned earlier, PNNL has supported the
- 23 Hanford mission and site operations for more than 50
- 24 years. We have developed considerable expertise in
- 25 the areas central to the cleanup efforts and we are



- 1 proud of our many contributions. We also feel a sense
- of shared responsibility for the future. After all,
- 3 we and our families live in this community. It should
- 4 be no surprise that we're fully supportive of the need
- 5 to remediate the site as quickly and cost effectively
- 6 as possible.
- 7 Institutionally, our scientific roots lie within
- 8 the original Hanford Site mission. Before we became a
- 9 national lab we were the site laboratory providing the
- 10 scientific and technical needed to develop the
- 11 chemical and engineering processes to address the tang
- 12 waste at West Valley, Savannah River and Hanford. As
- 13 the site mission progressed, we contributed to the
- 14 development and treatment processes being implemented
- 15 today. Over time the site mission evolved and PNNL
- 16 grew into a multi-program national laboratory. During
- 17 these transitions there was a period in which we were
- 18 not engaged in the maturation of technology and
- 19 development of next generations and solutions needed
- 20 to reduce the cost and risks at the Hanford mission.
- 21 I am pleased to say this is no longer the case. DOE,
- 22 the site offices, contractor and national laboratory
- 23 leadership have worked collaboratively to reinvigorate
- 24 our working relationships around the common goal of
- 25 solving one of the nation's most important cleanup



- 1 challenges. Over the past two years we have seen a
- 2 change over in how the Hanford offices and site
- 3 contractors approach and engaging the national labs.
- 4 We're once again viewed as strategic partners in the
- 5 cleanup mission. It is recognized that we are at our
- 6 best when working on the most difficult technical
- 7 problems, especially those that will require sustained
- 8 effort over many years. We are encouraged to raise
- 9 concerns openly and they are debated without fear of
- 10 reprisal. As a result of this renewed engagement,
- 11 PNNL is working on mission critical challenges to
- 12 enable the baseline. We are also conducting analyses
- 13 and maturing technologies to provide alternative to
- 14 that baseline that reduce the risks and costs of
- 15 cleanup for tomorrow.
- 16 For example, PNNL is currently leading and
- 17 contributing expertise to help integrate teams of
- 18 Bechtel National and PNNL experts to resolve the
- 19 technical issues of mixing, criticality and flammable
- 20 gas retention. These issues identified by then
- 21 Secretary of Energy Steven Chu must be resolved in
- 22 order to resolve design and construction of the Waste
- 23 Treatment Plant.
- Additionally, PNNL is developing new glass
- 25 formulations and alternatives processes approaches



- 1 that enable significant improvements on waste loading
- 2 while still meeting those processing and product
- 3 performing constraints. Developing glass as a more
- 4 tolerant key waste component not only provide a
- 5 technical basis for increasing waste loading and
- 6 ultimately decreasing production counts, but also
- 7 provides opportunities to minimize or eliminate
- 8 certain pretreatment options. The integrative program
- 9 is focused on reducing the overall WTP mission life
- 10 and costs by decreasing the waste input for WTP
- 11 facility operations.
- 12 In closing, we greatly appreciate the emphasis
- on partnership with PNNL by DOE in general and by
- 14 leadership at the Office of River Protections in
- 15 particular. The decision to more fully utilize PNNL's
- 16 historic knowledge as well as our world leading
- 17 expertise to help provide solutions to long term
- 18 scientific and technical challenges is essential to
- 19 the success of the Hanford mission. We look forward
- 20 to continuing this productive partnership well into
- 21 the future.
- 22 CHAIRMAN: Thank you. Mr. Tim Feth.
- MR. FETH: Hi, I'm Tim Feth. I'm a legal
- 24 intern with Hanford Challenge. I just have two quick
- 25 points. The first is that we at Hanford Challenge



- 1 don't agree that the safety culture assessment
- 2 reflects a shift in the safety culture at the WTP.
- 3 There are a number of reasons to feel this way. I'll
- 4 just touch on a few of them briefly. First, there was
- 5 a low response rate of the employees at Bechtel, the
- 6 changes measure at ORP according to the assessment
- 7 were statistically insignificant. Several key
- 8 questions were reworded from prior assessments. There
- 9 were less independent oversights than prior
- 10 assessments.
- And finally, we feel that there wasn't enough
- 12 meaningful data included in the assessment and that by
- 13 that I'm mostly referring to the fact that the
- 14 assessment relies heavily on averages as opposed to
- 15 telling us specifically how many people do or don't
- 16 agree with a given statement. So in short, we feel
- 17 that the assessment as published doesn't reflect any
- 18 change in safety culture at the WTP. We can't really
- 19 draw any viable conclusions from the assessment.
- 20 The second point that I want to make is that
- 21 treatment of whistleblower's is an important part of
- 22 safety culture even if those whistleblower's are the
- 23 so called legacy whistleblower', these cases from the
- 24 past. Current treatment of those whistleblower's does
- 25 reflect current safety culture. And when a company --



