In the Matter of:

Defense Nuclear Facilities Safety Board

March 8, 2018 Closed Board Meeting

Condensed Transcript with Word Index

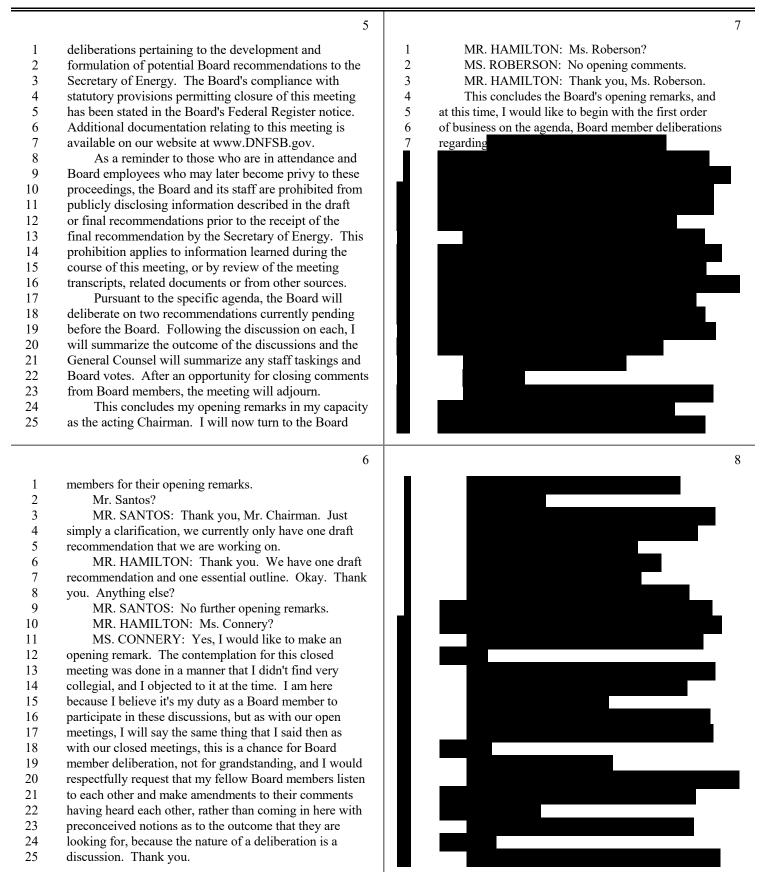


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Defense Nuclear Facilities Safety Board

3/8/2018

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1	A P P E A R A N C E S	1	PROCEEDINGS	
2		2		
3	DEFENSE NUCLEAR FACILITIES SAFETY BOARD:	3	MR. HAMILTON: Good afternoon. My nam	
4	BRUCE HAMILTON, Vice Chairman	4	Hamilton, I'm the acting Chairman of the Defen	
5	JESSIE H. ROBERSON, Board Member	5	Facilities Safety Board, I will preside over t	-
6	JOYCE L. CONNERY, Board Member	6	closed meeting. With me today are my colleagu board, Board Member Daniel Santos to my left,	
8	JAMES BIGGINS, General Counsel KATHERINE HERRERA, Deputy Technical Director		Member Joyce Connery to my right, and to my fa	
9	KATHERINE HERRER, Deputy Technical Director	9	Board Member Jessie Roberson. We four constit	
10		10	Board.	
11		11	Having established a quorum of Board m	embers,
12		12	this closed meeting will now come to order. M	Ir. James
13		13	Biggins, the Board's General Counsel, will ser	ve as the
14		14	Board's Executive Secretary for the meeting.	This
15		15	closed meeting was publicly announced on Febru	
16		16	2018 on the Board's public website. The annou	
17		17	was updated February 24th and 26th to reflect	
18		18	the time and date decided via unanimous consen	t of the
19 20		19	Board.	he public
20 21		20	The Board has closed this meeting to t per the provisions of the Government and the S	
21		21	Act, as well as the Board's regulations implem	
22		22	Sunshine Act and the Board's operating procedu	
23	REPORTED BY:	24	the meeting.	
25	Sally Jo Quade, CERT, Reporter	25	This closed meeting concerns member	
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	. If there are no further items, I will	1	with it is DOE has a construct when it comes to their
2	proceed to the next item, which is the Draft	2	definitions of public and workers. They have collocated
3	Recommendation 2017-01, and I'm going to ask the Deputy	3	workers, facility workers. We as an independent
4	Technical Director the same question, is there anything	4	agency I don't subscribe to that construct; I
5	else you want to add that you haven't already put before	5	understand it.
6	us in this package?	6	So I do believe that workers do perform
7	MS. HERRERA: The only thing is that we did	7	functions that protect the public, especially when as
8	receive Mr. Santos' proposed amendment yesterday	8	part of the safety control strategy those workers are
9	evening. We have not yet formulated a response yet in	9	executing critical safety controls or safety programs,
10	OTD, so, you know, we can answer specific questions, but	10	whether it's emergency management, explosive controls,
11	we cannot provide an overall response to that amendment	11	what have you. And it's in that context that I do
12	at this time.	12	personally look at the worker protection, because if
13	MR. HAMILTON: You're not ready?	13	they do not perform those critical safety functions, the
14	MS. HERRERA: Not ready, yes.	14	safety strategy that protects the public will be
15	MR. HAMILTON: Okay. Mr. Santos?	15	incomplete.
16	MR. SANTOS: For clarification, I provided an	16	So I do take some issue with their judgment of
17	amendment to help anchor our discussions. I look	17	our jurisdictional line when it comes to workers where
18	forward and I agree with Ms. Connery, it's worth that	18	they cannot highlight that in the second page of their
19	we should have a discussion, so I was trying to provide	19	letter from Mr. Dabbar to us. So that was one of my
20	an anchor so we can have discussions. And I can provide	20	main issues. And my amendment tries to address that, we
21	Board members kind of where I see some of the changes,	21	will talk about it later.
22	I'm obviously very open to the discussions, and I will	22	I do recognize that they have taken actions to
23	ask maybe the General Counsel when we get to discuss the	23	reduce risk in the K-Area complex, kind of similar to
24	amendment, where you can bring it up in the screen so we	24	what our staff was recommending at the beginning, and I
25	can I can hear and see the discussions and questions	25	think the changes reflect that we have made so far.
	14		16
1	that fellow Board members may have.	1	Some of the issues I have is a lot of their
2	In terms of process, I was not expecting to vote	2	basis is based on expectation as opposed to actual
	1 1 2	I .	

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the guidelines.

on this here today. I do look forward to following our 3 process, which includes receiving formal input from the 4 5 tech staff. If I decide to modify the amendment based on our input today, I will quickly work with Exec Sec so 6 7 they don't have to -- so the staff doesn't get to be cycled and they can only get to reply once on their 8 9 input. So if you give me some time after the meeting, I 10 will coordinate with you on that. MS. HERRERA: Sure. 11 12 MR. SANTOS: So we sent a draft recommendation 13 and we received input from the Department. My 14 preference would be let's talk about that feedback 15 first, then let's talk about the staff disposition of 16 that feedback, and the last thing, time permitting, will be for me to receive input and questions on my proposed 17 amendment, if that's okay with you. 18 19 MR. HAMILTON: I think that sounds like a good 20 path ahead. Why don't you lead off. 21 MR. SANTOS: So if we can simply go to the DOE's 22 feedback, in our packages it will be tab --23 MR. HAMILTON: Six.

MR. SANTOS: Sorry. Six. So I read it, I

understand. I guess my main -- one of the issues I had

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MR. HAMILTON: Do you want to entertain --MR. SANTOS: I want to hear from everybody. MR. HAMILTON: -- opinions from the staff or from our fellow Board members or what do you want to do first? MR. SANTOS: Fellow Board members also. MR. HAMILTON: So let's see if we have any. MS. ROBERSON: Who are you going to first?

analysis, whether it's quantitatively and qualitatively.

The expectation is that the resulting changes due to

accommodating their revised DSA for atmospheric

resulting postulated outside consequences will exceed

decision based on expectations. I think when it comes

dispersion that there will be no expectation that

So I'm a little bit troubled by making a

to safety of the public, it needs to be backed up by

strong analysis and technical justification, which

includes qualitative analysis and an assessment of

inherent conservatism. That's okay. But I think it

So those are kind of my main issues with

needs to have that -- that discipline behind it.

their -- with their response.

12 (16)

	17		19
1	MR. HAMILTON: I was going to go to Ms. Connery.	1	understand we had to make some changes to the references
2	MS. CONNERY: The collocated worker has been	2	and the words relative to DWPF, but as far as what the
3	defined as part of the general public, and I think that	3	Board is asking to be done, I don't know why DWPF would
4	that is consistent with the what the NRC does, I think	4	not be in the sub-recommendations listed with the other
5	that's what the DNFSB should do. So I don't subscribe	5	facilities.
6	to the fact that that collocated worker has to have a	6	I have one more comment. So, having reviewed
7	safety function.	7	the Savannah River letter, I actually believe they
8	The worker, obviously the safety function is	8	validated this recommendation, and what they're saying,
9	key, but I disagree with Mr. Santos to say that the	9	even though I understand in the letter from Mr. Dabbar,
10	collocated worker has to have a safety function before	10	they basically said, we don't need this recommendation
11	we care about the collocated worker. I believe that's	11	because we're going to do what we're going to do anyway.
12	the way we've operated and I believe that is how we	12	I don't think that's the standard for the Board and
13	should continue to operate. And if we have to have the	13	bringing to the Secretary's attention actions that need
14	conversation with the Department about that, then we	14	to be taken to ensure the public is protected.
15	should.	15	MS. CONNERY: Can I just ask a clarifying
16	I'm looking forward to hearing from the staff	16	question? When you say the letter, do you mean the
17	about how they dispositioned some of the comments. I	17	letter from Mr. Dabbar or the one that we just got from
18	want a little bit further clarification on the DWPF and	18	Nicole Nelson-Jean?
19	why that came out of their recommendation, because it	19	MS. ROBERSON: The one we just got from Nicole
20	wasn't clear in the matrix as to how that decision was	20	Nelson-Jean. The copy of the letter we received. Thank
21	made. I understand what the Department said, but I just	21	you, Ms. Connery.
22	wanted to get a little more clarity from the staff as to	22	MR. HAMILTON: Anything else, Ms. Roberson?
23	why that was removed from the draft recommendation based	23	MS. ROBERSON: Not right now.
24	on the information we got from them.	24	MR. HAMILTON: So right now I'm hearing a
25	MR. HAMILTON: Okay. Let me just for process	25	question that Ms. Connery has, but we're not to it yet,
	18		20
1	18	1	20
1	clarification, you had addressed your views on public	1	and Mr. Santos wants to reply. Mr. Santos?
2	clarification, you had addressed your views on public health and safety and collocated worker and is that a	2	and Mr. Santos wants to reply. Mr. Santos? MR. SANTOS: Yeah, I don't disagree with
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MS. CONNERY: Or you could just look at the

MR. HAMILTON: Well, let's all stay on the same

MS. HERRERA: Tim, do you want to address or do

MR. DWYER: I will address in general and then

ask Mark Sautman, who is on the telephone, to fill in

another level of detail. So I am Timothy Dwyer, the

You're referring to the disposition of DOE

Associate Technical Director for Nuclear Material

redline strikeout of the --

page. So let's look at tab 7, page 3.

Processing and Stabilization.

you want the site to address that question?

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Closed Board Meeting

3/8/2018

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ent number 3, I believe, which is that the site ates that only limited physical changes will be d at DWPF when they implement the new DSA. That eason that we deleted the citation to DWPF cally in here. ney actually did look at, going forward, what y going to have to physically change, and their is they don't expect to have to change anything. an they can absorb the revision to the DSA t changing the controls. S. CONNERY: But correct me if I'm wrong, in ginal, there were two pieces to it. One ented the update your DSA to reflect; and the would be take any compensatory measures that be needed in the interim. Correct? R. DWYER: Correct. But since S. CONNERY: And they don't need to make any nsatory
R. DWYER: They anticipate no changes necessary controls, therefore there are no compensatory es.
ark, did you want to fill in any detail? R. SAUTMAN: Yes, let me jump in here. I'll ive a high-level summary, so if you want to get
the gory detail, I can walk you through this,
24
e I sat down I just took several hours to out exactly what happened. o the short answer is, is when the last the contractor issued a safety basis strategy, and safety basis strategy, it was outlining how they lanning to address the revised atmospheric ion values, okay? And if you go look in that basis strategy, there is a table in there, and in ole, it says these are our bounding accidents, what the current DSA value is, this is what ame accidents will be if you include the where a 3.3 multiplier, okay?
but exactly what happened. The short answer is, is when the last the contractor issued a safety basis strategy, a safety basis strategy, it was outlining how th lanning to address the revised atmospheric ion values, okay? And if you go look in that basis strategy, there is a table in there, and in ble, it says these are our bounding accidents, what the current DSA value is, this is what ame accidents will be if you include the w

ting on writing this recommendation, we took the values for their current DSA and revised calculations that were in their safety basis strategy that was issued in July of 2017.

The thing is, though, this is where it gets really convoluted, is when SRR -- we were looking at revision 1 for the safety basis strategy. Revision 0 was issued in 2013, and so that table reflects the values in the DWPF Safety Analysis Report in 2013. When the contract reissued their safety basis strategy four years later, they did not bother to update the values in those tables.

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1	So even though the 2017 safety basis strategy	1	whether or not you have to make compensatory measures,
2	said this is the current DSA value, what they were	2	that it should be included in the DSA. Does that make
3	actually presenting was these were the values in the DSA	3	sense?
4	four years ago and about three revisions earlier. And	4	MR. SAUTMAN: The reason why I did not include
5	what happened in the interim between that is they made a	5	that was because my understanding is that DWPF has gone
6	modification to their waste acceptance criteria. And in	6	through and revised all of their supporting calculations
7	their waste acceptance criteria, it lowered the	7	to reflect the atmospheric dispersion values there. So
8	inhalation dose potential values for both sludge as well	8	they've revised all of their calculations, they've
9	as the 512-S monosodium titanate/sludge solids, okay?	9	confirmed what they anticipated. They have not fully
10	That's a value where you're given like a rem per	10	incorporated it, and to be perfectly honest, the reason
11	gallon, it tells you what the dose potential is from the	11	is is because the nuclear safety folks are trying to
12	high-level waste. And when they lowered that, that	12	address about five different positive USQs over at the
13	lowered the consequences of the two bounding explosions,	13	DWPF, as well as some major flow sheet and other stuff
14	which were a central processing cell vessel explosion	14	that has been a matter of prioritization. So they have
15	and an explosion in the melter off-gas.	15	been focused on trying to close these positive USQs, and
16	So if you lowered those to reflect the actual	16	then these were going included, you know, farther
17	waste acceptance criteria, and then you put in the	17	down on the priority list.
18	multiplier as a result of those atmospheric dispersion	18	So, you know, they're looking at these. We did
19	values, those doses rise actually to 9.9 rem versus the	19	not feel there was a need for compensatory measures
20	27 rem that we had quoted and cited from the safety	20	based on the anticipated doses, although I do agree that
21	basis strategy issued last July.	21	at some they still need to fully revise what's in the
22	That's the less I can go into more detail if	22	DSA to incorporate that. That is correct.
23	there's further questions.	23	MR. HAMILTON: Mr. Santos?
24	MS. CONNERY: No. No.	24	MR. SANTOS: Thank you, Mr. Chairman. First of
25	MR. HAMILTON: We have a follow-on.	25	all, I agree with Ms. Connery on every point made.
	26		28
1	Ms. Connery?	1	Question for the staff, and I think this is important,
2	MS. CONNERY: So my follow-on question is, if	2	when we write recommendations, we're speaking to the
3	you go to, then, the revised recommendation tab, same	3	Secretary of Energy and the Department of Energy that he
4	tab, page 3 of the actual document, not the chart, you	4	leads. So I want to make sure we're very clear of
5	struck out "the defense waste processing facility." I	5	things that are under the responsibility of the
6	understand that the numbers went down, and so therefore	6	Department of Energy.
7	your chart is going to be incorrect, but instead of	7	So when we say update DSA, that means to me that
8	listing it in point 1, you could have moved it to point	8	the Department of Energy has approved, for example, a
9	2 and basically said, update the DSA to the K-Area	9	DSA, not that the contractor may have completed a work
10	treating facility and defense waste processing facility,	10	item. So I think that's an important distinction.
11	et cetera, in order to capture that in the DSA, because	11	So because of that, my question to the staff is
12	it's not just that we're saying that in some cases this	12	simple, is has the Department of Energy approved an
13	challenges the guidelines, in other cases we're saying	13	updated DSA for the DWPF that reflects the new
14	that you still need to update your DSA to reflect this,	14	atmospheric model?
15	you've had a lot of time, and if there are no	15	MR. HAMILTON: Ms. Herrera, who do you want to
16	consequences, it makes it that much easier.	16	have address that?
17	And I would also note that in another separate	17	MS. HERRERA: Mark, you can address that.
18	issue that we were looking at with ITWU, we are actually	18	MR. SAUTMAN: I don't believe that has been
19	contemplating sending a letter for them to update their	19	they have approved that.
20	safety basis, or saying it's a best practice to do so	20	MR. SANTOS: Thank you.
21	with updated information, regardless of how long the	21	MR. HAMILTON: Ms finished?
22	facility is going to run.	22	MR. SANTOS: Just to finish real quick. And
23	So I don't see why we wouldn't be internally	23	consistent with my comment and some of the issues I had
24	consistent across the board to say when you have	24	with the DOE's feedback letter, I have a similar concern
25	information like this and you have to undate your DSA	25	on the staff response that says "anticipated limited or

25 on the staff response that says "anticipated limited or

7 (Pages 25 to 28)

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information like this and you have to update your DSA,