- 1 when a company fights a meritorious whistleblower
- 2 claim they prove to their employees what happens when
- 3 people stand up for safety. And a good example of
- 4 that is the case of Walt Ford. Now recently an OSHA
- 5 investigation found that Mr. Ford was retaliated
- 6 against by Bechtel for raising safety concerns. And I
- 7 think that demonstrates to people at Bechtel and at
- 8 other Hanford -- with other Hanford companies, that
- 9 the safety culture still is not where we want it to
- 10 be. And that concludes my two points. Thank you for
- 11 your time.
- 12 CHAIRMAN: Thank you. Patrick Gutner.
- MR. GUTNER: Thank you. Members of the B,
- 14 thank you for allowing us to speak as a public
- 15 citizen. I'm an American patriot and I'm a concerned
- 16 local citizen about the delay in the procrastination
- 17 of this project. It's been going on 15 years and
- 18 that's enough. And it looks like you, members of the
- 19 board, are our only last resort to get this thing
- 20 going. An excellent manager once said, if you get
- 21 safety and quality correct everything else goes
- 22 properly. I'm a firm believer, I have worked on many
- 23 projects, and I have seen that happen time and time
- 24 again. And I heard a lot of motherhood and apple pie
- 25 tonight, I did not hear anything about evidence of how



- 1 things are improving, I did not hear anything about a
- 2 lessons learned program. And I have heard all this
- 3 many many times before. So my point is -- I'll keep
- 4 it short since I'm the 12th man it makes me special,
- 5 I implore you as our last resort to make things -- to
- 6 get this thing right and make it happen. It's been
- 7 going on for 15 years. We're exposed to these
- 8 potential and manifested problems of nuclear and
- 9 biochemical chemical environmental insults in this
- 10 community. So I think it can be done. Yes, I have
- 11 heard it is difficult and it probably is. But it is
- 12 not rocket science. We built this -- the man finished
- 13 the atomic bomb in two and a half years and we put a
- 14 man on the moon in seven years after JFK made the
- 15 announcement. Thank you.
- 16 CHAIRMAN: Thank you. That concludes
- 17 everybody who was on our list. Are there any -- is
- 18 there anyone else here who wishes to speak? Okay.
- 19 I'm not seeing any hands go up. So that concludes the
- 20 section of public comment. I'm going to turn now to
- 21 Ms. Roberson for closing comments.
- VICE CHAIRMAN: Thank you. Thank you, Mr.
- 23 Sullivan. Just briefly, I'd like to say that I
- 24 appreciate that the Department is taking many actions
- 25 to improve WTP project safety culture in response to



- 1 the Board's Recommendation 2011-1. However, these
- 2 actions do not address the main concern that led the
- 3 Board to issue the recommendation. Further, DOE can
- 4 only sustain progress if senior leaders at the
- 5 Department embrace and continually practice the
- 6 behaviors that reinforce a culture of safety within
- 7 their organizations. As I learned from our previous
- 8 public hearings, leaders establish the working climate
- 9 and climate drives the culture of their organization.
- 10 And culture change cannot be sustained by external
- 11 influences. Numerous actions have been undertaken but
- 12 the effect is still unknown. The Board's
- 13 recommendation was driving by concerns with current
- 14 technical decision-making involving safety matters. I
- 15 have reviewed the sustainment plan for the project and
- 16 it is a good plan for pursuit of an organic culture
- 17 change which we all know takes many many years. But
- 18 work and decisions are being made now. And it is
- 19 unclear what the key compensatory measures are that
- 20 are being relied on in the interim so that they can be
- 21 sustained while the project moves forward through the
- 22 many challenges that have been cited throughout the
- 23 night that are still to come. Because of the
- 24 complexity of this unique project, it is essentially
- 25 that DOE has a strong culture of safety today while it