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1	physical changes will be required, and there's no	1	rely on that, the Department having already received the
2	expectation." So it's the same thing when it comes to	2	original with those separated out, if you then combined
3	adequate protection, we should be backing that up with	3	them and expect them to also include DWPF, chances are
4	technical justification, whether it's quantitatively or	4	they aren't going to.
5	qualitatively. So I am not comfortable with words like	5	MS. ROBERSON: That's a good point.
6	anticipation and expectation.	6	MR. SANTOS: I agree with that characterization
7	MR. HAMILTON: Is that a statement or a	7	by Ms. Connery.
8	question?	8	MR. HAMILTON: Okay. Anything else we've
9	MR. SANTOS: It's a statement. And when we get	9	missed, Deputy Technical Director?
10	to the amendment, I started working the amendment,	10	MS. HERRERA: No, not that I'm aware of.
11	accepting all changes by the staff, because I wanted to	11	MR. HAMILTON: Okay. Did you have a next step
12	hear some of this discussion, so I might need to start	12	that you wanted to go to, Mr. Santos?
13	making some changes already based on some of	13	MR. SANTOS: No. I want to make sure that all
14	Ms. Connery's suggestions. I think they are spot-on.	14	the Board members have gone through the staff's input
15	MR. SAUTMAN: One thing I would point out is you	15	and whether they have any additional questions or
16	have liquid waste organization in there	16	concerns. Because we're still in that.
17	MR. HAMILTON: Hang on, Mr. Sautman. Hang on.	17	MR. HAMILTON: Yes. Ms. Connery?
18	Mr. Santos wasn't finished.	18	MS. CONNERY: So I guess to follow along with
19	MR. SAUTMAN: Oh, I'm sorry.	19	that, again, my point is simply to be consistent in our
20	MR. SANTOS: Just as a point of order.	20	commentary when it comes to asking them to put these
20	MR. HAMILTON: Are you finished? Is there a	21	things in the DSAs. However, in the chart, I recognize
22	question on the table?	22	this is RA-2, again, tab 7, in the CUI recommendation
23	MR. SANTOS: No, no question.	23	that's been marked up based on the matrix. In that
24	MR. HAMILTON: Ms. Roberson?	24	chart where it says, "Defense Waste Processing
25	MS. ROBERSON: I was going to chime in with the	25	Facility," I perfectly understand that you're not going
	30		32
1	other Board members. Listen, if the Department comes	1	to put in the number 27 for the two accident scenarios
2	back and says we have completed our analysis and there	2	that you have, and you could potentially remove that
3	is no compensatory measure needed, I am good with that,	3	from the table summary and simply address it into text,
4	but I think it's new information and they need to	4	considering, as you noted, we'll be below evaluation
5	complete their safety analysis and be done.	5	guidelines and there's no anticipated compensatory
6	MR. HAMILTON: Okay. Mr. Sautman, did you have	6	measures.
7	a comment that regarded an erroneous assumption or	7	MR. HAMILTON: Okay.
8	mistake that we had said something wrong?	8	MS. ROBERSON: No, I agree with that.
9	MR. SAUTMAN: There is mention at the beginning	9	MR. HAMILTON: Mr. Santos?
10	of the proposed amendment that says "liquid waste	10	MR. SANTOS: I agree that there might be other
11	organization and liquid waste organization covers DWPF."	11	ways to deal with that, and we should look at that. I
12	MR. HAMILTON: Okay. Mr. Santos?	12	just want to stay away of using words like
13	MR. SANTOS: I don't mind, if he makes it more	13	"anticipated."
14	clear, I don't see it as an issue, repeating.	14	MS. CONNERY: Right, I get that, but your
15	MR. HAMILTON: Ms. Roberson?	15	numbers are not going to you're not going to have a
16	MS. ROBERSON: I was going say I think it's a	16	27 there.
17	fair point. I know when we put it in originally, we	17	MR. SANTOS: That's correct. I think we could
18	focused on tank farm, but DWPF is indeed a liquid waste	18	come up with some text.
19	facility.	19	MS. CONNERY: So we wouldn't necessarily have it
20	MR. SANTOS: It makes it more clear.	20	in the accidents table analysis.
21	MS. CONNERY: In the original one, they call it	21	MR. SANTOS: Yes. Good point.
22	separately, and the liquid waste operations facility.	22	MR. HAMILTON: Okay. I'm not seeing any more
23	It is separate from the DWPF.	23	discussion. Did you want to go to your amendment, Mr.
24	MD CANTOS, Compat	24	Santaa?

- It is separate from the DWPF. MR. SANTOS: Correct.
- 24 MS. CONNERY: So my only concern is if you did 25

8 (Pages 29 to 32)

MR. SANTOS: Sure. If that's okay with --

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Santos?

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1	MR. HAMILTON: Now is probably a good time to do	1	public.
2	that.	2	So I would recommend either simplifying or
3	MS. CONNERY: Does the staff have a copy of it?	3	saying that to ensure the adequate protection of public,
4	MR. HAMILTON: Do you have a copy of the	4	and in parens, to include the collocated worker, and I
5	amendment?	5	would note that we spell that two different ways, with a
6	MS. HERRERA: I have a copy. Mark and Zach, you	6	hyphen, with two Ls, I'm not quite sure how that works,
7	guys have a copy of the amendment, don't you?	7	but we should probably figure that out and be
8	MR. SAUTMAN: Yes, ma'am.	8	consistent.
9	MR. SANTOS: So, may I go?	9	And then if you can say "and workers with
10	MR. HAMILTON: Yeah, Mr. Santos.	10	responsibility for maintaining adequate protection."
11	MR. SANTOS: Thank you. We have it on the	11	MR. HAMILTON: Okay, what I've heard you say was
12	screen, also. I would really like to kind of have	12	not that you disagree with Mr. Santos' basic point to
13	free-flowing discussion and take your comments and	13	prevent this from becoming a legal question, but rather
14	questions as we go. Chairman will arbitrate here.	14	that we need to finesse the words.
15	My first point, and it goes to the cover letter,	15	MS. CONNERY: I don't mind if it becomes an
16	which is not part of this packet, but I made out a	16	argument on the legal question, but I believe that we
17	change to the cover letter, right there.	17	need to stake our ground and be consistent with what the
18	So the change in the cover letter are also in	18	Board has done in the past and what I believe it should
19	the first page of the attachment is to address the issue	19	do in the future, which is to consider the collocation
20	of we as a Board get to care about the workers, okay?	20	of workers as part of the public.
20	And we are communicating to the Department that we do	20	So whether we if we state it as written, I
21	look at the workers, too, when it comes to adequate	21	believe we are limiting ourselves and tying the hands of
22	protection.	22	
23 24	*	23	future boards, and I don't believe that that's something that we should be doing.
24 25	So it can be as simple as a period, as	24	
23	originally stated, but I wanted to avoid a	23	MR. HAMILTON: Mr. Santos, do you want to
	34		36
1		1	
1 2	jurisdictional argument with the Department at this time	1	respond to that?
2	jurisdictional argument with the Department at this time that will distract from them taking action in their	2	respond to that? MR. SANTOS: I would like to work with listen
2 3	jurisdictional argument with the Department at this time that will distract from them taking action in their recommendation and transition this into a lawyer versus	2 3	respond to that? MR. SANTOS: I would like to work with listen to Ms. Roberson first before I turn to the General
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9 (Pages 33 to 36)

Defense Nuclear Facilities Safety Board

3/8/2018

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22 that I disagree, but I think the main thought is in 22 MR. SANTOS: Correct.	21	MR. SANTOS: Okay. And the conclusion, it's not		and then come back to that.
	22	that I disagree, but I think the main thought is in	22	MR. SANTOS: Correct.
	23			MR. HAMILTON: He wants to do his recommendation
24 attention on the actual recommended actions, we will not 24 first and then we will come back to that topic.	24			*
25run the risk of misinterpretations. So I think it's25MR. SANTOS: So the first thing I want to do is	25	run the risk of misinterpretations. So I think it's	25	MR. SANTOS: So the first thing I want to do is

10 (Pages 37 to 40)

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41 I wanted to list out, if you look at the screen, the 1 1 2 facilities of concern. So I am going to add the DWPF. 2 Did we list it out? Let's see. Have I got that right? 3 3 4 MR. HAMILTON: Um-hmm. 4 5 MR. SANTOS: And this is based on our previous 5 6 discussion here today. Okay? 6 7 7 So what I did is to kind of simplify and come up 8 8 with a flow of actions. So the first thing is, for all 9 of these facilities, we need to have the Department 9 recommend to the Department that they update the DSA to 10 10 reflect the atmospheric dispersion value. So first for 11 11 12 12 all these facilities, go ahead and update your DSA. 13 13 That's number one. 14 14 Number two, as they go through that exercise, or that. 15 15 in parallel, have them re-assess the inherent level of 16 16 conservatism, as DOE themselves points out in their 17 response to us, and revalidate the effectiveness of the 17 18 credited safety controls, including the credit safety 18 19 19 management programs that we know that they relied on, 20 including today, to protect the public and the workers. 20 I can simplify and delete this parenthetical so it 21 21 22 22 doesn't get confusing with the previous discussion we had, and just simply leave it at that, if that's okay. 23 23 24 If you think it will make it simpler, Ms. Connery. 24 25 25 MR. HAMILTON: Ms. Connery, do you have anything

1 to say about that? 1 2 MR. SANTOS: And then --2 3 MR. HAMILTON: Let's let her answer. 3 MR. SANTOS: Sorry, sir. 4 4 MS. CONNERY: Well, I don't think you have to --5 5 you can stop at the end of the parenthetical, "to 6 6 protect the public and worker," I think at that point in 7 7 8 8 time they understand what they're saying. 9 9 MR. SANTOS: Yes. Okay. 10 MS. CONNERY: But for all of these, again, I 10 would like to get the staff's view on the rejiggering --11 11 12 number one, I have no problem with it, but I want to 12 13 make sure that we haven't lost anything between your 13 14 recommendations and theirs once you're done. 14 MR. HAMILTON: Let's try to let him finish his 15 15 recommendations here and then we'll do exactly that. 16 16 17 MR. SANTOS: So number two, after they did that 17 re-assessment, I add in the sentence, "where necessary, 18 18 19 implement compensatory informal measures as formal 19 20 controls," which is identical to the thought the staff 20 21 proposed in page 3 of their original one, in tab 7, 21 22 where they say, "complement appropriate measures to 22 23 control and protect their workers." 23 24 So I'm preserving their new one that the staff 24 25 had, in that last sentence of number 2. So where 25

appropriate and necessary, yes, implement compensatory measures. MR. HAMILTON: Okay. MR. SANTOS: And then the third one is simply go ahead and implement the updated DSA, and all the safety control strategies to ensure adequate protection of the workers. So it's a simplification of the one that staff had, but it covers the intent. The staff originally had "as appropriate, develop a plan to reduce the hazards, implement new controls and upgrade existing safety controls." I -- I cover all of that by implementing the updated DSA and safety control strategies. I have no objection to adding words, but I think it's captured by So again, I'm not losing the thought that the staff wanted to communicate. Obviously we'll receive input from them, but as an original amendment, I'm open to suggestion. I think this cleans up the logic, it makes one, two and three applicable to all the facilities of concern, and it just -- I just think it flows neatly of what we want the Department to do. MR. HAMILTON: Okay, I'm going to ask Ms. Connery if she has any comments and then I'm going to go to staff and see if they agree or have any deltas between this.

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MS. CONNERY: I don't have any comments at this point. MR. HAMILTON: Ms. Roberson, did you have something? MS. ROBERSON: I don't have any yet. MR. HAMILTON: I would like to hear from the staff and Mr. Santos' changes and whether it materially affects what we're saying. MS. HERRERA: I'm just going to say a couple of introductory things and then I will turn it over. I think according to Mark's comment, DWPF is sort of a subset of liquid waste operations, so we might should clarify that in the front sentence there. Just so we can say including DWPF, or something like that, instead of calling out DWPF separately on the top sentence.

MR. SANTOS: I will accept that. MS. HERRERA: The other piece is I agree with what Ms. Connery started to say, that I think the conclusions have to clearly lay out what we found in order to -- in order for the recommendations to flow from them. I don't think it's -- it's good to summarize in this situation. I think they should be called out so that it's very clear where the recommendations are coming from. I think there's a little bit of slippage in the

11 (Pages 41 to 44)

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Defense Nuclear Facilities Safety Board

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1	rewrite, just because we had the back and forth with DOE	1	a footnote when you parentheticalize DWPF and say "noted
2	where we agreed that DWPF may not need compensatory	2	that the Secretary or Under Secretary made mention the
3	measures, but then we may want to say, okay, that they	3	fact that they won't be needing compensatory measures
4	do have they do update their DSA.	4	because of the lowering of the consequences," or
5	I understand that the "where necessary" is	5	something to that effect. That way we don't dilute the
6	clause is meant to account for that, but it sort of	6	recommendation or what have you, but then at least we
7	it doesn't quite capture the exact back and forth that	7	can capture the fact that Mark spent a considerable
8	occurred with DOE in the response to the recommendation,	8	amount of time and detail that we don't want to know
9	but that it's still technically correct.	9	about, that we could actually draw up.
10	MR. HAMILTON: I'm not sure what you mean. It	10	MR. HAMILTON: Is this a specific request of Mr.
11	didn't capture the back and forth.	11	Santos to change his amendment to include a footnote?
12	MR. SANTOS: Is it incorrect?	12	MS. CONNERY: Well, no, because that amendment
13	MS. HERRERA: It's not incorrect. It's not	13	isn't on the floor at this point in time, so it's simply
14	incorrect.	14	an offering up
15	MR. SANTOS: Okay.	15	MR. HAMILTON: The draft amendment.
16	MS. HERRERA: And I may have not followed the	16	MS. CONNERY: I'm offering it as a friendly
17	discussion correctly, but it seems to me that the	17	MR. SANTOS: Sure, that's what I'm asking for.
18	compensatory measures at DWPF now do not need to be	18	MR. HAMILTON: To Mr. Santos?
19	updated because they only get to 9 rem, or something	19	MS. CONNERY: And the staff. I mean, I want the
20	like that. So we said, "where necessary, implement	20	staff they're still reacting, because there had been
21	interim compensatory measures," which is not incorrect,	21	a back and forth.
22	but it just sort of doesn't account for the back and	22	MR. HAMILTON: Ms. Roberson? And then I'm going
23	forth that occurred with DOE with regard to DWPF in	23	to come back to you.
24	the after the draft recommendation was sent. That's	24	MS. ROBERSON: I almost agree. And I almost
25	all I'm saying.	25	agree because, I honestly, and maybe the staff can tell
	46		48
1	MR. HAMILTON: Okay.	1	us, I'm not sure of the pedigree of the analysis that's
2	MS. HERRERA: That's all the comments that I	2	done. So I'm comfortable saying we understand your
3	have. That's it. But I would want to hand it over to	3	preliminary analysis, but I'm not I mean, I don't
4	both Tim	4	know why we would go further than that. I'm not aware
5	MR. HAMILTON: Before you do, Mr. Santos wanted	5	that NNSA has bought off on anything yet. And things do
6	to ask you a question.	6	change.
7	MR. SANTOS: So I appreciate that input. I	7	MR. HAMILTON: Okay, Mr. Santos, what I would
8	agree incorporating the clarification and to including	8	like to do is Ms. Herrera wanted to ask her staff to
9	the DWPF there. To what the rest of the DWPF on the	9	make some other comments, can I ask her to do that
10	compensatory measures, I think that that's why I added	10	first?
11	the word "necessary." If these were to get approved and	11	MR. SANTOS: I wanted a point on this point.
12	accepted, they could tell us back on their IP or what	12	MR. HAMILTON: Go ahead.
13	have you that, hey, "there's no need for compensatory	13	MR. SANTOS: First of all, I agree with
14	measures on DWPF because" you'll have that	14	Ms. Connery and I want to thank the staff, I know
15	documented. So I understand what you're saying. I	15	there's a lot of work done behind this. But I think
16	think this covers that.	16	what I'm looking for here is the formality. And
17	MS. HERRERA: Right. It's not incorrect.	17	informing the Board and letting us know and providing
18	MS. CONNERY: Before we go.	18	those, you know, documents.
19	MR. HAMILTON: Ms. Connery?	19	I will put a footnote that we can work on, if we
20	MS. CONNERY: So I'm sensitive to the fact that	20	want to clarify aspects of it, without losing the
21	you had a resident inspector spend three hours with DWPF	21	ability to get a formal response back.
22	to actually go over this, and that we had incorrect	22	MS. CONNERY: Right, and I acknowledge that, and
23	numbers and assumptions in our first draft. So to split	23	I think Ms. Roberson's point of saying preliminary I
24 25	the baby on that issue, I'm I would be amenable	24	think it's important to acknowledge the fact that the

25 personally I would be amenable to actually just dropping

12 (Pages 45 to 48)

Department formally replied to us with this, and we did

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49 a followup. So even though it wasn't formal in terms of 1 2 Mark's conversation, it is formal in terms of we got 3 that in documentation back from the Department as a 4 clarifier, and I think if we ignore that, we kind of 5 ignore it at our peril, and I would rather not treat the 6 Department shoddily. 7 MR. SANTOS: So, before we turn it over, what I 8 would like to say to Ms. Connery, I don't disagree that 9 we should have the conclusion be expanded, all I ask is 10 what I'm going to propose is that that conclusion will 11 retain some of this, but that it will now better reflect the flow here. Do you see what I'm saying? So I'll --12 13 MR. HAMILTON: What I've heard you say is you're 14 going to work with --15 MR. SANTOS: Yes. 16 MR. HAMILTON: -- Ms. Connery and the tech staff 17 to get the language just right? 18 MR. SANTOS: Of the conclusion. 19 MR. HAMILTON: We don't have a -- we don't have 20 a delta --21 MR. SANTOS: Correct. 22 MR. HAMILTON: -- what we're trying to achieve, 23 we just want to craft the words so everybody agrees. 24 MR. SANTOS: So we will expand the conclusion, 25 but I will work in such a way that it will match this

50 1 flow. 2 MR. HAMILTON: Ms. Herrera, you wanted to give 3 your people an opportunity to speak some more. So whom 4 would you like to get to talk? 5 MS. HERRERA: Tim, do you have anything to add? 6 MR. DWYER: The first thing I will say is we and 7 GC and GM are required to give you input based on the 8 final form of the amendment, and I want to make sure 9 that what I say now is not our input. 10 MS. CONNERY: It's your expert opinion. MR. DWYER: It is just opinion. The site is 11 12 going to push back and say they already have a plan for 13 updating all these DSAs, so what you are really asking 14 them to do is go faster. The site is going to say, what 15 is required in this second bullet? What is a 16 re-assessment of inherent levels of conservatism? And 17 the site -- the site is going to say that the places 18 where they have to implement compensatory measures are 19 indicated by the screening that they did in July, the 20 safety strategy that they submitted. 21 We will, of course, provide written input, as 22 the Board's operating procedures require, but on its 23 face, we have concerns with how this is going, and we 24 were struggling this morning to try to write that down 25 and realized we could not do it by 1:00. So we don't