- 1 is designing and building the plant. Even if it is
- 2 not the Departments's desired instate, it is
- 3 absolutely vital for supporting the quality and safety
- 4 framework that this project requires. Thank you, Mr.
- 5 Sullivan.
- 6 CHAIRMAN: Thank you. So now I have some
- 7 comments that are my own. I was not a member of the
- 8 Defense Nuclear Facility Safety Board back in the
- 9 2010, 2011 timeframe when many of the issues which led
- 10 to this recommendation were coming to the forefront,
- 11 so I can't speak to personal experience what
- 12 conditions were like back then. But I did come to the
- 13 Board in September of 2012. Shortly after I arrived
- 14 Secretary Chu basically put the brakes on this project
- in order to resolve technical issues. They changed
- 16 the leadership out in early 2013 to install Mr. Smith
- 17 and Mr. Hamel, who you heard tonight, and in early
- 18 2013 just as they were taking their job I was here and
- 19 then I was here again in 2014 and in 2015. I can tell
- 20 you from my personal experience the improvement in
- 21 just the time I have spent here has been measurable
- 22 and it is palpable just walking around. So I have
- 23 seen a change in leadership. And I have also seen a
- 24 change in leadership under Secretary Moniz, who has
- 25 continued to put emphasis here.



- 1 I believe that safety culture is first and
- 2 foremost about leadership. I'm not sure that there's
- 3 any program that anyone can put in place that will
- 4 guarantee that we have future leader -- good leaders
- 5 in the future unless you can guarantee who those
- 6 particular people are going to be. Nevertheless,
- 7 looking at what we're doing now and in my discussions
- 8 with our staff, who regularly come out here, spend
- 9 time here. I have detected -- I have continued to ask
- 10 the question whether or not there's any indication
- 11 that information is being withheld from us and I get
- 12 no indication that any information is being withheld
- 13 from us. So when you look at safety culture and you
- 14 look at what oversight needs to do there's always
- 15 going to be problems, nothing's ever going to be
- 16 perfect. But my key question is if this information
- 17 is not getting to us then we can't do our job. We
- 18 could not do the job we need to do in order to make
- 19 sure that when this plant operates it will operate
- 20 safely. If there's no indication that we are not
- 21 getting information then I'm convinced that we will be
- 22 able to do our job.
- 23 So all of the indicators I get say that there
- 24 has been improvement, it's been in the right
- 25 direction, that doesn't mean it is perfect. And I



- 1 think we need to look at this, we as a Board need to
- 2 look at this not for perfection or not for zero
- 3 defects but to assure ourselves that there is no issue
- 4 of adequate protection because that's our job. Will
- 5 the public be protected when this plant starts up.
- 6 And the public will be protected if leadership is
- 7 strong and leadership is making sure that issues are
- 8 getting resolved and that no information is being
- 9 hidden. So I think that's a key consideration for us
- 10 to consider as we move forward in our oversight of the
- 11 this project and its safety culture. So that
- 12 concludes my remarks.
- 13 As we close this hearing, I want to reiterate
- 14 that the record for the hearing will close on
- 15 September 28th, 2015. If any member of the public
- 16 would like the Board to consider additional statements
- or information on topics presented here this evening,
- 18 please mail or e-mail them to the Board by that date.
- 19 This includes those individuals from the public who
- 20 have viewed this hearing via live video streaming on
- 21 the internet. Contact information to send in
- 22 additional information can found on the Board's public
- 23 website DNFSB.gov. This concludes the hearing of the
- 24 DNFSB. We are now adjourned. Thank you all for
- 25 attending.



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(Hearing recessed at 7:57 p.m.)
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1
                    CERTIFICATE
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     STATE OF WASHINGTON )
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         This is to certify that I, Jori L. Moore,
 6
 7
     Certified Court Reporter in and for the State of
     Washington, reported the within and foregoing hearing;
 8
 9
     said hearing being taken before me as a Certified
     Court Reporter on the date herein set forth; that the
10
11
     witness was first by me duly sworn; that said
     examination was taken by me in shorthand and
12
     thereafter under my supervision transcribed, and that
13
14
     same is a full, true and correct record of the
     testimony of said witness, including all questions,
15
     answers and objections, if any, of counsel.
16
17
               I further certify that I am not a relative
18
     or employee or attorney or counsel of any of the
19
     parties, nor am I financially interested in the
20
     outcome of the cause.
21
               IN WITNESS WHEREOF I have set my hand and
22
     affixed my seal this
                                day of
                                                   , 2015.
23
24
                       JORI L. MOORE, RPR,
                       CCR NO. 1993
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