1	have that input.
2	MS. CONNERY: When you say "the site," do you
3	mean the contractor or do you mean the federal?
4	MR. DWYER: Yes, both.
5	MS. CONNERY: Okay, so I share concerns with
6	re-assessing inherent levels of conservatism, because I
7	don't know what that means. It doesn't it's not
8	concrete to me, but when you say "the effectiveness of
9	the safety controls," what's the challenge with that? I
10	mean, I guess I'm trying to say how is this materially
11	different from the original language? What's the delta?
12	MR. HAMILTON: Mr. Dwyer?
13	MR. DWYER: No, I stopped short of revalidate
14	the effectiveness.
15	MS. CONNERY: Okay.
16	MR. DWYER: I don't understand what "re-assess
17	the inherent level of conservatism" means, and I believe
18	I would have a hard time explaining that to personnel in
19	the federal office and the contractor's office when they
20	say, "What is the Board expecting?"
21	MR. HAMILTON: Ms. Roberson?
22	MS. ROBERSON: I want to comment on the second
23	part, so I'll let them continue this conversation. I'm
24	going to comment on what they're going to tell us.
25	MR. HAMILTON: So, Mr. Santos, did you want to

1	address what Mr. Dwyer said here?
2	MR. SANTOS: Yes. Again on the first topic, I'm
3	looking for formality from the Department of Energy. So
4	whether they have plans or actions, they can answer
5	number 1 formally. So I think that's why I used the
6	word update, and it's not different from the words the
7	staff proposed to the Board. They used I want to go
8	to tab 7 real quick. Item 2 starts "Update the DSAs."
9	So the staff proposal has those exact words.
10	Regarding re-assessing the inherent level of
11	conservatism, I'm glad you asked, I want to reference
12	you to the letter from Under Secretary for Science,
13	Mr. Dabbar, dated February 15th. The third paragraph,
14	DOE's own words, "contractor review of the K-Area
15	complex documents safety analysis that has identified
16	existing conservatism that essentially offsets projected
17	dispersion analysis result increase." And they go
18	through an explanation.
19	So they had already done a conservatism
20	assessment as basis for the later feedback they sent us.
21	So I don't agree with your statement that they don't
22	understand what that means when they themselves are
23	using that as a basis on their feedback to the Board.
24	So I'm using their own words, and expanding it beyond
25	the K-Area complex.

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	53		55
1	MS. CONNERY: What does "inherent" mean in that	1	MS. ROBERSON: That's it.
2	scenario? Inherent to what?	2	MR. HAMILTON: I'm going to call on you, Mr.
3	MR. SANTOS: When he talks to the conservatism	3	Santos, but are we about ready to go back up to the
4	being inherent to the context, to the facility, to the	4	Conclusion section?
5	operations. So if the problem is the word "inherent,"	5	MR. SANTOS: Almost. Yes, the answer is yes.
6	we can delete I can delete the word "inherent." I	6	And the
7	just added that to make a reference to context, but I	7	MR. HAMILTON: Okay, why don't we do that now.
8	can take it out, if it's creating confusion.	8	MS. HERRERA: Can I ask for input from the site,
9	MR. HAMILTON: Mr. Dwyer, do you want to respond	9	too, just to make sure that they're comfortable with
10	to this, or do you have any other things you want to	10	MR. HAMILTON: Sure, absolutely.
11	add?	11	MS. HERRERA: Mark and Zach, are you comfortable
12	MR. DWYER: I believe that the letter did not	12	with the changes that are being proposed? Or do you
13 14	assess a level of conservatism, it was merely noting	13 14	have comments?
14	that in their DSA, when you were increasing the dose consequence because of putting in the new dispersion	14	MR. SAUTMAN: I guess MS. HERRERA: Go ahead.
15	calculations, they could also knock down the source term	15	MR. SAUTMAN: This is Mark Sautman. I guess I'm
17	because they had margin in the assumptions they made on	17	told that what the wording currently says is that the
18	the front end of the calculation.	18	K-Area complex, the DWPF, the CST, the tritium
19	So I understand what you're saying, I also	19	facilities and the liquid waste operations facilities,
20	understand that there will be questions in that, and	20	you could delete the liquid waste operations facilities,
21	then I'll go back to what I started with. This is not	21	because that includes three facilities, DWPF, CST and
22	my input, this is an off-the-cuff discussion at a closed	22	Saltstone, and this isn't an issue for Saltstone. And
23	meeting.	23	you've already said DWPF and you've already said CST.
24	MS. CONNERY: Is it possible to phrase that in a	24	So just an observation.
25	way that they would understand it?	25	MR. HAMILTON: Okay.
	54		56
1	MR. DWYER: Of course it's possible, this is	1	MR. SANTOS: I can accept that.
2	just "as written."	2	MR. McCABE: This is Zach McCabe. I'm sorry, am
3	MR. HAMILTON: Mr. Santos is holding up the	3	I interrupting?
4	letter saying they've already done it. So that's your	4	MR. HAMILTON: No, your turn. Go ahead.
5	point, right?	5	MR. McCABE: I understand the I believe I
6	MR. SANTOS: That's my point, and it's in their	6	understand the edits. I think, you know, I'd like to
7	letter.	7	see them written down as they have changed since the
8	MR. HAMILTON: I would like to go to	8	last time before I provide formal comments, and
9	Ms. Roberson, she has a question.	9 10	obviously I'll do that through the OTD comments through
10 11	MS. ROBERSON: So on this one, I look forward to hearing back from the staff as well, too. But two	10	my OTD. MR. HAMILTON: Thank you. Now I'm going to ask
11	points I want to make. One, I go back to the letter	12	Mr. Santos to go up to the Conclusion section that we
12	from on tritium that they provided in response to the	12	had held in abeyance. Go ahead, Mr. Santos.
14	one previously where they provided their qualitative	14	MR. SANTOS: I was reflecting on Ms. Roberson's
15	analysis as to why they had margins. So I think if we	15	comment, and maybe it would be worthwhile to acknowledge
16	word it right, it has meaning.	16	some of the language by the NSA in their March 5th
17	MS. CONNERY: Qualitative analysis.	17	letter, because I think it makes our case stronger.
18	MS. ROBERSON: Number two, and I understand what	18	MS. ROBERSON: This is the old letter?
19	the staff is saying about the site, and DOE and NSA will	19	MR. HAMILTON: The new letter.
20	come back and say, well, we have a problem. So I guess	20	MR. SANTOS: The new letter, in our conclusion.
21	my response is, well then you got your IP done. That's	21	The same way we are acknowledging that DOE has taken
22	what we should say. If they have a plan, then their IP	22	actions to reduce the hazards at K-Area, we can
23	is essentially done.	23	acknowledge that they consider some of these events
24 25	MR. SANTOS: May I make a comment? MR. HAMILTON: Okay. Are you good?	24 25	credible and we don't deny those consequences. So I will incorporate that in the revised conclusion. I will
23	wirk, HAIWIETOIN, Okay, Alt you good?	23	with meorporate that in the revised conclusion. I will

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	57		59
1	come around and work on that.	1	estimates is 7.42, that's not the case for facility
2	I want to go to the other changes real quick.	2	worker, because they don't necessarily do the same type
3	MR. HAMILTON: Well, do you want to say anything	3	of calculations. So it is true that it will increase,
4	else about the conclusion?	4	but by how much is not clear, okay?
5	MR. SANTOS: That I agree with Ms. Connery and	5	Also, we assessed that our staff has not
6	Ms. Herrera, we should have a conclusion that flows, and	6	performed detailed calculations behind those numbers, so
7	that reflects what we're going to say to them in the	7	I would be concerned to include a number for which we
8	recommendation and I need to work the words with them.	8	don't provide the supporting analysis necessarily.
9	MR. HAMILTON: Okay.	9	MS. CONNERY: Where did it come from originally?
10	MR. SANTOS: And I might incorporate some of	10	MR. SANTOS: It comes from the site analysis.
11	these thoughts here.	11	MS. CONNERY: So does the table.
12	MR. HAMILTON: Go ahead.	12	MR. SANTOS: I'm sorry?
13	MR. SANTOS: Unless somebody else wants to add	13	MS. CONNERY: So does the table you put in
14	anything.	14	there.
15	Back to the Risk section, I think, if this is an	15	MR. SANTOS: Yes, and there's reference for
16	issue here. If we go to what is this page, RA-2?	16	that. So all I did was delete the factor of 7.42,
17	MS. ROBERSON: Do we have all these pages?	17	because that factor only applies to collocated worker,
18	MS. CONNERY: If this is the amendment, no.	18	it does not apply to facility worker.
19	MR. SANTOS: So we go to below the table RA-2	19	MS. CONNERY: Okay. I was just
20	there. So, two things. First of all, I'm going to note	20	MR. SANTOS: So that's why I deleted the factor
21	that I agree with Ms. Connery's comment on the table for	21	for that.
22	the DWPF, so I want to just make a note here. I'll just	22	MS. CONNERY: I was just keying off the fact
23	add the story here, we'll have to work on it to address	23	that you said that we hadn't done an independent
24	your point.	24	calculation of the 7.42, but we also haven't done an
25	I deleted the collocated number because I'm	25	independent calculation on their chart.
	58		60
1		1	
1 2	referring to both facility workers and collocated	1	MR. SANTOS: That's right, but for the others,
2	referring to both facility workers and collocated worker, because in the table from the current DSA, they	2	MR. SANTOS: That's right, but for the others, we put a reference. So that's why you're going to
2 3	referring to both facility workers and collocated worker, because in the table from the current DSA, they both have high consequences, okay? So the statement	2 3	MR. SANTOS: That's right, but for the others, we put a reference. So that's why you're going to see that. So one thing I'm going to change here, okay,
2 3 4	referring to both facility workers and collocated worker, because in the table from the current DSA, they both have high consequences, okay? So the statement will still be accurate by deleting the word	2 3 4	MR. SANTOS: That's right, but for the others, we put a reference. So that's why you're going to see that. So one thing I'm going to change here, okay, is where it says, "the public dose consequences from
2 3 4 5	referring to both facility workers and collocated worker, because in the table from the current DSA, they both have high consequences, okay? So the statement will still be accurate by deleting the word "collocated," and it will be inclusive of both. That's	2 3 4 5	MR. SANTOS: That's right, but for the others, we put a reference. So that's why you're going to see that. So one thing I'm going to change here, okay, is where it says, "the public dose consequences from site basis accidents are expected" here we go. I'll
2 3 4 5 6	referring to both facility workers and collocated worker, because in the table from the current DSA, they both have high consequences, okay? So the statement will still be accurate by deleting the word "collocated," and it will be inclusive of both. That's why I deleted the word "collocated."	2 3 4 5 6	MR. SANTOS: That's right, but for the others, we put a reference. So that's why you're going to see that. So one thing I'm going to change here, okay, is where it says, "the public dose consequences from site basis accidents are expected" here we go. I'll add this real quick. Let me just make a change here.
2 3 4 5 6 7	referring to both facility workers and collocated worker, because in the table from the current DSA, they both have high consequences, okay? So the statement will still be accurate by deleting the word "collocated," and it will be inclusive of both. That's why I deleted the word "collocated." Any objections with that change, the first	2 3 4 5 6 7	MR. SANTOS: That's right, but for the others, we put a reference. So that's why you're going to see that. So one thing I'm going to change here, okay, is where it says, "the public dose consequences from site basis accidents are expected" here we go. I'll add this real quick. Let me just make a change here. And that's the reference. So what I did is make
2 3 4 5 6 7 8	referring to both facility workers and collocated worker, because in the table from the current DSA, they both have high consequences, okay? So the statement will still be accurate by deleting the word "collocated," and it will be inclusive of both. That's why I deleted the word "collocated." Any objections with that change, the first sentence there?	2 3 4 5 6 7 8	MR. SANTOS: That's right, but for the others, we put a reference. So that's why you're going to see that. So one thing I'm going to change here, okay, is where it says, "the public dose consequences from site basis accidents are expected" here we go. I'll add this real quick. Let me just make a change here. And that's the reference. So what I did is make sure we quote where the numbers came from, right, and
2 3 4 5 6 7 8 9	referring to both facility workers and collocated worker, because in the table from the current DSA, they both have high consequences, okay? So the statement will still be accurate by deleting the word "collocated," and it will be inclusive of both. That's why I deleted the word "collocated." Any objections with that change, the first sentence there? MS. CONNERY: As long as they interpret "worker	2 3 4 5 6 7 8 9	MR. SANTOS: That's right, but for the others, we put a reference. So that's why you're going to see that. So one thing I'm going to change here, okay, is where it says, "the public dose consequences from site basis accidents are expected" here we go. I'll add this real quick. Let me just make a change here. And that's the reference. So what I did is make sure we quote where the numbers came from, right, and provide that reference. Because that way, if our staff
2 3 4 5 6 7 8 9 10	referring to both facility workers and collocated worker, because in the table from the current DSA, they both have high consequences, okay? So the statement will still be accurate by deleting the word "collocated," and it will be inclusive of both. That's why I deleted the word "collocated." Any objections with that change, the first sentence there? MS. CONNERY: As long as they interpret "worker doses" to mean both.	2 3 4 5 6 7 8 9 10	MR. SANTOS: That's right, but for the others, we put a reference. So that's why you're going to see that. So one thing I'm going to change here, okay, is where it says, "the public dose consequences from site basis accidents are expected" here we go. I'll add this real quick. Let me just make a change here. And that's the reference. So what I did is make sure we quote where the numbers came from, right, and provide that reference. Because that way, if our staff in the future wants to perform additional in-depth
2 3 4 5 6 7 8 9 10 11	referring to both facility workers and collocated worker, because in the table from the current DSA, they both have high consequences, okay? So the statement will still be accurate by deleting the word "collocated," and it will be inclusive of both. That's why I deleted the word "collocated." Any objections with that change, the first sentence there? MS. CONNERY: As long as they interpret "worker doses" to mean both. MR. SANTOS: Yeah. And we'll get to that,	2 3 4 5 6 7 8 9 10 11	MR. SANTOS: That's right, but for the others, we put a reference. So that's why you're going to see that. So one thing I'm going to change here, okay, is where it says, "the public dose consequences from site basis accidents are expected" here we go. I'll add this real quick. Let me just make a change here. And that's the reference. So what I did is make sure we quote where the numbers came from, right, and provide that reference. Because that way, if our staff in the future wants to perform additional in-depth analysis on where to find errors on that, we can call it
2 3 4 5 6 7 8 9 10 11 12	referring to both facility workers and collocated worker, because in the table from the current DSA, they both have high consequences, okay? So the statement will still be accurate by deleting the word "collocated," and it will be inclusive of both. That's why I deleted the word "collocated." Any objections with that change, the first sentence there? MS. CONNERY: As long as they interpret "worker doses" to mean both. MR. SANTOS: Yeah. And we'll get to that, because I included the table, so that's why. And "high"	2 3 4 5 6 7 8 9 10 11 12	MR. SANTOS: That's right, but for the others, we put a reference. So that's why you're going to see that. So one thing I'm going to change here, okay, is where it says, "the public dose consequences from site basis accidents are expected" here we go. I'll add this real quick. Let me just make a change here. And that's the reference. So what I did is make sure we quote where the numbers came from, right, and provide that reference. Because that way, if our staff in the future wants to perform additional in-depth analysis on where to find errors on that, we can call it out, as opposed to the Board and its staff said the
2 3 4 5 6 7 8 9 10 11 12 13	referring to both facility workers and collocated worker, because in the table from the current DSA, they both have high consequences, okay? So the statement will still be accurate by deleting the word "collocated," and it will be inclusive of both. That's why I deleted the word "collocated." Any objections with that change, the first sentence there? MS. CONNERY: As long as they interpret "worker doses" to mean both. MR. SANTOS: Yeah. And we'll get to that, because I included the table, so that's why. And "high" means the same for both. Okay?	2 3 4 5 6 7 8 9 10 11 12 13	MR. SANTOS: That's right, but for the others, we put a reference. So that's why you're going to see that. So one thing I'm going to change here, okay, is where it says, "the public dose consequences from site basis accidents are expected" here we go. I'll add this real quick. Let me just make a change here. And that's the reference. So what I did is make sure we quote where the numbers came from, right, and provide that reference. Because that way, if our staff in the future wants to perform additional in-depth analysis on where to find errors on that, we can call it out, as opposed to the Board and its staff said the number is that, and they anchor it to it, and then they
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	61		63
1	MS. CONNERY: I believe that to be true in	1	MS. CONNERY: Dr. Minnema. Would you support
2	principle; do we have any factual basis for that on this	2	that statement, would you, as a staff member, would you
3	particular site? And are you talking about the workers	3	stand by that statement?
4	in the tritium facility or collocated workers who may be	4	DR. MINNEMA: Can you scroll it up a little bit
5	affected by a release and have to perform a safety	5	higher?
6	function in other facilities?	6	MR. SANTOS: Yes.
7	MR. SANTOS: I used the word "workers"	7	MS. CONNERY: I mean, I realize it's an "if"
8	intentionally because in some cases, like emergency	8	statement.
9	preparedness programs, you may have workers that are	9	MR. SANTOS: Yeah, with qualifiers.
10	both facility workers and collocated workers that	10	DR. MINNEMA: I would my rather than
11	provide functions as part of the emergency program.	11	standing by or arguing with the word, I would say that
12	MS. CONNERY: Yeah, I just want to make sure	12	the only people that ought to be in that area working
13	that we aren't overstating the case with regards to the	13	after the accident are properly prepared and equipped
14	effects to the public. Do we have any evidence that a	14	emergency response people. They would have the proper
15	tritium release could affect a worker or collocated	15	PPEs to be able to operate in that area and perform the
16	worker who performs a safety function and therefore a	16	functions. All of the other workers should get out.
17	resultant release to the public would ensue? Is there	17	And so it's not a question of whether or not
18	any evidence to that effect?	18	they're impaired, it's a question on whether or not they
19	MR. SANTOS: It's a qualitative statement, I	19	should be there to begin with.
20	used the qualifiers.	20	MS. CONNERY: Physically there.
21	MS. CONNERY: Can I ask the staff? Does anyone	21	MR. HAMILTON: Ms. Roberson?
22	think there may be evidence out there that I just	22	MS. ROBERSON: One consideration. When you go
23	don't know about, and I just want to know.	23	back to how we set this up in the beginning, we included
24	MR. SANTOS: That's a fair question.	24	collocated workers with the public. So I just want to
25	MR. HAMILTON: Dr. Minnema?	25	make sure. Is that a consideration to what you're
	62		64
1		1	
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2	DR. MINNEMA: I will volunteer this one. MR. HAMILTON: Please identify yourself for the	2	saying, Dr. Minnema? DR. MINNEMA: Collocated workers who have no
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Closed Board Meeting afety Board

Defense Nuclear Facilities Safety Board

	65		67
1	you good with that?	1	public, are we considering collocated workers that may
2	MS. ROBERSON: Yeah, I'm good with that.	2	also be trapped?
3	MR. HAMILTON: Okay. Mr. Santos?	3	MS. HERRERA: Okay.
4	MR. SANTOS: I changed the word intentionally,	4	MS. CONNERY: So it's collocated worker, is it
5	and we'll wait for feedback, from "impaired" to	5	included in public or is it included in worker,
6	"impacted," just to make it a little bit more general.	6	basically.
7	And not get caught up with the word "impaired."	7	MS. ROBERSON: No, no, we've already included it
8	MR. HAMILTON: Ms. Connery?	8	in the public.
9	MS. CONNERY: Yes. I'm just clarifying. So	9	MS. CONNERY: So we're including it in both. So
10	there is the worker that is going to be affected in some	10	the collocated worker who is impaired could actually
11	way, there is the collocated worker who could or could	11	affect other collocated workers by not performing the
12	not be affected. This sentence, I believe what Mr.	12	safety function to protect that second worker.
13	Santos is getting at, is that whether that worker or	13	MS. HERRERA: Okay.
14	that collocated worker, regardless of what he or she is	14	MR. HAMILTON: Okay.
15	doing, has to perform an accredited safety control	15	MS. CONNERY: Close enough?
16	function, and the postulation is, if they are unable to	16	MR. HAMILTON: I think we've captured the task
17	do so because of the tritium impact, that then there	17	that the staff is going to work on, and, Mr. Santos, did
18	could be increased dosage to the public. That's the	18	you want to add to that?
19	chain of events that I just want to make sure is not	19	MR. SANTOS: Yes. So I would say, in addition
20	created.	20	to those questions, the key is look at the entire
21	MR. HAMILTON: Ms. Roberson? Hang on.	21	proposed words and comment on that. I think that's the
22	Ms. Roberson?	22	simplest way to go about it.
23	MS. ROBERSON: You know, in line with what	23	I would like to make a motion for the Board to
24	Ms. Connery just said, my comment is at the end of that,	24	consider.
25	not at the beginning of that, not that collocated	25	MR. HAMILTON: Hang on. We're down to the last
	66		68
1	66 workers have functions to perform, but could they be	1	68 five minutes.
1 2		1 2	
	workers have functions to perform, but could they be impacted as a result of the failure to perform by the facility workers.		five minutes. MR. SANTOS: That's why. It's related to time. MR. HAMILTON: Okay. Then let's make it quick.
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17 (Pages 65 to 68)

3/8/2018

69 71 MS. CONNERY: Yes. MS. CONNERY: So the request of the staff is in 1 1 2 2 the DSA that is being considered right now, do we know, MR. BIGGINS: Three votes in favor, one opposed, 3 3 the motion carries. is this table in there, and is it -- does it look the 4 4 MR. HAMILTON: Okay. Now, what I have on the -same? 5 MR. DWYER: That's part of the input that we 5 what we're discussing right now, I know Dr. Minnema 6 6 wants to weigh in on something, and I think I don't have will provide in writing. I'm not willing to say we'll 7 7 stand behind that table right now. any questions over here right now. So, Dr. Minnema? 8 8 DR. MINNEMA: Actually, I would like some MS. CONNERY: No, I just want to know, but is 9 9 clarification on the words and the questions a little there a different -- is there one in the current DSA 10 10 bit. You have accidents where you will have physical that's being reviewed that might look different from injuries and physical trauma, and radiation exposures. 11 this? Can you say yes or no? 11 12 When we talked about workers who are impacted, are we 12 MR. DWYER: I'm not willing to say. 13 13 referring to both, or radiological in nature? Because MR. HAMILTON: Mr. Tontodonato may have input on 14 this. Mr. Tontodonato, did you have input? 14 the nature of the questions -- answers tend to be different. So it's a matter of clarification right now 15 MR. TONTODONATO: I am Richard Tontodonato, I am 15 16 as to what you are referring to there. 16 the Associate Technical Director for Nuclear Programs. 17 MR. HAMILTON: Mr. Santos, do you want to 17 I actually have two things to say on this. First, the 18 18 important thing to note is in this table, the words address that? 19 1,000 rems are, those are unmitigated consequences. If 19 MR. SANTOS: I'm intentionally not getting into 20 one or the other, but talking about everything, 20 you go over to the mitigated consequences in the current 21 21 including everything. DSA, they are knocked down to either medium, which is 22 DR. MINNEMA: Okay. 22 under 100, or prevented. So that's an important thing 23 23 MR. HAMILTON: Good. to note. 24 24 MR. SANTOS: To provide maximum flexibility. And the other thing I will say is that the new 25 25 MR. HAMILTON: Okay. DSA -- the proposed DSA, which we have not discussed 70 72 MR. SANTOS: Can I continue? 1 1 with the NNSA yet, one of the main changes is not 2 MR. HAMILTON: Mr. Santos? 2 crediting emergency preparedness, and so you lose that 3 mitigation that they are crediting in this table. So 3 MR. SANTOS: Okay. And the last change that 4 you will end up with higher mitigated consequences, 4 goes along with this paragraph is to simply provide 5 because they are not crediting safety programs like that 5 context, and it's by basically providing the 6 consequences based on the current DSA for the accidents in the new DSA that is still not approved, and we 6 7 7 of concern that I previously referred that have high haven't discussed it with the site. 8 8 worker consequence, both collocated and facility MR. HAMILTON: Ms. Connery? 9 9 workers. MS. CONNERY: So I was going to actually ask the 10 So I just took the staff's input and the 10 question about the emergency preparedness response appropriate reference and put it in. And the only rems 11 because I understood that they weren't using that as a 11 12 that I added -- that I kept on the collocated worker 12 credited control. So I guess the question, the staff 13

- 13 were those that exceeded the thousand, because we made 14 the -- I made the change that while high means over 100
- 15 rem, there are some that are over 1,000, so the obvious
- 16 question is, which ones, so that's why I kept those.
- 17 And so that's the change. MR. HAMILTON: Okay. Ms. Connery? 18 19 MS. CONNERY: So a couple of questions for the 20 staff on this. One -- well, I guess this is for Mr. 21 Santos, which rev of the DSA? Is this the one that's
- 22 being reviewed now or is this the previous one that's 23 enacted?
- 24 MR. SANTOS: The current one that is implemented 25 that was provided by the staff in the package.

- doesn't have to answer now, that I had when I saw this table in here, and I want to hear from the staff is I'm not sure how productive or counterproductive it is to
- 15 16 have this table in there. 17 My first instinct is that it's counterproductive 18 for a couple of reasons, including the fact that they
 - are reviewing the DSA. Nicole Nelson-Jean provided me a second reason to reconsider it, and along the lines of what Mr. Santos is proposing, which is to include part of this letter in the conclusions at the beginning of the document, I would be in favor of replacing the table with simply an addendum that is NSA's own document, rather than outing numbers that we can't be assured of.

18 (Pages 69 to 72)

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have said, draft DSA, not approved.

MS. ROBERSON: Okay.

say it again.

oversight.

MR. SANTOS: Right. Good point.

MR. HAMILTON: Ms. Connery?

MR. TONTODONATO: Not discussed with us. I'll

MS. CONNERY: Well, so just to follow up.

That's the concern that I have, it's not about discussing these numbers in public. We talked about this the first time we had this meeting to actually

MS. CONNERY: I wasn't here for -- apparently there was a discussion about a letter having to do with the tritium DSA which took place when I wasn't here, so I don't have the benefit of that conversation and I have not heard back from the staff to reschedule that with me. So I apologize if I'm a little step behind, but given that fact, again, we know they're in the middle of revising their DSA. I'm not worried about having conversations about these numbers in public, I'm having -- my issue is with the fact that a good-faith effort has been made to go down and do a staff review on the current DSA, so to put numbers on the previous DSA or even the draft DSA seems a little disingenuous with regards to our dealings with the Department as their

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1	That's my first inclination, not having heard	1
2	from the staff, but I want the staff to give feedback as	2
3	to not only the factual accuracy, but I'd also like to	3
4	know what they think the impact would be with regards to	4
5	our relationship to the sites and whether or not it's a	5
6	useful thing for us to provide this documentation at	6
7	this time.	7
8	MR. SANTOS: May I?	8
9	MR. HAMILTON: Okay. Was there a question	9
10	behind that, Ms. Connery, or is that just a statement?	10
11	MS. CONNERY: That is a question for the staff	11
12	to come back to us with.	12
13	MR. HAMILTON: Okay. Have you captured that?	13
14	MS. HERRERA: At a future time, yes.	14
15	MR. HAMILTON: Mr. Santos?	15
16	MR. SANTOS: I just to clarify and answer	16
17	Ms. Connery's question, part of your packet, tab 9, we	17
18	do have the numbers for the proposed, not-yet-approved,	18
19	not-yet-revised DSA with the unmitigated consequences,	19
20	and in a lot of cases they go up. And they go up by a	20
21	lot. For example, the one on on the fire, the	21
22	current implemented DSA is 6,200, that goes up to	22
23	20,200. That might come down yeah, unmitigated,	23
24	under the unmitigated column. That goes down to maybe	24
25	17,000 after all the math is polished.	25

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1	In terms of the sensitivities, some of these	1	write the draft recommendation, and we chose
2	numbers and accidents have already been discussed by	2	specifically not to include tritium in the table for
3	previous boards in public settings. In 2011 there was a	3	those purposes. So that's why I'm reiterating my
4	public hearing, which we have been provided a	4	concern with regards to whether or not this table is a
5	transcript, where the 6,200 number, which is the highest	5	useful part of the document. I don't know that it adds
6	one in this whole table, was publicly discussed, there's	6	anything to the recommendation.
7	follow-up emails.	7	I have no problem with having this conversation
8	So the reason I included it is because given	8	with the Department or the site in a conversation such
9	this is an issue of adequate protection of the public, I	9	as a hearing, but to put it in a document when we know
10	think it's important that we are complete and provide	10	that it's being revised right now, and that we actually
11	the context of what we are talking about.	11	have lines of inquiry at the site to perform a staff
12	Having said that, I look forward to the staff	12	evaluation of the new DSA seems to be disingenuous.
13	input and any other sensitivities that might not be	13	MR. HAMILTON: Mr. Santos?
14	readily apparent to me, and I will take those into	14	MR. SANTOS: Again, I look forward to for the
15	consideration. And I might decide to do more than one	15	talk on that. I just think it helps make the case and
16	amendment if that will make it easier for Board members	16	takes it a little bit from the philosophical into some
17	to disposition.	17	of the specifics when you talk about some of the
18	MR. HAMILTON: Okay. Thank you.	18	consequences, that even the NSA themselves realize. If
19	Ms. Roberson?	19	I'm a member of the public, and I'm looking at this, and
20	MS. ROBERSON: One straightforward comment, and	20	people talk about high-dose consequences to collocated
21	it may require site response from maybe Mr. Tontodonato.	21	worker, what are we talking about? So I feel it
22	We're saying absolutely we are not going to credit the	22	presents a more complete picture.
23	emergency response program. How do we know that?	23	MS. CONNERY: I challenge you to find a member
24	MR. SANTOS: Correct.	24	of the public that's going to know the consequence of a
25	MR. TONTODONATO: I've said many times in what I	25	rem, you know, unless they are an outside organization
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19 (Pages 73 to 76)

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Defense Nuclear Facilities Safety Board

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77 1 that consistently looks at this. I was surprised at 2 9/11 and I was surprised again at Fukushima. 3 MR. SANTOS: Is that what we're hearing from the 4 people at Hanford? That they don't know what their 5 exposures are? MS. CONNERY: Yes. 6 7 MR. HAMILTON: Anything else, Mr. Santos? 8 MR. SANTOS: No. 9 MR. HAMILTON: You good? 10 Ms. Roberson? MS. ROBERSON: I just want to make sure I 11 12 understand where we are. We are going to get feedback from the staff, and some specific information to 13 different Board members. Mr. Santos is going to 14 15 re-evaluate his amendment. 16 MR. SANTOS: Yes. 17 MS. ROBERSON: Changes to the amendment. And so 18 we Board members will see a new proposal? 19 MR. SANTOS: Yes. 20 MR. HAMILTON: And correct me if I'm wrong, this 21 is really a draft amendment at this point? 22 MR. SANTOS: Correct. 23 MR. HAMILTON: It's not an amendment. 24 MR. SANTOS: But after this meeting, I'm going 25 to work with staff, I'm going to talk to individual

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1	Board members, and I'm going to take what you saw today,
2	and it might be more than one amendment to facilitate
3	this position. But it will be consistent with what we
4	discussed today.
5	MR. HAMILTON: Just for clarity, the clock on
6	this amendment on this draft amendment has not
7	started yet, because it's still not an amendment, it's
8	just a draft. So you're correct.
9	Ms. Connery?
10	MS. CONNERY: Do we need to take a Board action
11	to extend the Yellow Folder process so that we have time
12	for this amendment?
13	MR. HAMILTON: That's really Mr. Santos is the
14	one who's going to do this, so do you want to get an
15	extension?
16	MR. SANTOS: I think that's a great suggestion,
17	and so I would like to ask the Board members, without
18	objection, to extend the amendment process by one work
19	week.
20	MR. BIGGINS: That should be a public process.
21	MS. CONNERY: So we should do a UC?
22	MR. HAMILTON: So we need to do that outside of
23	the closed meeting.
24	MR. SANTOS: No problem.
25	MR. HAMILTON: Thank you, General Counsel.

80 the binder are part of this closed meeting record; and the second is for the technical staff to respond to the specific question related to the language of, "however, if the workers are impaired by the accident and unable to perform their credited safety control functions, the risk to the public could increase, leading to increased consequences beyond evaluation guidelines."

So we will do that outside of the closed

MS. CONNERY: Is it time for a motion to

MR. HAMILTON: Yeah, I think so. Okay, let me

call on the General Counsel to summarize any tasks, and

MR. BIGGINS: So on the specific questions, I'll

the Board's consideration, the amendment was provided to

MR. HAMILTON: We'll take care of that as an

MR. HAMILTON: Outside this meeting, yeah.

contents and the binder and ensure that the contents of

MR. BIGGINS: So, two staff taskings: The first

defer to Ms. Herrera; however, I would like to also ask

the office directors for comment, and if it's going to

be revised, that the timeline for office director input

also be reset for any revised amendment rather than

timed to the amendment that we received yesterday.

MR. HAMILTON: Any objection?

MR. SANTOS: Outside this meeting.

is for the General Counsel to update the table of

you may want to defer to Ms. Herrera, unless you

meeting. Thank you. Okay? Anything else?

Ms. Connerv?

captured them all.

(No response.)

administrative action.

adjourn?

MR. SANTOS: I changed the word "impaired" to "impacted."

MR. BIGGINS: Right.

MR. SANTOS: And I will move quick to get you the right word so you are not unnecessarily cycled. So even on those questions, just give me -- give me some time so you are not unnecessarily cycled.

MS. HERRERA: So the order is to wait for the revised amendment before providing input?

MR. SANTOS: Any answers and any input.

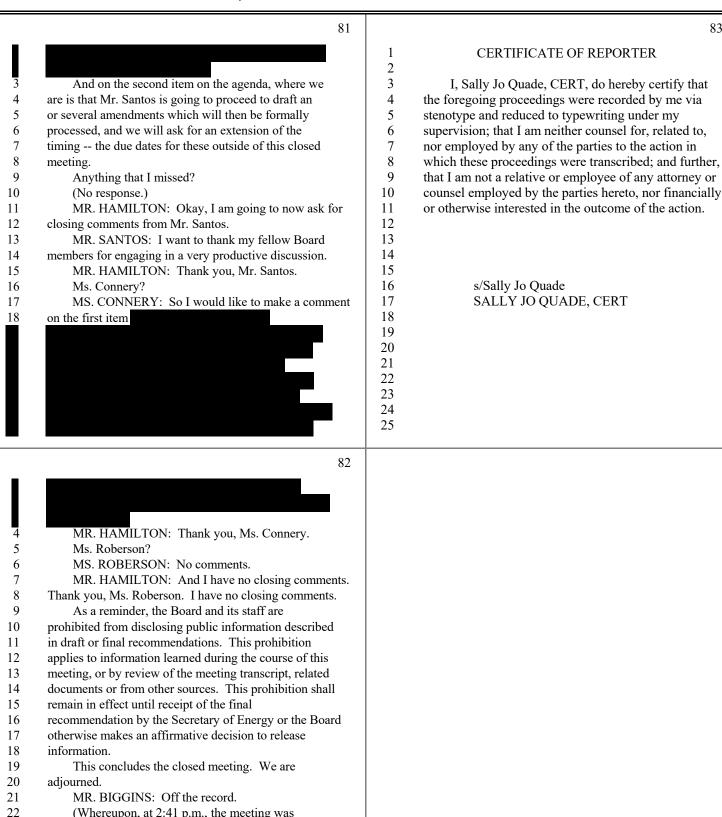
- MS. HERRERA: I got it.
- MR. SANTOS: That will be easier for everybody. MR. BIGGINS: That's all I have, Mr. Chairman.
 - MR. HAMILTON: So to summarize our closed

with training to loss on the first territe

meeting today, on the first topic,

20 (Pages 77 to 80)

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- (Whereupon, at 2:41 p.m., the meeting was
- 23 adjourned.) 24
- 25

21 (Pages 81 to 83)